EVIDENTIARY HEARING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

CALIFORNIA CENTER FOR THE ARTS

ESCONDIDO CONFERENCE ROOM

340 N. ESCONDIDO BOULEVARD

ESCONDIDO, CALIFORNIA

MONDAY, APRIL 28, 2003 1:02 p.m.

Reported by:
James Ramos
Contract No. 170-01-001

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COMMITTEE MEMBERS PRESENT

John L. Geesman, Presiding Member

HEARING OFFICER AND ADVISORS PRESENT

Susan Gefter, Hearing Officer

Rick Buckingham, Advisor to Chairman Keese

STAFF and CONSULTANTS PRESENT

Paul A. Kramer, Jr., Staff Counsel

Bob Eller, Project Manager

Matthew S. Layton

Richard Latteri

John S. Kessler, Principal Kessler and Associates, LLC

James L. Schoonmaker, Principal Pacific Group Electric Power, LLC

Brewster Birdsall, Senior Associate Aspen Environmental Group

PUBLIC ADVISER

Roberta Mendonca

APPLICANT

Joseph H. Rowley, Vice President Taylor O. Miller, Attorney Raymond P. Kelly, Permitting Manager Michael R. Niggli Sempra Energy

Sara J. Head, Manager ENSR International

Howard W. Balentine, Senior Program Manager Steve L. Heisler, Senior Program Manager ENSR

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INTERVENORS

William Powers, Chair Border Power Plant Working Group

Cory J. Briggs, Attorney
Briggs Law Corporation
 on behalf of William Powers

ALSO PRESENT

Lori Holt Pfeiler, Mayor City of Escondido

Scott Blaising, Attorney Braun & Associates, P.C. Special Counsel to City of Escondido

Frank Lorey, Planning Commissioner John E. Hoagland, Utilities Manager City of Escondido

Michael R. Lake, Assistant Director
Daniel A. Speer, Senior Air Pollution Control
Engineer
Ralph DeSiena, Air Pollution Meteorologist
Air Pollution Control District
County of San Diego

N. Nirmala Khandan, Professor New Mexico State University

Mark Rodriguez Quails Hills

Erin Massey, Staff Writer North County Times

Dan Perkins Sierra Club San Diego Chapter

Gary Anderson

Shawn Delargy

Steve LaRusso

Greg Morill

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| 1 | PROCEEDINGS |
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| 2 | 1:02 p.m. |
| 3 | PRESIDING MEMBER GEESMAN: Good |
| 4 | afternoon. I'm John Geesman, a member of the |
| 5 | California Energy Commission and the Presiding |
| 6 | Member of this Committee. To my right is Rick |
| 7 | Buckingham, who is the Staff Advisor to Chairman |
| 8 | Keese, who is the Second Member of this Committee |
| 9 | and was unable to attend today, himself. |
| 10 | To my left is Susan Gefter, the Hearing |
| 11 | Officer for the Committee, who will actually be |
| 12 | conducting today's hearing. |
| 13 | This is a continuation of the |
| 14 | Committee's evidentiary hearings on the Sempra |
| 15 | Energy application for certification of the |
| 16 | Palomar Energy project. Today we will hear |
| 17 | testimony on contested issues and other topics |
| 18 | requiring clarification, as identified in our |
| 19 | hearing order of March 20th. |
| 20 | These proceedings are being transcribed |
| 21 | by our reporter. The official transcript will be |
| 22 | posted on the Commission's website. |
| 23 | Before we get to the actual hearing, |
| 24 | itself, and before I turn this over to Ms. Gefter, |
| 25 | why don't we go through introductions. Mr. |

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1 Miller.
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| 2 I | MR. MI | LLER: | Thank | you. | I'm | Tay | loi |
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- 3 Miller, counsel for the applicant. To my right is
- 4 Mr. Joe Rowley, Sempra Energy Resources. And
- 5 we'll have additional witnesses and perhaps they
- 6 should be introduced --
- 7 MR. HOAGLAND: I'm John Hoagland,
- 8 Utilities Manager for the City of Escondido.
- 9 MR. BLAISING: I'm Scott Blaising,
- 10 outside counsel for the City of Escondido.
- 11 MR. KRAMER: I'm Paul Kramer, Staff
- 12 Counsel to the staff in this matter. And with me
- is Bob Eller, the Project Manager.
- 14 PRESIDING MEMBER GEESMAN: And the
- intervenors.
- MR. BRIGGS: I'm Cory Briggs, attorney
- for intervenor Bill Powers.
- 18 MR. POWERS: Bill Powers, Chair of the
- 19 Border Power Plant Working Group, intervenor.
- 20 PRESIDING MEMBER GEESMAN: Very well.
- 21 Ms. Gefter, why don't we turn it over to you.
- 22 HEARING OFFICER GEFTER: We need to go
- off the record for a minute because our reporter's
- 24 mikes are not working.
- 25 PRESIDING MEMBER GEESMAN: Okay.

| 1 | (Off the record.) |
|----|---|
| 2 | PRESIDING MEMBER GEESMAN: We have two |
| 3 | other intervenors in the proceeding who are not |
| 4 | present today. Any representative from CURE here? |
| 5 | How about Cabrillo, LLC? Duly noted. |
| 6 | Ms. Gefter. |
| 7 | HEARING OFFICER GEFTER: Is there a |
| 8 | representative here from the San Diego Air |
| 9 | Pollution Control District? Do we expect a |
| 10 | representative from the Air Pollution Control |
| 11 | District here? Yes, just come up and tell us your |
| 12 | name for now. |
| 13 | MR. LAKE: Michael Lake, the Assistant |
| 14 | Director of the Air Pollution Control District. |
| 15 | Also Dan Speer. |
| 16 | HEARING OFFICER GEFTER: Thank you. If |
| | |

HEARING OFFICER GEFTER: Thank you. If
you'll be patient with us we'll get to the air
quality topic this afternoon. We're not going to
go first with air quality, though.

All right. Roberta Mendonca is our

20 All right. Roberta Mendonca is our
21 Public Adviser. I don't see her here right now.
22 We'll note for the record when she arrives.

23

24

25

And we also have the Mayor of Escondido present, Lori Pfeiler. If you would like to come and address us for a moment, we welcome having you

| 4 | 1 |
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| | here |
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| 2 | MAYOR PFEILER: Thank you very much. |
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| 3 | I'm pleased to be able to welcome you here to |
| 4 | Escondido again to talk about this very important |
| 5 | project. It is an important project to the City |
| 6 | of Escondido. It's a project that has been |
| 7 | discussed not only as a power plant, but for over |
| 8 | 20 years has had a lot of public discussion, and |
| 9 | some of it not very pleasant public discussion. |
| 10 | So, very pleased to let you know that as |
| 11 | this project has moved forward through our review |
| 12 | process, it has a great deal of public support. |
| 13 | We recognize it is a power plant that will be in |
| 14 | the City of Escondido and we will also have an |
| 15 | industrial park as part of that which will provide |
| 16 | a great many jobs and reliable energy source for |
| 17 | the residents for the City of Escondido, and |
| 18 | ultimately the San Diego region, as a whole. |

We'd sure be happy to answer any questions that you might have about the City process and our expectations, but I'll look forward to your process. Thank you.

PRESIDING MEMBER GEESMAN: Thank you,

Mayor Pfeiler. Nice to see you again.

25 HEARING OFFICER GEFTER: Are there any

| 1 representatives | of | local | community | organizations |
|-------------------|----|-------|-----------|---------------|
|-------------------|----|-------|-----------|---------------|

- 2 here today? Yes, please come forward.
- 3 MR. RODRIGUEZ: Mark Rodriguez, Quails
- 4 Hills, concerned neighbors.
- 5 HEARING OFFICER GEFTER: Thank you. Is
- 6 the media here today? Let us know who you are.
- 7 MS. MASSEY: Good afternoon; I'm Erin
- 8 Massey; I'm with The North County Times.
- 9 HEARING OFFICER GEFTER: Thank you.
- 10 We're going to offer a little background for where
- we are today, and then we'll move on with the
- 12 hearing.
- On April 8th the Committee completed
- 14 hearings on the uncontested topics on this matter,
- and we closed the record on those topics except
- 16 for the topic of traffic. And we asked the City
- of Escondido to join with the staff and the
- 18 applicant in discussing with us appropriate
- 19 measures to mitigate the impacts of Palomar-
- 20 related construction traffic at the intersections
- of Citracado and Country Club, and also at
- 22 Citracado and Vineyard.
- 23 And we will conduct that discussion
- following the topic of land use later in the
- 25 hearing, so we're not going to do that right now.

Today we plan to take evidence on the

contested issues related to water resources,

alternatives, air quality, public health and

visual resources.

We'll also hear testimony on the topics of land use and biological resources to confirm that the Palomar project is consistent with the ERTC specific plan.

We've scheduled time this evening beginning at 6:30 for public comment, and we hope that interested members of the community will join us at that time to express their views. If time permits this evening, also we'll try to complete all of the topics scheduled for today except for land use and biology, which we expect will be heard tomorrow morning.

At this time in order to move things along we'll entertain motions from the parties.

We note that counsel for the City of Escondido,

Mr. Blaising, has requested the opportunity to object to questions posed to the City's witnesses, if warranted, and also to cross-examine other parties' witnesses on issues related to the City of Escondido. And we will allow Mr. Blaising to proceed in that matter.

| 1 | We also understand that there may be |
|----|--|
| 2 | some other motions regarding exhibits that the |
| 3 | parties have been discussing and this is the time |
| 4 | for you to bring that to our attention. |
| 5 | Mr. Miller. |
| 6 | MR. MILLER: I think perhaps Mr. |
| 7 | Blaising might lead off on this. He's got some |
| 8 | specific objections that subject to an interchange |
| 9 | with Mr. Briggs. Perhaps it would be more |
| 10 | appropriate for him to begin. |
| 11 | HEARING OFFICER GEFTER: Okay. And we |
| 12 | are aware of those conversations and discussions. |
| 13 | Mr. Blaising, on behalf of the City of Escondido, |
| 14 | may go forward then. |
| 15 | MR. BLAISING: We've had an opportunity |
| 16 | to review the exhibits, and exhibit 73, 75, 76, |
| 17 | 77, 78, 79 and 83, we would object to those as |
| 18 | being admissible. We don't see, number one, that |
| 19 | they are established in the testimony by either |

in the testimony it's cited.

Beyond that, as to the substance of
them, we believe that if they don't raise any
issues, even if they were proved true as a fact,
they don't prove an issue or fact, rather, that's

the intervenor or the applicant, in terms of where

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1 relevant to an issue of relevance in this
2 proceeding.
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It's my understanding in discussions with Mr. Briggs that the primary focus of these exhibits, with the exception of exhibit 76, relates to the cost of recycled water services agreement. In the course of conversation we were moving to a point of actually agreeing that, in fact, those exhibits could be withdrawn, if, in fact, we would offer the recycled water services agreement as an exhibit.

We would like to again present that as an offer to the Committee. We would be willing, I believe, on behalf of applicant, to submit the executed recycled water services agreement. It speaks for itself concerning the terms and conditions, the prices associated with the cost of recycled water.

continue, Mr. Blaising, could you repeat the
exhibits that you're challenging?

MR. BLAISING: Yes. Exhibits 73, 75,

77, 78, 79 and 83. Those exhibits we would
suggest that the introduction of the recycled
water services agreement would act as a substitute

HEARING OFFICER GEFTER: Before we

| 1 | £ | exhibi | |
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- 2 And with respect to exhibit 76 we object
- 3 to that on different grounds, but on the ground
- 4 that it's pointing to issues that aren't of issue
- 5 before this Commission or Committee.
- 6 HEARING OFFICER GEFTER: And would the
- 7 recycled water agreement that you're referring to,
- 8 is that a public document?
- 9 MR. BLAISING: Yes, it is.
- 10 MR. BRIGGS: I'm sorry, what was the
- 11 question? Is that agreement what?
- 12 HEARING OFFICER GEFTER: Is it a public
- document. He answered yes.
- 14 All right, at this point, Mr. Briggs,
- would you like to respond to Mr. Blaising's
- 16 comments?
- MR. BRIGGS: Sure. We don't have a
- problem having exhibits 73, 75, 77, 78 and 79
- 19 removed from the record. Exhibit 76 is an NPDES
- 20 permit issued to the HARF. It includes
- 21 requirements that HARF may have to meet, depending
- on whether there are discharges of sewer to
- 23 Escondido Creek. So it's relevant to the LORS
- issue.
- As for exhibit 83, the Bureau of

1 Reclamation document, we think that document needs

- 2 to be here, as well, because not only does it go
- 3 to the issue of price, but there are some
- 4 references in testimony, some of the prefiled
- 5 testimony. We think this document may be relevant
- 6 in terms of cross-examination.
- 7 MR. KRAMER: Point of clarification.
- 8 Number 76 is the cease and desist order, right?
- 9 Not the NPDES permit?
- 10 MR. BRIGGS: 75 on the list I have is
- 11 the cease and desist order.
- 12 MR. KRAMER: I thought you were talking
- 13 about --
- MR. BRIGGS: I was talking about order
- 15 number 9810.
- 16 HEARING OFFICER GEFTER: That's exhibit
- 76 you're referring to?
- MR. BRIGGS: If I said --
- 19 PRESIDING MEMBER GEESMAN: I think Cory
- 20 said it right.
- 21 HEARING OFFICER GEFTER: Yeah, he said
- 22 76.
- 23 MR. KRAMER: Okay, my problem is on the
- 24 copies of exhibits that I was given it's numbered
- 25 76. So I guess -- okay, then my copies were

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1 numbered erroneously. Thank you.
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- 2 MR. BRIGGS: As long as we're talking
- 3 about order number 9810, I apologize. The wrong
- 4 number came from my office.
- 5 HEARING OFFICER GEFTER: I'm sorry?
- 6 MR. BRIGGS: If I'm responsible for the
- 7 wrong number on the exhibits, my apologies.
- 8 HEARING OFFICER GEFTER: In my list of
- 9 exhibits I have it as exhibit 76.
- 10 MR. BRIGGS: Okay, I'm talking about
- 11 exhibit 76, order number --
- 12 HEARING OFFICER GEFTER: Yes.
- MR. BRIGGS: -- 9810 NPDES permit.
- 14 HEARING OFFICER GEFTER: Right.
- MR. BRIGGS: That one should stay. The
- 16 rest can go with the exception of the qualified
- 17 release of exhibit 83. If we can use it for
- 18 cross-examination purposes that would be fine.
- 19 HEARING OFFICER GEFTER: So you want to
- 20 continue to offer 83 for cross-examination
- 21 purposes?
- MR. BRIGGS: That's correct. It may
- 23 prove not to be necessary, at which point I'm
- 24 happy to say get rid of it. But at this point, I
- 25 think it's premature to get rid of it.

- 2 like it's also a public record, Mr. Briggs?
- 3 MR. BRIGGS: Yes.
- 4 HEARING OFFICER GEFTER: It is. Okay,
- 5 with no objection from the other parties, and with
- 6 Mr. Briggs' agreement, exhibits 73, 75, 77, 78 and
- 7 79 are now removed from the record.
- 8 MR. MILLER: Can I have a moment?
- 9 HEARING OFFICER GEFTER: Mr. Miller.
- 10 MR. KRAMER: Could you just repeat the
- 11 numbers, 73, --
- 12 HEARING OFFICER GEFTER: 73, 75, 77, 78
- 13 and 79.
- MR. KRAMER: Okay.
- 15 HEARING OFFICER GEFTER: Yes, Mr.
- 16 Miller.
- 17 MR. MILLER: I'd just like to make one
- 18 point just for clarification. On exhibit number
- 19 77, which was the state water -- review, loans to
- 20 the City that might relate to the HARRF, if that's
- going to be withdrawn I guess I'd want it
- 22 conferred that the intervenor not contend that
- 23 that's an issue any longer --
- MR. BRIGGS: What is that?
- MR. MILLER: That HARRF -- that the loan

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1 conditions from the Water Board to the HARRF are
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- 2 not an issue. If it's taken --
- 3 MR. BRIGGS: Keep going. I didn't mean
- 4 to cut you off. Go ahead and finish.
- 5 MR. MILLER: I just wanted to clarify
- 6 that if this exhibit is out then that issue is
- 7 also not going to be an issue that you'll be --
- 8 HEARING OFFICER GEFTER: Let's go off
- 9 the record. We're having trouble with your
- 10 microphone, Mr. Miller.
- 11 (Off the record.)
- 12 HEARING OFFICER GEFTER: Back on the
- 13 record.
- 14 MR. BRIGGS: From where I'm sitting
- sometimes it's difficult to hear Mr. Miller and
- 16 Ms. Gefter. I don't know if it's just where I am
- in relation to a speaker, but unless you're right
- on the mike, your actual voice from where you're
- 19 sitting sort of drowns out what I'm hearing.
- 20 MR. MILLER: Okay, it's like a stadium
- 21 or --
- 22 MR. BRIGGS: It's -- so if I look at you
- with that dull stare, it's because I didn't hear
- 24 you.
- 25 I think that's not okay. And the reason

| is because that loan agreement does state cer | tain |
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- 2 conditions that Escondido would have to comply
- 3 with. So, -- and we do intend to discuss those
- 4 conditions later today.
- 5 So it may be that we deal with this
- document, what I suggested for exhibit 83 and that
- 7 is, leave it. And if it turns out we don't get to
- 8 that issue, we're more than happy to have it
- 9 removed.
- 10 MR. MILLER: And I would anticipate Mr.
- 11 Blaising would object to that line of questioning
- 12 when the time comes. That would be my --
- 13 HEARING OFFICER GEFTER: Okay, so now
- 14 you're suggesting that you're going to keep
- 15 exhibit 77 in the record?
- MR. BRIGGS: Only because Mr. Miller
- 17 raised a question about some of the conditions
- 18 that are described in that loan document. We do
- 19 intend to talk about those sorts of conditions if
- 20 the issue comes up --
- 21 HEARING OFFICER GEFTER: Is that loan
- 22 document a public document?
- MR. BRIGGS: It should be; it's a State
- 24 Water Resources Control Board document.
- 25 HEARING OFFICER GEFTER: Okay. For now

- we'll leave it in the record, and then we can see
 where that goes later.
- 3 All right, now with respect to exhibit
- 4 76, which you indicated, Mr. Blaising, that you
- 5 had other issues with. Mr. Briggs, you expect to
- 6 use that document in your cross-examination?
- 7 MR. BRIGGS: There's a chance that it
- 8 will be necessary to refer to that document.
- 9 HEARING OFFICER GEFTER: Okay. So, at
- 10 this point we've dealt with some of those
- 11 exhibits. Mr. Blaising, do you have other issues
- 12 at this point?
- MR. BLAISING: Well, I would maybe just
- 14 make a comment at this point, and perhaps it's not
- something that could be responded to, but I would
- ask on the purpose of the documents Mr. Briggs
- 17 references LORS.
- 18 It's my understanding that LORS applies
- 19 to the applicant, and the project, itself, and is
- 20 not the purpose of that to examine the City's
- 21 compliance with existing laws. And so perhaps at
- 22 this point I would just suggest that if the
- 23 purpose of 76 continues to be whether the City is
- in compliance with laws, then I would object to
- 25 that as being outside the scope of this

| 1 | proceeding. |
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| 2 | HEARING OFFICER GEFTER: Okay, and if |
|----|--|
| 3 | you would make a motion on that we would grant |
| 4 | that. Because, in fact, we do not have |
| 5 | jurisdiction over the City. Mr. Kramer. |
| 6 | MR. KRAMER: I would only point out that |
| 7 | from staff's perspective, to the extent some of |
| 8 | these issues suggest that there is not a reliable |
| 9 | source of water for the project, staff would be |
| 10 | concerned. We don't see it rising to that level, |
| 11 | but that is a possible avenue by which it could be |
| 12 | relevant if that line of thought were developed. |
| 13 | MR. BRIGGS: And I would add that |
| 14 | because Palomar is going to be an industrial user |
| 15 | and operating through HARRF as an industrial user, |
| 16 | one of the requirements of any state board |
| 17 | approved industrial user program is that the |
| 18 | discharger agree not to cause or contribute to any |
| 19 | violations that put the facility in violation. |
| 20 | So, in that sense it is relevant. |
| 21 | HEARING OFFICER GEFTER: Okay. And I |
| 22 | would agree with that particular aspect of it. |
| 23 | So, with all of that said, we'll see where we go |

25 Anything else, Mr. Blaising?

with the testimony.

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| 1 | MR. BLAISING: No, thank you. |
| 2 | HEARING OFFICER GEFTER: Okay. Are |
| 3 | there any other motions or housekeeping matters |
| 4 | that the parties wish to address? Mr. Miller. |
| 5 | MR. MILLER: Yes. I would like to |
| 6 | question the admissibility and object to the |
| 7 | admissibility of exhibits that are not referenced |
| 8 | in the prefiled testimony. |
| 9 | I have asked during the past week for |
| 10 | clarification purposes that they will be offered |
| 11 | for, and have not gotten a response. And that |
| 12 | would be exhibits 99 and then 103 through 107, |
| 13 | which were largely filed late in the process. And |
| 14 | it's, to us, difficult to prepare for the hearing |
| 15 | if we don't have prefiled testimony that explains |
| 16 | the reason that the exhibits are being offered. |
| 17 | HEARING OFFICER GEFTER: Mr. Briggs, do |
| 18 | you have a response? |
| 19 | MR. BRIGGS: May I have two more seconds |
| 20 | to respond? |
| 21 | HEARING OFFICER GEFTER: Okay. Mr. |
| 22 | Miller, are you saying exhibits 103 through 107? |

ler, are you saying exhibits 103 through 107?

23 MR. MILLER: Yes.

24 HEARING OFFICER GEFTER: Okay.

25 MR. MILLER: And I believe also exhibit

1 99.

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| 2 | MR | BRIGGS: | Μc | Caftar |
|---|--------|---------|-----|---------|
| ∠ | IvIL • | DKIGGS. | M2. | Gerter. |

3 HEARING OFFICER GEFTER: Yes.

4 MR. BRIGGS: Exhibit number 99, we don't

5 have a problem with that exhibit being removed

6 from the record.

7 Exhibits 103 through 107 are critical.

8 The reason they were filed late is because they

are used in relation to rebuttal testimony that

10 was offered by applicant and staff. And we'll be

relying on those exhibits to help us with cross-

12 examination.

13 I'd also point out that we got them to

the CEC just as fast as we possibly could, given

that some of them were coming from sources that

were hard to get a hold of.

17 Also exhibit 103 is a CEC document.

18 HEARING OFFICER GEFTER: Which of the

exhibits 103 through 107 are public documents,

20 public official documents? Aside from 103.

MR. BRIGGS: Ms. Gefter, exhibit 103 is;

exhibit 104 is from a trade publication; exhibit

23 105 is from a Florida water conservation workshop,

so it's probably a quasi-public document.

25 Exhibits 106 and 107 are tech sheets --

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1 sorry, exhibit 106 is a tech sheet; exhibit 107 is
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- from a proceeding of the Cooling Tower Institute.
- 3 HEARING OFFICER GEFTER: Okay, well, at
- 4 this point we'll leave them in the record -- well,
- 5 103 is a public document, it's a CEC document. So
- 6 whether or not it's in the record, we could take
- 7 administrative notice of it.
- 8 Exhibits 104, 105, 106 and 107, we'll
- 9 leave them in the record for now, subject to a
- 10 motion to strike if you can't connect those
- 11 documents to the Palomar project.
- MR. BRIGGS: Fair enough.
- 13 HEARING OFFICER GEFTER: All right.
- 14 Anything else, Mr. Miller?
- 15 MR. MILLER: Yes. I would like to
- 16 correct an oversight on our part. One of the
- 17 previously docketed exhibits did not make it to
- our list. It was just one of our two comments on
- 19 the FSA that requested changes in conditions.
- We do have identified as one of our
- 21 exhibits, the second of those two letters. In
- fact, you mentioned it at the last hearing, that
- 23 was the February 13th letter.
- 24 There was also another letter dated, I
- 25 believe it was February 5th, that related to

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1 visual condition request. And if we could
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- 2 identify that as a new exhibit, we'd appreciate
- 3 that.
- 4 HEARING OFFICER GEFTER: Yes, I know
- 5 which exhibit you're talking about. And that one
- 6 made suggestions as to revising the visual
- 7 resources conditions?
- 8 MR. MILLER: Correct.
- 9 HEARING OFFICER GEFTER: Okay. So would
- that be exhibit 39?
- 11 MR. MILLER: That would be -- yes.
- 12 HEARING OFFICER GEFTER: Okay, --
- MR. KRAMER: May I ask a question about
- 14 that?
- 15 HEARING OFFICER GEFTER: -- well, you
- 16 need to identify that more specifically for the
- 17 parties at this moment. Let Mr. Miller finish,
- 18 and then we can --
- 19 (Pause.)
- MR. KRAMER: If it helps, my question
- goes to whether or not it's necessary.
- 22 HEARING OFFICER GEFTER: Right, there is
- 23 that question.
- MR. KRAMER: Okay.
- 25 HEARING OFFICER GEFTER: Well, you know,

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1
        it's whether or not at this point staff actually
2
        incorporated your proposed changes to visual
        resources conditions, and then --
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                  MR. MILLER: Yeah. It was to provide
5
        just a complete record; it was one of our key
        documents that we sort of forms the history of the
6
        project, but --
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8
                  HEARING OFFICER GEFTER: There's no
        problem with it being part of the record.
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- 10 MR. KRAMER: Okay, yeah, I --
- 11 HEARING OFFICER GEFTER: I don't think
- there's any objection since the proposed
- 13 conditions have already been incorporated into
- 14 staff's testimony.
- MR. KRAMER: Right, in other words
- 16 exhibit 51 supersedes that.
- 17 HEARING OFFICER GEFTER: Yeah.
- MR. KRAMER: For purposes of the design
- 19 and condition. Okay.
- MR. MILLER: Right, right. That's
- 21 correct. It's the letter dated February 5, 2003
- from myself to the docket unit, attaching
- 23 suggested -- a discussion of the architectural
- 24 requirements for the Palomar Energy project.
- 25 HEARING OFFICER GEFTER: And that was

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- 2 MR. MILLER: Yes. And I do have copies
- 3 here if it should somehow become relevant.
- 4 And I had one other matter, if I could,
- 5 after you're finished with that.
- 6 HEARING OFFICER GEFTER: Yes.
- 7 MR. MILLER: With regard to the way we
- 8 proceed today, we have, on several topics,
- 9 multiple witnesses. And I believe staff does on
- some, too.
- In past cases where there's an
- intervenor particular line of questions, it's been
- 13 my experience that after the applicant presents
- 14 its evidence, which we would like to offer as a
- panel, that the cross-examination often covers
- 16 items that are then immediately addressed by the
- 17 staff in their direct testimony.
- 18 And so to save time, my suggestion would
- 19 be that with regard to water resources issues and
- 20 air quality that we take the direct testimony from
- 21 the applicant and from staff, and then have cross-
- 22 examination on that topic at one time.
- 23 HEARING OFFICER GEFTER: I tend to
- 24 prefer that method because it saves us time. All
- 25 the witnesses will have been sworn and will be

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        available to answer the questions based on their
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- So we will use panel -- each party can 3
- put together their panel for cross-examination as
- 5 we get through the topic.
- Mr. Briggs? 6

expertise.

- MR. BRIGGS: I think that's fine. The 7
- 8 only question I would have is whether cross-
- examination is to be directed to individuals or to 9
- the panel? How will that --10
- HEARING OFFICER GEFTER: You can address 11
- 12 it to an individual, and if that person says that
- 13 they don't have that expertise, they could refer
- 14 you to the other person who does. So it will work
- 15 together.
- 16 MR. BRIGGS: That's fine.
- 17 HEARING OFFICER GEFTER: We can do that.
- 18 MR. MILLER: Sounds good, thank you.
- HEARING OFFICER GEFTER: I have one 19
- 20 housekeeping matter. Exhibit 88, which is Mr.
- Powers' exhibit, is actually the same as exhibit 21
- 22 23, which was the Palomar's response to Bill
- 23 Powers' document.
- And so since the applicant has already 24
- 25 submitted exhibit 23, there's no need for it to be

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1 part of the record as exhibit 88. So 88 will be
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- 2 stricken.
- 3 MR. MILLER: Okay. We should just point
- 4 out that we ultimately determined that after we
- 5 had it listed that we didn't need to sponsor it
- for any reason, so I believe Mr. Powers' direct
- 7 testimony does refer to it, so we would consider
- 8 it sponsored by Mr. Powers.
- 9 HEARING OFFICER GEFTER: Okay, so you
- 10 want to delete 23 --
- 11 MR. MILLER: Yes, I guess that's the
- 12 preference.
- 13 HEARING OFFICER GEFTER: Okay, we'll do
- 14 it that way. That's fine. Okay, so exhibit 88
- remains; exhibit 23 is deleted. It's the same
- 16 document.
- 17 MR. MILLER: One other, just a purely
- 18 housekeeping matter is that when we looked at one
- 19 of the earlier iterations of Mr. Powers exhibit
- 20 list we noted that there was a number of dates of
- 21 docketing that were maybe not quite accurate. And
- 22 we forwarded -- did those get corrected or -- just
- wanted to let Ms. Gefter know.
- MR. BRIGGS: Just a request, Taylor,
- 25 it's difficult for me to hear. Can you put the

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1 mike a little bit --
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- 2 MR. MILLER: I've got it as close as I
- 3 can get it.
- 4 MR. BRIGGS: Okay. What is the
- 5 question? I'm sorry.
- 6 MR. MILLER: I'm sorry, the question was
- 7 there were some date errors that we sent to Mr.
- 8 Briggs that related to your exhibit, just the
- 9 dates things were filed and the dates of the
- 10 documents. And I don't know if those corrections
- 11 were made or not.
- MR. BRIGGS: The CEC Public Adviser's
- Office did a QA on all the dates. And I presume
- that all those corrections were incorporated.
- MR. MILLER: I didn't get a response, so
- I didn't know if it made its way into this list or
- 17 not.
- 18 HEARING OFFICER GEFTER: Okay. This is
- 19 something we can discuss later off the record, in
- 20 terms of housekeeping.
- MR. MILLER: All right, fine.
- 22 HEARING OFFICER GEFTER: Are there any
- other procedural motions before we begin today?
- 24 Okay.
- 25 Since the applicant has the burden of

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1 proof, we're going to ask the applicant to begin
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- 2 the presentation. And our first topic is water
- 3 resources.
- 4 The hearing order provides two hours for
- 5 Mr. Powers to present testimony on cooling
- 6 options, and another hour on air quality impacts.
- 7 We will begin with the topic of water resources,
- 8 but first we'll ask the applicant to offer
- 9 testimony on the issue of water quality, which is
- 10 uncontested and should not take up too much time.
- 11 And then we'll move on to water supply
- 12 and cooling options.
- So we will basically bifurcate the topic
- of water resources for that purpose.
- MR. MILLER: I don't know that we ever
- did soil, technically, so we'll start with a
- 17 declaration on that.
- 18 HEARING OFFICER GEFTER: Yeah, we can do
- 19 the declaration on soil; and then you can move to
- 20 water quality; and then we'll do water supply.
- 21 MR. MILLER: For the topic of soils we
- 22 had submitted prefiled testimony of Sally B, as in
- boy, -i-l-o-d, as in David, -e-a-u. And within
- 24 that testimony Ms. Bilodeau sponsored AFC section
- 5.6 and exhibits 2A and 2D, data responses 49

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1 through 51.
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So I would propose that her testimony be

accepted as part of exhibit 35, direct testimony,

and sponsored exhibits be admitted by declaration

and move them into the evidentiary record.

HEARING OFFICER GEFTER: Is there any

objection to the exhibits and the testimony

regarding soil resources, soil, as indicated by
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10 MR. KRAMER: No.

Mr. Miller?

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11 MR. BRIGGS: Not from intervenor.

HEARING OFFICER GEFTER: Okay, so the

portion of exhibit 35 related to soils and

exhibits 2A and 2C, the portions related to soils

are received into the record.

MR. MILLER: Thank you. Now moving on to water quality. We have the prefiled testimony of Jacqueline B, as in boy, -r-e-e-s-e. And I would propose to admit this testimony by declaration, as well.

And within that testimony Ms. Breese sponsors section 5.4 of the AFC, appendix G1 and appendix G2. And also exhibits 2A, data responses 52 through 59; exhibits 2D, responses 49 through 55; exhibit 29, notice of intent to comply with

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| 2 | HEARING | OFFICER | GEFTER: | Any | objection |
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3 to the offer of those exhibits into the record?

4 MR. KRAMER: None.

5 MR. BRIGGS: Intervenor doesn't object,

6 but just so the record's clear, Mr. Miller and I

talked about this by e-mail. My understanding is

8 that the panel that testifies today will be able

to field questions that came up during our e-mail

discussion. So I suspect that will be the case,

in which case I don't have an objection.

MR. MILLER: We can see how that

unfolds, I guess. We did have an exchange of e-

mails where Mr. Briggs proposed an interpretation

of Ms. Breese's testimony which I responded to.

16 And I haven't had any further communication to

indicate to the contrary, so --

18 HEARING OFFICER GEFTER: Is Ms. Breese

19 here today?

20 MR. MILLER: No, she is not able to be

here. We didn't think she was going to be needed.

22 HEARING OFFICER GEFTER: Is there

23 someone here who could testify about water quality

24 issues?

MR. MILLER: I guess that depends on the

| 4 | |
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| | question. |
| _ | queberon, |

- 2 HEARING OFFICER GEFTER: We do have Mr.
- 3 Hoagland here from the City who could provide us
- 4 with information to the extent that --
- 5 MR. BRIGGS: I think it's going to be
- 6 okay given the exchange that we had.
- 7 HEARING OFFICER GEFTER: At this point
- 8 the exhibits referred to by Mr. Miller regarding
- 9 water quality are received into the record. I
- 10 wanted clarification of appendix G1 and G2 of the
- 11 AFC. Those are the will-serve letters from the
- 12 City, is that right?
- MR. MILLER: I believe they are. I know
- one of the two is, but I'm not sure if both of
- 15 them are. Can we check --
- 16 HEARING OFFICER GEFTER: I may be wrong,
- 17 but I seem to remember an appendix G referring to
- 18 a will-serve letter. We can look for that --
- 19 proceed.
- 20 MR. MILLER: Okay, we'll double check
- 21 that.
- 22 HEARING OFFICER GEFTER: And then also
- 23 exhibit 29 indicated is a permit compliance
- 24 document?
- MR. MILLER: Yes, that was just a notice

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of intention to proceed with -- ERTC actually, I
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- 2 guess, with regard to storm water and pollution
- 3 control.
- 4 HEARING OFFICER GEFTER: Oh, that's
- 5 storm water and pollution control, okay. So, in
- 6 terms of the industrial discharge, or the
- 7 industrial user permit, that's a separate
- 8 document?
- 9 MR. MILLER: I'm sorry, I was learning
- 10 what G1 and G2 were while you were asking your
- 11 question.
- 12 HEARING OFFICER GEFTER: Okay, what are
- 13 G1 and G2?
- MR. MILLER: They are not will-serve
- 15 letters. We'll get to that under water supply.
- 16 HEARING OFFICER GEFTER: Okay.
- MR. MILLER: They are the excerpts from
- the application for the industrial user discharge
- 19 permit.
- 20 HEARING OFFICER GEFTER: That was my
- 21 second question, okay.
- MR. MILLER: That was G1. And G2 is
- 23 Palomar Energy drainage connection points exhibit.
- 24 So it had to do with storm water.
- 25 HEARING OFFICER GEFTER: Okay. Well, if

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there's somebody here, and I guess perhaps Mr.
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- 2 Hoagland from the City could speak to that.
- 3 Apparently Mr. Powers has raised a question
- 4 concerning discharge and compliance with the
- 5 industrial user permit. So we will probably have
- 6 to ask about that at some point.
- 7 Mr. Powers or Mr. Briggs, are you
- 8 planning to put on evidence regarding discharge?
- 9 MR. BRIGGS: Yes.
- 10 HEARING OFFICER GEFTER: Okay. And
- 11 you're familiar with appendices G1 and G2 from the
- 12 AFC?
- MR. BRIGGS: From the AFC?
- 14 HEARING OFFICER GEFTER: Um-hum.
- MR. BRIGGS: Yes.
- 16 HEARING OFFICER GEFTER: All right.
- MR. MILLER: So I would move Ms.
- 18 Breese's prefiled testimony, then, as part of
- exhibit 35, as well as her exhibits.
- 20 HEARING OFFICER GEFTER: Okay. I think
- 21 we've already received those. Okay.
- 22 With respect to soil you didn't mention
- 23 the AFC exhibit 1, so we're getting --
- MR. MILLER: Oh, I'm sorry.
- 25 HEARING OFFICER GEFTER: Yeah, so we'll

1 receive that portion of exhibit 1 regarding soil,

- 2 as well.
- 3 MR. MILLER: Right.
- 4 HEARING OFFICER GEFTER: At the end of
- 5 the hearings we'll go through and just move the
- 6 entire exhibit 1 into the record, and all the
- 7 other, where we have portions of exhibits, we'll
- 8 just make a final offer of the entire exhibit, and
- 9 then we will be --
- 10 MR. MILLER: Just in case.
- 11 HEARING OFFICER GEFTER: Right. All
- 12 right, so you may proceed.
- MR. MILLER: Okay. Let me switch books.
- Okay, now I'm moving to water and water supply
- part of water resources. We have two witnesses.
- The first is Mr. Joe H. Rowley, and I'll ask him
- to be sworn.
- 18 HEARING OFFICER GEFTER: Would the
- 19 reporter please swear the witness.
- Whereupon,
- JOSEPH H. ROWLEY
- 22 was called as a witness herein, and after first
- 23 having been duly sworn, was examined and testified
- 24 as follows:
- 25 HEARING OFFICER GEFTER: Also, what

| 1 | we' | 're c | going | to | ob | with | the | witnesses, | we'll | asŀ | ζ |
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- 2 them to sit at the table next to the party that is
- 3 sponsoring them since our microphones are set up
- 4 here. So, Mr. Rowley, you can sit where you are.
- 5 (Pause.)
- 6 HEARING OFFICER GEFTER: While we're
- 7 pending, I'll go off the record for a minute.
- 8 (Off the record.)
- 9 HEARING OFFICER GEFTER: Back on the
- 10 record. I want to note for the record that the
- 11 Commission's Public Adviser, Roberta Mendonca, is
- 12 here. And if any members of the public have any
- questions or wish to address us, please see her.
- 14 She's standing in the back there. Thank you.
- Okay, Mr. Miller, are you ready?
- MR. MILLER: Yes, thank you. I'll
- 17 proceed now with the direct questioning of Mr.
- 18 Rowley.
- 19 DIRECT EXAMINATION
- 20 BY MR. MILLER:
- 21 Q Could you please state your name and
- 22 occupation?
- 23 A Joseph H. Rowley, Vice President of
- 24 Asset Management for Sempra Energy Resources.
- 25 Q And could you describe your educational

1 background and your occupational experience

- 2 related to your testimony in this proceeding?
- 3 A I did describe that at the last
- 4 hearings. My background is power generation and
- 5 transmission. I spent 23 years in development,
- 6 permitting, construction and operation of power
- 7 generating facilities.
- 8 MR. KRAMER: We'll stipulate to his
- 9 expertise.
- MR. MILLER: Thank you.
- 11 BY MR. MILLER:
- 12 Q And we did relate already your aspect of
- your job description related to the Palomar Energy
- 14 project in our previous hearing, so I won't repeat
- 15 that.
- 16 Could you please explain the purpose of
- your testimony on water resources?
- 18 A The purpose of my testimony is to
- 19 summarize the key characteristics of wet cooling
- 20 versus dry cooling. And to basically show that in
- 21 this particular case the application of wet
- 22 cooling using reclaimed water is the appropriate
- 23 selection.
- 24 Q Are you sponsoring any portions of the
- 25 application for certification for the Palomar

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1 Energy project that relate to water resources?
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- 2 A Yes, I'm sponsoring exhibit 1, which is
- 3 AFC section 2; also AFC section 3 and appendix G.
- 4 And I'm sponsoring exhibit 2A, which is data
- 5 responses 46 through 48; exhibit 3A, data
- 6 responses 134 and 135. Exhibit 16, which is
- 7 response to a petition from the intervenor.
- 8 Exhibit 20 concerning advantages and
- 9 disadvantages of wet and dry cooling systems.
- 10 Exhibit 23, which is a response to the
- intervenor's comments regarding cooling systems.
- 12 Exhibit 26, which is a letter from the San Diego
- 13 County Water Authority supporting Palomar Energy's
- 14 use of reclaimed water.
- 15 Q And I think you might have omitted AFC
- section 5.4 concerning water supply?
- 17 A I sponsor that, as well.
- 18 Q Okay. Do you have any corrections to
- make to portions of the exhibits that you're
- 20 sponsoring?
- 21 A I have two corrections to make in
- exhibit 20. In exhibit 20 on table 5 there is a
- 23 cost summary of wet versus dry cooling. And in
- that table 5 of exhibit 20 it's noted that the
- 25 reclaimed water cost, it denotes a number of 1.5

- 1 million; that number should be 1.8 million, which
 2 equates to about \$587 per acre foot.
- 3 Furthermore, in the same table, table 5
- 4 of exhibit 20, the value of lost power production
- is noted as 1.76 million; that number should be
- 6 2.4 million.
- 7 Both these corrections are noted in my
- 8 prepared direct testimony.
- 9 Q Thank you. Would you please summarize
- 10 the balance of your testimony as presented in
- 11 attachment WRB?
- 12 A Again, my testimony relates to wet
- 13 versus dry cooling. And in that regard we design
- 14 each one of our projects to suit the specific
- 15 circumstances for that project. And that includes
- 16 the cooling method.
- 17 We consider environmental, operational
- 18 and economic issues. And this has resulted in the
- 19 use of various types of wet cooling on various
- 20 projects. It's also resulted on two of our
- 21 projects the selection of dry cooling.
- 22 However, on the Palomar Energy project,
- 23 cooling with reclaimed water is the right choice.
- 24 This choice was made in early 2001 because it's
- 25 important to note that the design of the project

1 is, many aspects of the project design are

- dependent upon the cooling method.
- 3 So the selection needs to be made early
- 4 in the process so that the design and the
- 5 environmental analysis of the project is properly
- 6 reflected.
- 7 The selection of reclaimed water -- or
- 8 wet cooling with reclaimed water is the right
- 9 choice in the case of this project because first
- of all, the water is available at a lower cost
- 11 than potable water.
- 12 It is treated to stringent health
- 13 standards by the City of Escondido. Use of
- 14 reclaimed water minimizes visual impacts with
- incorporation of a plume-abated cooling tower.
- 16 It minimizes noise. It eliminates the
- 17 problem of reverberation noise during steam
- 18 turbine bypass operation that's associated with
- 19 air cooling condensers.
- 20 It allows the project to fit on the
- 21 small site available. Wet cooling with reclaimed
- 22 water maximizes the output and efficiency of the
- 23 plant. And wet cooling with reclaimed water
- 24 finally results in no significant environmental
- 25 impacts.

| 1 | I'll briefly describe the systems |
|---|--|
| 2 | involved in wet cooling versus dry cooling. |
| 3 | Cooling is needed to condense the steam that exits |
| 4 | the steam turbine. And with a wet cooling system |
| 5 | the steam is condensed using circulating water in |
| 6 | a heat exchanger. |

The circulating water does not actually contact the steam, but cools the steam in a shell and tube heat exchanger. And that circulating water is, in turn, cooled in a cooling tower. And in the case of Palomar Energy a plume-abated cooling tower.

In the case of dry cooling we still have the same steam exiting the steam turbine, but with dry cooling the steam is condensed directly using air and a large heat exchanger known as an air cooled condenser.

Wet cooling results in greater output and efficiency than dry cooling. And this is estimated on an average basis to be about 1.5 percent more output, and 1.5 percent greater efficiency. On a hot day it's about 4 percent greater output, 4 percent greater efficiency.

This is because with wet cooling the steam turbine exhaust is cooled to a lower

1 temperature, therefore a lower pressure than is
2 the case with dry cooling.

That's the result of the difference
between dry bulb temperature and wet bulb
temperature. Dry bulb temperature is the
temperature we normally think about when we say
it's 85 degrees out, that's the dry bulb
temperature.

On a day, for example, when it is, say, 80 degrees out with a typical relative humidity, the wet bulb temperature is around 60 degrees.

It's the same reason why when you're out in the yard playing in the sprinklers you feel a lot cooler because you're really feeling the wet bulb temperature rather than the dry bulb temperature.

The lost output associated with air cooling, that is with the dry bulb temperature and the higher steam turbine exhaust pressure, that lost output averages around 7 megawatts. For a situation such as Palomar Energy on a hot day that loss can be 20 megawatts or even more.

In terms of economics on an overall present value basis, wet cooling is about \$16 million less expensive than dry cooling. That's with consideration of capital costs, operating

1 costs, efficiency, all the economic factors

- 2 included, again on a present value basis. That's
- 3 a very conservative assumption, or conservative
- 4 result based on conservative assumptions. The
- 5 difference could easily be much greater than that.
- 6 So I would say at least 16 million.
- 7 In terms of the project's use of
- 8 reclaimed water, Palomar Energy will make very
- 9 efficient and stingy use of reclaimed water. To
- give you an example, a home that uses 10,000
- 11 kilowatt hours per year of electricity, to make
- 12 that electricity for that home using energy from
- the Palomar project, would require about 2700
- 14 gallons of reclaimed water.
- That same home would use typically over
- 16 160,000 gallons of potable water directly. In
- other words, the volume of reclaimed water needed
- 18 to make the electricity for the home is only about
- 19 1.7 percent of the potable water use that's used
- 20 directly by that home.
- 21 Use of reclaimed water by power plants
- 22 is encouraged by state policy and specifically the
- 23 policy stated in the State Water Board resolution
- 24 75-58. Use of reclaimed water rather than potable
- 25 water is actually required by law when the

1 reclaimed water is available at a lower cost. And

- 2 that's noted in the state water code section
- 3 13550.
- 4 Reclaimed water will have already
- 5 received tertiary treatment prior to delivery to
- 6 Palomar Energy. That tertiary treatment is done
- 7 by the City of Escondido at the Hale Avenue
- 8 resource recovery facility, otherwise known as the
- 9 HARRF.
- 10 The City will be delivering the same
- 11 water to golf courses, playgrounds, school grounds
- and so forth, and including the school grounds
- 13 where my own kids go to school. This raises no
- 14 concerns for me whatsoever.
- The plant will have a -- Palomar Energy
- 16 project will employ high efficiency drift
- 17 eliminators. The efficiency of those will be
- 18 .0005 percent of circulating water flow, which
- will have the drift at essentially a de minimis
- 20 level.
- 21 The plant will also implement approved
- 22 measures to prevent the growth of bacteria in the
- 23 circulating water system; and will have systems
- that are both automatic, as well as manual, where
- 25 manual systems at least twice a day water

1 chemistry is checked. And then on a continuous

- basis automatic systems monitor water chemistry
- 3 and control the water chemistry.
- 4 And the other aspects regarding wet
- 5 versus dry cooling I think will be covered in
- 6 other topic areas.
- 7 So with that, that would conclude my
- 8 summary.
- 9 Q All right, thank you.
- 10 MR. MILLER: We'll intend to present our
- 11 second witness in this area. And incidentally,
- 12 Ms. Gefter, appendix G that Mr. Rowley has just
- sponsored was the will-serve letters as you may
- 14 have already discovered.
- Our next witness is Mr. John E.
- 16 Hoagland. So I'll introduce Mr. Hoagland. Could
- you please state your name and occupation.
- 18 HEARING OFFICER GEFTER: Mr. Hoagland
- 19 needs to be sworn before --
- 20 MR. MILLER: Oh, I'm sorry, of course.
- 21 Whereupon,
- JOHN E. HOAGLAND
- 23 was called as a witness herein, and after first
- 24 having been duly sworn, was examined and testified
- as follows:

| 1 | HEARING OFFICER GEFTER: Okay, you may |
|---|---------------------------------------|
| 2 | proceed, Mr. Miller, thank you. |
| 3 | |
| 4 | DIRECT EXAMINATION |
| 5 | BY MR. MILLER: |
| 6 | Q What is your name and occupation, |

7 please?

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My name is John Hoagland, and I'm 8 9 Utilities Manager for the City of Escondido.

MR. BRIGGS: Mr. Miller, can I just ask 10 11 Mr. Hoagland to speak a little closer to the mike;

MR. HOAGLAND: Is that any better? 13

we're having trouble hearing.

14 MR. BRIGGS: A little bit, thanks.

15 BY MR. MILLER:

Could you please describe your 16 17 educational background and your occupational 18 experience related to your testimony in this 19 proceeding?

> A I hold a masters degree in civil engineering from UCLA; and a bachelors degree in chemistry from San Diego State University. I'm a registered civil engineer in California; a certified water treatment operator grade four.

I have nearly 30 years of experience in 25

1 the water and wastewater field. As Utilities

- 2 Manager for the City of Escondido my
- 3 responsibilities include management for the City's
- 4 wastewater treatment facility, the L Avenue
- 5 resource recovery facility, HARRF, and the City's
- 6 recycled water program.
- 7 Q Thank you. And what aspects of your job
- 8 have been relevant with respect to the Palomar
- 9 Energy project?
- 10 A As the City of Escondido Utilities
- 11 Manager I've worked closely with Palomar Energy to
- 12 develop a mutually acceptable technical and
- 13 financial arrangement to allow the power plant to
- 14 use recycled water produced at the City's HARRF,
- and to return it to the City's system for storage
- and disposal.
- 17 Q Would you please explain the purposes of
- 18 your testimony?
- 19 A My testimony briefly describes the City
- of Escondido's water reclamation program; how the
- 21 power plant fits into the program as a valuable
- customer; and to indicate the City's strong
- 23 support for the power plant as a user of the
- 24 City's recycled water.
- 25 Q Are you sponsoring any portions of the

1 application for certification or any other
2 exhibits?

- 3 A No.
- Q Could you now summarize your testimony
- 5 as presented in attachment WRC to your prefiled
- 6 testimony?
- 7 A In 1991 the City of Escondido passed an
- 8 ordinance calling for the development of a water
- 9 reclamation plan for the City and establishing
- 10 City policy to use recycled water whenever it was
- 11 feasible, economically viable, and consistent with
- 12 the preservation of public health, safety and
- 13 welfare in the environment.
- 14 The key element of this policy was the
- 15 reuse of wastewater treated at the City's Hale
- 16 Avenue resource recovery facility.
- For more than a decade the City has been
- developing and implementing plans and projects
- 19 that involve one, modifications to the HARRF
- 20 facilities to provide treatment capabilities that
- 21 yield recycled water that meets regulatory water
- 22 quality requirements for reuse and discharge.
- 23 And, two, a distribution system to bring
- 24 the recycled water to identify potential future
- 25 users. Adding tertiary treatment also helps the

| 1 | City address water quality and capacity |
|---|--|
| 2 | constraints mostly during wet weather of the ocean |
| 3 | outfall system through which the City disposes of |
| 4 | treated wastewater. |

Construction of the Escondido regional recycled water project is complete. The project is undergoing required testing and certification prior to beginning operation which is scheduled for early summer of 2003.

The project includes 9 million gallons per day of tertiary treated water for reuse and approximately 25 miles of pipeline to bring the recycled water to the initial customers.

Most of the planned customers will use the water for landscape irrigation of local schools, parks, golf courses. There are also industrial customers including the Palomar Energy project.

As planned and designed, the project includes space and facilities for a second phase. The second phase would expand tertiary treated water production capacity to 18 million gallons per day in the event of increased future demands for recycled water.

Palomar Energy will be the project's

1 largest single customer, purchasing 3.6 million

- 2 gallons per day of the total 9 million gallon per
- 3 day capacity. Palomar Energy will receive
- 4 recycled water under a long-term 30-year contract.
- 5 As the only customer willing to enter into such a
- 6 long-term contract, the power plant provides long-
- 7 term stability to the City's recycled water
- 8 program.
- 9 The power plant's use of recycled water
- 10 will not prevent other currently identified
- 11 practical customers from obtaining the full amount
- of recycled water they wished to purchase.
- 13 If demand increases in the future the
- 14 City's recycled water production capacity can be
- 15 expanded, thereby insuring that Palomar Energy
- 16 will have a stable, long-term supply of water
- 17 without precluding other potential future users.
- One of the purposes of the City's
- 19 recycled water program is to avoid the discharge
- 20 to Escondido Creek of secondary treated water
- 21 during wet weather when the capacity of the City's
- ocean outfall system is strained. The power plant
- is expected to reduce the demand on the City's
- outfall system by about 2.7 million gallons per
- 25 day.

| 1 | By reducing the demand on the outfall |
|----|--|
| 2 | system Palomar Energy's use of recycled water in |
| 3 | effect increases the system capacity by 2.7 |
| 4 | million gallons per day and decreases the |
| 5 | likelihood that the system would be overtaxed. |
| 6 | Recycled water not used by the power |
| 7 | plant would flow to the ocean through the City's |
| 8 | outfall system. |
| 9 | Intervenor Bill Powers has argued that |
| 10 | there may be better uses for the City's recycled |
| 11 | water than the power plant, specifically |
| 12 | groundwater recharge in the San Pasqual Valley and |
| 13 | irrigation of avocado groves in the Escondido |
| 14 | area. |
| 15 | The City has considered these specific |
| 16 | alternative potential uses for the past decade, |
| 17 | and both of them have been shown to be highly |
| 18 | speculative, impractical and thus not viable or |
| 19 | prudent for the investment of municipal resources. |
| 20 | There's ample recycled water available |
| 21 | to serve both the Palomar Energy project and other |
| 22 | users. And recycled water production capacity can |
| 23 | be increased in the future, if needed. The power |
| 24 | plant is the City's largest recycled water |
| | |

customer, and by purchasing recycled water under a

| 1 | long-term | contract | for | which | t.here | are | no | other |
|---|-----------|----------|-----|-------|--------|-----|----|-------|
| | | | | | | | | |

- 2 customers at present, or for the foreseeable
- 3 future, Palomar Energy is an important and stable
- 4 source of revenue for the City program.
- 5 The City of Escondido strongly supports
- 6 the power plant's use of recycled water.
- 7 I just -- I think I said it was a 30
- 8 year contract; it's a 20 year contract.
- 9 MR. BLAISING: Your Honor, if I could
- 10 provide one clarification, and that is that the
- 11 purpose of Mr. Hoagland's testimony goes to the
- 12 supply of recycled water. I understand certain of
- 13 the applicant's testimony deal with water quality
- or resource impacts of the project. Mr. Hoagland
- is available to participate, but he's not
- sponsoring that portion of the testimony. He
- 17 would be available, if it's helpful to the
- 18 Committee, to answer any questions.
- 19 HEARING OFFICER GEFTER: Thank you.
- 20 MR. MILLER: That concludes our direct
- 21 testimony. If you would like to proceed --
- 22 HEARING OFFICER GEFTER: The witness is
- 23 now available for cross-examination.
- 24 MR. MILLER: I was thinking we were
- 25 going to do the staff first --

| 1 | HEARING OFFICER GEFTER: Let staff put |
|----|--|
| 2 | on their testimony first. Is that how the parties |
| 3 | would prefer, that staff put on your testimony |
| 4 | first, and then both applicant's and staff's |
| 5 | witnesses will be available for cross-examination? |
| 6 | MR. BRIGGS: I think that's fine. |
| 7 | HEARING OFFICER GEFTER: All right. |
| 8 | Staff, go forward with your direct. |
| 9 | MR. KRAMER: While our witnesses are |
| 10 | coming up I can offer as to the uncontested |
| 11 | portion of the soil and water topic, exhibits 50, |
| 12 | which is the final staff assessment, and that |
| 13 | portion of exhibit 51, which was the addendum. |
| 14 | HEARING OFFICER GEFTER: Also in terms |
| 15 | of the way we're proceeding is that the applicant |
| 16 | has identified your exhibits; you haven't moved |
| 17 | them into the record yet. We'll do that after |
| 18 | cross-examination. And the same with staff, |
| 19 | you've identified your exhibits; we'll move |
| 20 | everything after cross-examination on this topic. |
| 21 | MR. KRAMER: That's fine. |
| 22 | HEARING OFFICER GEFTER: All right. |
| 23 | Would you have your witnesses sworn, please. |
| 24 | Whereupon, |
| 25 | JOHN KESSLER, JAMES L. SCHOONMAKER |

| 1 | and RICHARD LATTERI |
|----|--|
| 2 | were called as witnesses herein, and after first |
| 3 | having been duly sworn, were examined and |
| 4 | testified as follows: |
| 5 | HEARING OFFICER GEFTER: Mr. Kramer, |
| 6 | would you just ask everyone to identify themselves |
| 7 | before you proceed? |
| 8 | MR. KRAMER: Certainly. |
| 9 | DIRECT EXAMINATION |
| 10 | BY MR. KRAMER: |
| 11 | Q Can you, one at a time, identify |
| 12 | yourself and spell your name for the court |
| 13 | reporter. |
| 14 | MR. KESSLER: I'm John Kessler; last |
| 15 | name is spelled K-e-s-s-l-e-r. |
| 16 | MR. SCHOONMAKER: I'm James L. |
| 17 | Schoonmaker; that's S-c-h-o-o-n-m-a-k-e-r. |
| 18 | MR. LATTERI: My name is Richard |
| 19 | Latteri; that last name is spelled L-a-t-t-e-r-i. |
| 20 | MR. KRAMER: Okay, we were planning on |
| 21 | presenting a summary of basically the whole of |
| 22 | soil and water, so. |
| | |

BY MR. KRAMER:

Q Mr. Latteri, given that we're now only

25 talking about issues that are, quote, in issue,

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1 it's the water quality issues, do you have
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- 2 anything to add to the testimony that was in the
- 3 staff assessment?
- 4 MR. LATTERI: No, I do not.
- 5 MR. KRAMER: Okay, we'll hold you for
- 6 possible cross-examination then.
- 7 Mr. Kessler, the same question.
- 8 MR. KESSLER: No, I do not.
- 9 MR. KRAMER: Okay, Mr. Schoonmaker,
- 10 could you describe briefly your qualifications as
- an expert in the area of water quality?
- MR. SCHOONMAKER: Yes, Hearing Officer
- 13 Gefter, I've been in the electric power business
- since 1961, graduated from UCLA in engineering.
- 15 I worked at the Southern California
- 16 Edison Company 16 years in operations, ten years
- in design. And then for the IMP, or Independent
- 18 Power Producing Subsidiary, Mission, for
- 19 approximately seven years. And I've been a
- 20 consultant now since 1994.
- 21 As a consultant I've prepared
- 22 alternative cooling studies for the California
- 23 Energy Commission on several different power
- 24 plants, including El Segundo, SMUD, Tesla, Blythe
- 25 II is in the process, and a couple of others,

| 1 | Burbank | and | Magnolia. |
|---|---------|-----|-----------|
| | | | |

| 2 | I was a professional engineer for 30 |
|---|--|
| 3 | years; that's all of those that are relevant, at |
| 4 | least to these proceedings, I think. |

5 MR. KRAMER: Okay, and you prepared the 6 soil and water resources appendix A to the final 7 staff assessment, is that correct?

8 MR. SCHOONMAKER: That's correct, sir.

9 MR. KRAMER: Jim Buntin was a co-author.

10 What was his contribution to that appendix?

11 MR. SCHOONMAKER: Jim Buntin is

12 primarily expertise in noise.

20

21

22

13 MR. KRAMER: And as we established last
14 time, the parties agreed Mr. Buntin's presence was
15 not required at this hearing.

16 Could you summarize your testimony about
17 what we'll call the wet versus dry cooling
18 question in this case?

19 MR. SCHOONMAKER: Yes, sir. And I don't

have quite as well organized a presentation as

previous witnesses, so I'll depend upon counsel to

help me with further questions if I miss things.

23 But we did look at several different

options for the Palomar facility, particularly we

looked at the proposed wet cooling system; an air

1 cooled condenser system; and something called

- 2 WSAC.
- 3 The WSAC is probably not relevant for
- 4 further reduction. That is, the advantages it
- 5 might have had turned out to be not relevant for
- 6 this location.
- 7 HEARING OFFICER GEFTER: Do you want to
- 8 tell us what WSAC stands for?
- 9 MR. SCHOONMAKER: I'm sorry, it's wet
- 10 surface air cooler.
- MR. KRAMER: And how does that differ
- 12 from what you would call dry cooling in your
- 13 analysis?
- 14 MR. SCHOONMAKER: The wet surface air
- 15 cooler is more similar to the wet cooling
- 16 actually. It, like the wet cooling, uses water
- 17 evaporation as the cooling media. Unlike the
- 18 standard cooling tower, it's more flexible in its
- 19 physical configuration; can be made lower; can fit
- into more awkward sites; and has some advantages
- of freeze protection.
- MR. KRAMER: Okay, please continue with
- your summary.
- MR. SCHOONMAKER: In comparing the air
- 25 cooled condenser and the applicant's proposed

cooling it was necessary to design or postulate an
air cooled condenser.

We did so and concluded that an air

cooled condenser would have between 35 and 40

cells. And we have configurations and sizes which

were shown in all the material.

And it also has substantial cost impacts. In evaluating this we made an attempt to optimize the air cooled condenser design. And this needs to be understood, I think. That is, an air cooled condenser can be made very large and as a result thereof, maybe have lower noise levels and higher efficiency, but a higher cost.

Alternatively it can be made very small so that it fits behind a space, but then we will lose capacity and heat rate effects. As similar tradeoffs exist for noise, space, heat rate, cost and the capacity available for the steam power plant.

Specifically optimizing an air cooled condenser can only be done by the applicant, because it requires detailed knowledge of his own economic base. But as an independent examiner we can probably get pretty close. And that's what I did.

| 1 | MR. KRAMER: So what did you find to be |
|----|--|
| 2 | the relative costs of wet versus dry cooling, or |
| 3 | ACC? |
| 4 | MR. SCHOONMAKER: I didn't bring that |
| 5 | portion of my testimony with me. Can I be excused |
| 6 | just a second to get it? |
| 7 | MR. KRAMER: Certainly. |
| 8 | MR. SCHOONMAKER: My apologies. Old |
| 9 | folks don't have much of a memory. |
| 10 | The economic conclusions I summarized in |
| 11 | table 8 where we talk about capital costs. The |
| 12 | capital cost of the proposal I postulated as |
| 13 | between \$14- and \$17-million. And for an air |
| 14 | cooled condenser, between \$30- and \$35-million. |
| 15 | In addition, I evaluated the operating |
| 16 | costs, that is the costs related to the power |
| 17 | consumption of the fans or the circulating water |
| 18 | pumps in the case of the proposal. And I |
| 19 | postulated or determined a cost of the loss of the |
| 20 | peak megawatts. |
| 21 | And you can see in the summary there |
| 22 | that I presented my conclusions relative to the |
| 23 | economics, as well as relative to the water |
| 24 | consumption, footprint required, the volume of the |
| 25 | structure, which is related to the visibility |

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1 impacts, and some comment on the noise impacts.
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- MR. KRAMER: So do I see this correctly,
- 3 it would cost \$36 million present worth for wet
- 4 cooling and \$78 million for dry cooling?
- 5 MR. SCHOONMAKER: Yes, that's correct;
- 6 and that's a live cost considering all the
- 7 economic factors that we could evaluate.
- 8 MR. KRAMER: They're reduced to present
- 9 dollars?
- 10 MR. SCHOONMAKER: Yes, that's correct.
- 11 MR. KRAMER: So you're comparing apples
- 12 and apples in that case?
- MR. SCHOONMAKER: Yes, that's correct.
- 14 In fact, some half of that or more is related to
- 15 annual cost dollars rather than capital cost
- dollars.
- 17 MR. KRAMER: And dry cooling would be,
- 18 looks like roughly three times the square footage
- 19 would be required for the dry cooling equipment as
- 20 opposed to wet cooling, is that correct?
- 21 MR. SCHOONMAKER: That's correct. And
- 22 that's for the ACC as I optimized it; for the air
- 23 cooled condenser, I'm sorry. Hearing Officer,
- 24 pardon me when I start using these acronyms.
- 25 Engineers.

| 1 | MR. KRAMER: Would it be possible to |
|----|--|
| 2 | make it smaller, the ACC? |
| 3 | MR. SCHOONMAKER: Yes, it certainly |
| 4 | would be possible to make it smaller. And if one |
| 5 | were to make it smaller, one of the impacts of |
| 6 | that would be a reduction of costs, the capital |
| 7 | costs. And another impact would be a substantial |
| 8 | increase in the loss of peak capacity megawatts. |
| 9 | And that, again, addresses itself to the tradeoffs |
| 10 | that I tried to discuss earlier. |
| 11 | MR. KRAMER: So would the total cost of |
| 12 | the smaller unit, in your opinion, be greater or |

MR. KRAMER: So would the total cost of the smaller unit, in your opinion, be greater or less than the \$78 million you calculated for the 51,000 square foot?

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MR. SCHOONMAKER: It would be greater.

MR. KRAMER: What would happen to the

noise of that smaller unit?

MR. SCHOONMAKER: The smaller system would increase in noise somewhat because the horsepower of the fans, the power requirements for the fans would go up. And that would increase the noise level somewhat.

23 MR. KRAMER: Is that because they have 24 to move more air over smaller cooling surfaces? 25 Something on the --

| 1 | MR. SCHOONMAKER: Yes. And because of |
|----|--|
| 2 | the greater pressure drop, the pressure lost |
| 3 | through there causes the wind to whistle, as we |
| 4 | might think of. The greater the pressure drop the |
| 5 | more the noise that's created. |
| 6 | MR. KRAMER: Mr. Powers has suggested |
| 7 | several arguments against the use of wet cooling. |
| 8 | One of the issues he's raised is the presence of |
| 9 | ammonia in the recycled water. |
| 10 | Did you consider that issue? |
| 11 | MR. SCHOONMAKER: Yes. While I don't |
| 12 | consider myself a chemistry expert, I did review |
| 13 | that. |
| 14 | MR. KRAMER: What was your conclusion? |
| 15 | MR. SCHOONMAKER: My conclusion is that |
| 16 | I have no experience, nor was I able to find any |
| 17 | in the literature, which said that ammonia |
| 18 | rejection from the wet cooling system was a |
| 19 | significant factor. |
| 20 | And matter of fact, no reference at all. |
| 21 | That includes things like cooling tower institutes |
| 22 | and operator surveys and these things. |
| | |

MR. SCHOONMAKER: Yes, sir, I did.

testimony regarding this subject?

23

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MR. KRAMER: Did you review Mr. Powers'

| 1 | MR. | . KRAI | MER: | Dia | you | have | any | points | ΟÍ | |
|---|--------------|--------|------|-------|-------|------|-----|--------|----|--|
| 2 | disagreement | with | his | testi | Lmony | y? | | | | |

- 3 MR. SCHOONMAKER: Yes, I had several
- 4 points of disagreement with his testimony.
- 5 MR. KRAMER: Could you describe those
- for us?
- 7 MR. SCHOONMAKER: One of the essential
- 8 disagreements was concerning his proposal to use,
- 9 as cost for the proposed system, costs that would
- 10 be borne by the City or by other predecessors.
- 11 That is the presumption that we make in
- 12 engineering economics is that people in a free
- 13 environment charge what's to their advantage to
- 14 charge for their product. And that would
- 15 certainly include the cost of the water that was,
- 16 reclaimed water that was being provided by the
- 17 City of Escondido.
- So, I disagreed with Mr. Powers
- 19 perceived need to evaluate the cost of facilities
- 20 going back into the City and water predecessors to
- 21 the City.
- MR. KRAMER: You did set some sort of
- 23 price for the water, though, in calculating the
- 24 operating expenses, right?
- MR. SCHOONMAKER: Yes, I did.

| 1 | MR. KRAMER: And where did you get that |
|----|--|
| 2 | price? |
| 3 | MR. SCHOONMAKER: I got that from some |
| 4 | discussion with several people that provided |
| 5 | experience from other situations. And it was not |
| 6 | known. Mr. Hoagland testified this morning I'm |
| 7 | sorry, I believe it was Mr. Hoagland who testified |
| 8 | the cost of water oh, I'm sorry applicant |
| 9 | testified that it was going to be \$500-and-some- |
| 10 | odd per acre foot. My presumption that it would |
| 11 | be between \$400 and \$600 per acre foot. |
| 12 | And in that quantity the cost is |
| 13 | significant, but it's not fatal. |
| 14 | MR. KRAMER: Did you have any other |
| 15 | concerns with Mr. Powers' testimony? |
| 16 | MR. SCHOONMAKER: In portions of his |
| 17 | testimony he talked about the generation of |
| 18 | ammonia. And there were assumptions made that the |
| 19 | system would behave in a certain way as far as the |
| 20 | percentage of ammonia that was in the cooling |
| 21 | tower would be off-gassed, or sent off as a vapor. |
| 22 | But there was no information or |
| 23 | calculations provided that would support that |
| 24 | percentage of emissions of ammonia that's in the |

25 water.

| 1 | And in a practical sense, having |
|----|--|
| 2 | operated in power plants for a lot of years, we |
| 3 | have never particularly noticed that there was |
| 4 | ammonia off-take. It takes very little ammonia |
| 5 | for it to create quite a smell. And in living |
| 6 | around power plants we've never noticed an ammonia |
| 7 | smell. |
| 8 | So from that practical consideration my |
| 9 | belief is that the proportion of ammonia that is |
| 10 | actually off-taken in the wet system would be very |
| 11 | small. |
| 12 | MR. KRAMER: Now, in staff's, the main |
| 13 | body of the staff assessment on water issues, |
| 14 | staff did not discuss dry cooling at all, except |
| 15 | to refer to your appendix, correct? |
| 16 | MR. SCHOONMAKER: I believe that's |
| 17 | correct, yes, sir. |
| 18 | MR. KRAMER: Now let me ask this of Mr. |
| 19 | Latteri, since he was the primary author of the |
| 20 | main body. |
| 21 | Mr. Latteri, did staff find any |
| 22 | environmental impacts that were unmitigable from |
| 23 | the use of recycled water in cooling this proposed |
| 24 | project? |

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MR. LATTERI: No, we did not.

| 1 | MR. KRAMER: And can you explain why the |
|----|--|
| 2 | original staff analysis did not let me back up. |
| 3 | I gather then that the appendix A was written in |
| 4 | response to the Committee's request that the issue |
| 5 | of dry cooling be addressed, is that correct? |
| 6 | MR. LATTERI: That is correct. |
| 7 | MR. KRAMER: Can you explain why you |
| 8 | didn't address that issue previously in the |
| 9 | testimony, the staff assessments that were |
| 10 | prepared for this project? |
| 11 | MR. LATTERI: Although the topic came up |
| 12 | in the original meeting that the Commission had in |
| 13 | regards to doing a dry cooling study with |
| 14 | excuse me, the Chairman that just retired, his |
| 15 | name is? |
| 16 | HEARING OFFICER GEFTER: Commissioner |
| 17 | Laurie? |
| 18 | MR. LATTERI: Yes, exactly, Commissioner |
| 19 | Laurie. He had considered or made a commitment to |
| 20 | Mr. Powers that we would do a dry cooling |
| 21 | analysis. |
| 22 | We took it back to our internal staff in |
| 23 | the water and soils. We saw that because they |
| 24 | were using reclaimed water that was going to be |
| 25 | discharged to ocean outfall that it did fall |

within the guidelines of resolution 75-58. That

- 2 we could see no impacts of using that water
- 3 source. It was not up to the Commission to design
- 4 the applicant's project.
- 5 MR. KRAMER: So is it fair to say you
- 6 saw no reason to go beyond wet cooling in this
- 7 case?
- 8 MR. LATTERI: Correct. In the
- 9 environment that the plant is located here in
- 10 Escondido, with a very large supply of reclaimed
- 11 water, and with the ability to add additional
- 12 capacity to that reclaimed water system, we saw
- 13 that there were no impacts to other users of the
- 14 water.
- Of course, if you're in a drier
- 16 situation, a desert, you don't have a large
- 17 community supplying effluent to your water
- 18 treatment plant that can be turned around as a
- 19 cooling water source, of course we would look at
- 20 dry cooling over a surface water body or a
- 21 groundwater source.
- 22 But in this case the reclaimed water
- 23 supply was there. It was under-utilized. And
- 24 there was room for additional future capacity if
- 25 the demand were to arise.

| 1 | MR. KRAMER: Thank you. We have no |
|----|--|
| 2 | further questions. |
| 3 | HEARING OFFICER GEFTER: Does that |
| 4 | conclude your direct testimony? |
| 5 | MR. KRAMER: Yes. |
| 6 | HEARING OFFICER GEFTER: I have a |
| 7 | question for Mr. Latteri before we open the |
| 8 | witnesses up for cross-examination. |
| 9 | You indicated that staff found there |
| 10 | were no impacts to water supply or water quality |
| 11 | as a result of the applicant's proposal to use wet |
| 12 | cooling. |
| 13 | Could you give us the elements that |
| 14 | staff looks at to determine whether or not there |
| 15 | would be impacts? |
| 16 | MR. LATTERI: In terms of the water |
| 17 | source that we're using, or the cooling medium, in |
| 18 | this case wet cooling, we would look at the |
| 19 | availability of a water source. Getting back to |
| 20 | resolution 75-58 it is to use surface water or |
| 21 | groundwater should not be the first choice of |
| 22 | being used as a cooling source. |
| 23 | We look to wastewater discharged to the |
| 24 | ocean or other sources of reclaimed water, or |

other non-sources that could be used for potable

- 1 water supply. And in that case we will ask for an
- 2 analysis of why that particular choice was used,
- 3 if you're using a surface water or groundwater
- 4 source.
- 5 Then there is the discharge, potential
- 6 impacts of discharging the process wastewater.
- 7 Will there be adverse impacts to a land discharge
- 8 or to a surface water body discharge.
- 9 And in this case, with the closed loop
- 10 system, that the water would be provided by the
- 11 Hale Avenue Resource Recovery Facility, cycled
- 12 about four times to the power plant. Then
- 13 returned in a line back to the Hale Avenue
- 14 Resource Recovery Facility, was a very good design
- and use of existing resources with no unmitigable
- 16 impacts.
- 17 HEARING OFFICER GEFTER: You're familiar
- 18 with the workshop that was conducted again by
- 19 Commissioner Laurie two years ago on water
- 20 resources and water supply? Are you familiar with
- 21 that workshop?
- MR. LATTERI: Yes, I was there.
- 23 HEARING OFFICER GEFTER: And staff
- 24 thereafter issued a memo summarizing the results
- of that workshop, do you remember that?

| 1 | MR. | LATTERI: | Correct, | the | status |
|---|-----|----------|----------|-----|--------|
|---|-----|----------|----------|-----|--------|

- 2 report?
- 3 HEARING OFFICER GEFTER: Right, the
- 4 staff report. And that's a public document,
- 5 Commission document.
- 6 MR. LATTERI: Yes, I do.
- 7 HEARING OFFICER GEFTER: And do you
- 8 remember that the document indicated that the
- 9 Committee directed staff to work together with the
- 10 Water Resources Board to develop a new policy, and
- in fact, would recommend that dry cooling would be
- 12 favored. And that seemed to be a conclusion of
- that workshop. Is that an accurate representation
- 14 as you remember it?
- MR. LATTERI: No, I'm sorry, I do not
- 16 recall.
- 17 HEARING OFFICER GEFTER: To your
- 18 knowledge has there been any change in Commission
- 19 policy regarding wet cooling or dry cooling since
- that workshop occurred two years ago?
- 21 MR. LATTERI: By the State Water
- 22 Resources Control Board? Is that your question?
- 23 HEARING OFFICER GEFTER: By the
- 24 Commission.
- 25 MR. LATTERI: By the Commission. Not

| 1 that I | I'm aw | are of. |
|----------|--------|---------|
|----------|--------|---------|

| 2 | HEARING OFFICER GEFTER: Then I had one |
|----|---|
| 3 | last question, Mr. Latteri. I'm not sure if you |
| 4 | were the one who did the analysis in terms of |
| 5 | water quality, but the applicant is required to |
| 6 | obtain an industrial user permit for its |
| 7 | wastewater discharge, for the discharge of the |
| 8 | brine |
| 9 | MR. LATTERI: Correct. |
| 10 | HEARING OFFICER GEFTER: concentrate? |
| 11 | MR. LATTERI: That is correct. |
| 12 | HEARING OFFICER GEFTER: Okay. And did |
| 13 | staff do any kind of modeling or review of the |
| 14 | results of the brine discharge in terms of its |
| 15 | impacts to any of the outfalls? |
| 16 | MR. LATTERI: We reviewed the discharge, |
| 17 | the NPDES discharge permit that the Hale Avenue |

the NPDES discharge permit that the Hale Avenue
Resource Recovery Facility is under, which they
are actually the receiver of the brine effluent.

We looked, we compared the amounts of the constituents of the initial reclaimed water coming into the plant versus its brine return.

Compared that to its NPDES permit, as well.

24 HEARING OFFICER GEFTER: Okay. And what

25 did you conclude?

18

19

20

21

22

| 1 | MR. LATTERI: That the mg/liter we |
|----|--|
| 2 | concluded that it was all within specifications |
| 3 | discharge limits of the HARRF's NPDES permit. |
| 4 | HEARING OFFICER GEFTER: So you |
| 5 | concluded that the discharge would comply with |
| 6 | existing LORS? |
| 7 | MR. LATTERI: Yes. |
| 8 | HEARING OFFICER GEFTER: Thank you. At |
| 9 | this point, do the Commissioners have any |
| 10 | questions? Let's proceed with cross-examination. |
| 11 | Mr. Briggs, are you prepared to cross-examine the |
| 12 | witnesses? |
| 13 | MR. MILLER: May I interject one quick |
| 14 | procedural question? When we presented our direct |
| 15 | testimony we did not include a short prepared |
| 16 | rebuttal testimony, thinking that that would come |
| 17 | after Mr. Powers' presentation. |
| 18 | But staff did include their rebuttal |
| 19 | now, which is fine with us. If you would like us |
| 20 | to, in five minutes we could complete that aspect. |
| 21 | Or we could hold it, whichever you prefer. |
| 22 | HEARING OFFICER GEFTER: Let's hold it. |
| 23 | And you'll find out whether it's necessary to |
| 24 | rehabilitate your witness after Mr. Briggs |

proceeds with cross-examination.

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1 MR. MILLER: I'm speaking of rebuttal
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- 2 rather than redirect.
- 3 HEARING OFFICER GEFTER: Well, I think
- 4 -- let's go forward --
- 5 MR. MILLER: Okay.
- 6 HEARING OFFICER GEFTER: -- with the
- 7 cross-examination.
- 8 MR. MILLER: Fine, thank you.
- 9 HEARING OFFICER GEFTER: Okay, so we
- 10 haven't even had -- actually you can do cross-
- 11 examination and then you're going to go to direct,
- is that your plan?
- MR. BRIGGS: Yes.
- 14 HEARING OFFICER GEFTER: Okay. Because
- they haven't even put on their direct testimony
- 16 yet.
- 17 MR. MILLER: I understand. I just
- 18 thought I'd better speak up.
- 19 HEARING OFFICER GEFTER: All right.
- 20 Let's go forward now.
- 21 MR. BRIGGS: Does it matter whether I do
- 22 cross on staff before I deal with the applicant --
- 23 HEARING OFFICER GEFTER: No, it doesn't
- 24 matter. Let's just go forward and you can cross
- either party's witnesses at this point.

| 1 | MR. BRIGGS: And my understanding from |
|----|--|
| 2 | before is that if we need to go to different sides |
| 3 | of the table to get the answer, that's fine? |
| 4 | HEARING OFFICER GEFTER: That would be |
| 5 | fine. |
| 6 | MR. BRIGGS: I'd like to start with Mr. |
| 7 | Latteri. |
| 8 | CROSS-EXAMINATION |
| 9 | BY MR. BRIGGS: |
| 10 | Q Mr. Latteri, page 4.9-19 of the FSA, the |
| 11 | conclusion section begins with a commendation to |
| 12 | the applicant for proposing the use of reclaimed |
| 13 | water. Why was the applicant commended for using |
| 14 | reclaimed water? Mr. Rowley testified earlier |
| 15 | that by law they're required to use it. What's |
| 16 | the purpose of the praise here? |
| 17 | MR. LATTERI: They chose it without |
| 18 | it wasn't a preferred alternative for the cooling |
| 19 | process at the plant. If they wanted to, they |
| 20 | could have come to the Commission with a cooling |
| 21 | option that either used groundwater or possibly |
| 22 | imported water supply. |
| 23 | In that case we would have asked the |

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applicant to provide an analysis, an economic

analysis and feasibility study of alternatives to

24

```
1 surface water or groundwater for cooling the power
```

- 2 plant.
- In the environment that the power plant
- 4 is located, within a city that generates large
- 5 volumes of wastewater there was the use of
- 6 reclaimed water from that wastewater facility was
- 7 a good choice, in my opinion.
- 8 MR. BRIGGS: It sounded to me as though
- 9 it was the only choice, given what Mr. Rowley
- 10 testified to earlier, that by law he's required,
- 11 Palomar's required to use it if the price is less.
- MR. LATTERI: We had no price numbers to
- evaluate at the time of the application.
- 14 MR. BRIGGS: Are you familiar with the
- 15 State Water Resources Control Board's resolution
- 16 75-58 regarding the use of alternatives to potable
- water on cooling towers?
- MR. LATTERI: Yes, I am.
- MR. BRIGGS: What's your understanding
- of that resolution?
- 21 MR. LATTERI: That potable water should
- 22 not be --
- 23 HEARING OFFICER GEFTER: I'm sorry.
- I'll accept an objection if you have an objection
- 25 as to this. This is not a witness who can testify

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1 as to a legal analysis.
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- 2 MR. KRAMER: Yes, I --
- 3 MR. BRIGGS: I just wanted to know his
- 4 understanding as the person who does the review
- 5 with that policy.
- 6 MR. KRAMER: I would object to the
- 7 question as vague. He's asking him to explain the
- 8 whole policy rather than its application to any
- 9 particular set of facts.
- MR. BRIGGS: Fair enough.
- 11 HEARING OFFICER GEFTER: If you could
- just reframe the question, Mr. Briggs.
- MR. BRIGGS: Sure. Mr. Latteri, in the
- 14 context of the Palomar project, what's your
- understanding of how resolution 75-58 operates?
- MR. LATTERI: 75-58 encourages the use
- of other sources of cooling water other than
- 18 surface water or groundwater that is of good
- 19 quality. That is my understanding of it.
- MR. BRIGGS: Do you know whether the
- 21 Commission has adopted any sort of interpretations
- of resolution 75-58? Or provided any guidance to
- 23 its staff on how to evaluate projects, given
- resolution 75-58's existence?
- 25 MR. KRAMER: Object to the first part of

| 1 the co | mpound questio | n as vague. | But h | ne can |
|----------|----------------|-------------|-------|--------|
|----------|----------------|-------------|-------|--------|

- answer, no objection to the second part.
- 3 MR. LATTERI: Could you please repeat
- 4 the second part?
- 5 MR. BRIGGS: Probably not, so let me re-
- 6 ask the question.
- 7 HEARING OFFICER GEFTER: Why don't you
- 8 rephrase the question and --
- 9 MR. BRIGGS: Sure, I'm just trying to
- 10 get a sense of whether the Commission has provided
- 11 staff with any sort of guidance on how to take
- resolution 75-58 and put it into action when
- 13 you're analyzing an application for certification.
- In other words, from the Commission's
- point of view, what impact does the State Water
- 16 Resources Control Board's resolution have on your
- 17 analysis of a project?
- 18 MR. LATTERI: So let me try to rephrase
- 19 your question to me. What impact does resolution
- 20 75-58 have on my analysis?
- 21 MR. BRIGGS: Yeah, I mean has the
- 22 Commission given staff any sort of training in
- 23 light of resolution 75-58? Have there been any
- 24 workshops that say here's what the State Board has
- 25 passed as a resolution. This is what we think we

```
1 need to do to honor the spirit of it. Anything
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- 2 like that?
- 3 MR. LATTERI: To my knowledge we have
- 4 encouraged the Water Resources Control Board to
- 5 possibly give us a greater, or to possibly amend
- 6 resolution 75-58 to give us greater direction in
- 7 its use. But that is the only, other than my on-
- 8 the-job training additional exposure to
- 9 discussions on resolution 75-58.
- 10 MR. BRIGGS: This on-the-job training,
- 11 what --
- MR. KRAMER: I object to this line of
- 13 questioning. We're here to talk about the facts
- 14 that relate to the project, not the internal
- 15 management of the Energy Commission, I believe.
- 16 HEARING OFFICER GEFTER: I am also not
- 17 clear that this is relevant to the project,
- 18 itself. And the witness has testified as an
- 19 expert. He does the analysis for staff. And, you
- 20 know, his work is reviewed by management, so that
- I don't think we need to go any further with this.
- MR. BRIGGS: The reason for the question
- is I'm trying to figure out whether Palomar could
- 24 even get an application for certification approved
- 25 if they were trying to use potable water. Would

| 1 | staff have recommended something to that effect? |
|----|--|
| 2 | MR. KRAMER: That's a clear question |
| 3 | HEARING OFFICER GEFTER: Well, that's |
| 4 | speculation and |
| 5 | MR. BRIGGS: I want to know what Mr. |
| 6 | Latteri's recommendation would be. |
| 7 | HEARING OFFICER GEFTER: Okay, so your |
| 8 | question is, and I'll reframe it |
| 9 | MR. BRIGGS: Sure. |
| 10 | HEARING OFFICER GEFTER: or rephrase |
| 11 | it, if the Palomar project had proposed to use |
| 12 | potable water from the City of Escondido rather |
| 13 | than recycled water in its AFC, what would staff |
| 14 | have recommended at that point. |
| 15 | MR. MILLER: Now I'm going to have to |
| 16 | object. Because now I think we have a |
| 17 | hypothetical question that staff has never |
| 18 | reviewed up to this moment. |
| 19 | HEARING OFFICER GEFTER: Well, right, |
| 20 | and I think what Mr. Briggs is getting at is |
| 21 | whether the staff automatically accepts |
| 22 | applications that propose to use recycled water |
| 23 | without looking into alternatives. Is that what |
| | |

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MR. BRIGGS: That's right.

you're looking for?

| 1 HEARING OFFICER GEFTER: Okay. I'll | let |
|--------------------------------------|-----|
|--------------------------------------|-----|

- 2 you answer the question and then we'll move on to
- 3 the specific project.
- 4 MR. KRAMER: That would be the question
- 5 that you just last framed?
- 6 HEARING OFFICER GEFTER: The one that I
- 7 phrased, yes.
- 8 MR. LATTERI: Yes, I'm sorry, Ms.
- 9 Gefter, could you --
- 10 HEARING OFFICER GEFTER: If the Palomar
- 11 AFC had proposed to use potable water from the
- 12 City of Escondido rather than recycled water, what
- 13 would staff have recommended at that point.
- 14 MR. KRAMER: Actually the one I heard
- and wasn't going to object to was -- let me try --
- 16 because the applicant came to staff proposing the
- 17 use of recycled water, did staff consciously avoid
- 18 looking at other alternatives to the use of
- 19 recycled water.
- 20 HEARING OFFICER GEFTER: Okay, can you
- 21 answer that question? Is that what you want, Mr.
- 22 Briggs?
- MR. BRIGGS: I don't --
- 24 HEARING OFFICER GEFTER: All right, what
- 25 is --

| 1 | MR. BRIGGS: I'm not concerned so |
|----|--|
| 2 | much that it was a conscious decision, I just want |
| 3 | to know whether an application that comes in with |
| 4 | recycled water to that extent is accepted simply |
| 5 | because it's recycled water, or are alternatives |
| 6 | considered. |
| 7 | HEARING OFFICER GEFTER: Okay. You know |
| 8 | what, I think we're going to just I'm going to |
| 9 | end this line of question, because I think that |
| 10 | it's all very speculative. I think that Mr. |
| 11 | Latteri's direct testimony addressed that, that |
| 12 | they looked at it because of the specifics in this |
| 13 | case. And we're going off on a very speculative |
| 14 | line of questioning here. |
| 15 | So let's cut that right now, and let's |
| 16 | move on to specifics about the Palomar project. |
| 17 | MR. BRIGGS: Mr. Latteri, if I heard you |
| 18 | correctly, earlier you said that when you look at |
| 19 | the water supply you look at it in terms of its |
| 20 | availability. That was one of the criteria that |
| 21 | you mentioned earlier in response to Ms. Gefter's |
| 22 | question. |
| 23 | Do you also look at the constituents of |
| 24 | the water supply when you analyze let me |

25 rephrase it. In this case, the Palomar case, did

```
1 you look at the constituents of the water supply
```

- 2 coming from HARRF?
- 3 MR. LATTERI: Yes, I did.
- 4 MR. BRIGGS: What constituents did you
- 5 find in the water?
- 6 MR. LATTERI: Well, without reviewing my
- 7 document, I don't want to -- I would hesitate to
- 8 say what they are.
- 9 MR. BRIGGS: Are the constituents those
- that are listed in the AFC on page 4.9-6?
- MR. LATTERI: One moment, please, we're
- 12 pulling it up.
- 13 (Pause.)
- MR. KRAMER: Are you referring to soil
- and water resources table 1?
- MR. BRIGGS: Yes, table 1.
- 17 MR. LATTERI: Yes, those are the
- 18 constituents provided by the applicant.
- MR. BRIGGS: Are there any other
- 20 constituents in the supply water that you know of?
- MR. LATTERI: No, I don't.
- MR. BRIGGS: You don't know, or there
- are no other constituents?
- MR. LATTERI: No, I do not know if there
- 25 are other constituents.

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1
                   MR. BRIGGS: So you're not aware whether
         there are any heavy metals in HARRF's -- in the
 2
         supply water that would come to Palomar, do you?
 3
                   MR. LATTERI: No.
                   MR. BRIGGS: Do you know what tertiary
 5
         treatment does to secondary effluent?
 6
                   MR. LATTERI: Yes, I do.
 7
 8
                   MR. BRIGGS: What does it do?
                   MR. LATTERI: Tertiary treatment will
 9
         provide reduction in turbidity, as well as
10
         additional biocides for chlorination and reduction
11
12
         in organic compounds within the water.
13
                   MR. BRIGGS: Do you know what the
         tertiary treatment at HARRF is going to entail?
14
15
                   MR. LATTERI: It needs to comply with
16
         the standards set out by the Department of Health
17
         Services, title 22.
18
                   MR. BRIGGS: Do you know whether they're
19
         using reverse osmosis at HARRF in the tertiary
20
         stage?
21
                   MR. LATTERI: No, I don't.
22
                   MR. BRIGGS: If there are heavy metals
23
         in the tertiary water supply to Palomar, will
         those metals come out during the cooling process,
24
25
         or will they be in the brine that's returned to
```

| | treatmer | |
|--|----------|--|
| | | |
| | | |

- 2 MR. LATTERI: Being that the water is
- 3 coming from a publicly owned treatment water
- 4 processing facility there should be no heavy
- 5 metals in the water.
- 6 MR. BRIGGS: My understanding in looking
- 7 at applicant's response to my client's data
- 8 request of October of last year indicated that
- 9 some heavy metals were detected in the secondary
- 10 effluent. If those heavy metals are not removed
- 11 before water is sent to Palomar --
- MR. KRAMER: Can you refer us to that
- 13 statement so he can look at it first?
- MR. BRIGGS: Sure.
- 15 HEARING OFFICER GEFTER: Mr. Briggs, I'm
- not really sure where you're going with asking the
- 17 staff's witness these questions because Mr.
- 18 Hoagland is here, and he runs the HARRF, and he
- 19 would be able to answer those questions.
- 20 So, --
- 21 MR. BRIGGS: Fair point. The reason I'm
- 22 asking is because -- well, perhaps I should just
- go ask Mr. Hoagland, and if we need to, come back
- 24 to staff. Would that make things go a little more
- 25 efficiently?

| HEARING | OFFICER | GEFTER. | Yes |
|---------|---------|---------|-----|

- 2 MR. BRIGGS: Mr. Hoagland, are there any
- 3 heavy metals -- will there be any heavy metals in
- 4 the water that is supplied to the Palomar
- 5 facility?
- 6 MR. HOAGLAND: You know, offhand I don't
- 7 know.
- 8 MR. BRIGGS: How could we find out? Are
- 9 there any documents here that we could look at to
- 10 help us figure that out?
- MR. HOAGLAND: I don't know.
- 12 HEARING OFFICER GEFTER: Can Mr. Rowley
- 13 answer those questions?
- 14 MR. ROWLEY: Well, first of all there is
- an EIR performed on the reclaimed water project.
- And it's a very thick, extensive document. The
- 17 water is intended for uses all over town,
- 18 playgrounds, parks and so forth.
- 19 I'm quite certain that the constituents
- in the water would have been considered in that
- 21 EIR. Although I don't have direct knowledge of
- 22 it, myself.
- 23 What I do have direct knowledge of is
- 24 that any dissolved solids in the reclaimed water
- 25 supply to the project would remain in the brine.

The only extent to which any dissolved solids that
are not volatile potentially could come out of the
water, and even volatile ones we're talking about
a tiny fraction of a percent, but heavy metals are

not volatile.

So, the only extent to which they could go into the atmosphere would be to the extent that the cooling tower has drift emissions. The drift eliminators that we're using, again are the .0005 percent efficiency level. So the drift emissions are de minimis.

So, from the standpoint that the same water could be used in a playground, and people could contact it potentially fairly closely, from that standpoint, and then taking that water and then multiplying it by .0005 percent, as drift emissions in the cooling tower, I would certainly conclude that whatever such constituents there might be in that water would have no significant environmental effect.

MR. BRIGGS: Well, I'm not concerned about air emissions. I would like to point Mr. Hoagland to exhibit 92, which is applicant's data response dated October 9, 2002. It includes the discharge monitoring report from HARRF.

```
1
                   MR. BLAISING: Mr. Briggs, if you would
        provide a copy of that; we --
 2
 3
                  MR. BRIGGS: I think you guys --
                   MR. BLAISING: -- do not have one.
                   MR. BRIGGS: -- should have exhibit 92.
 5
                   MR. ROWLEY: I think I understand your
 6
         question better. This is a simple mass balance
7
8
        question.
9
                   MR. BRIGGS: Yeah, I simply want to
         know, those DMRs indicate that there are heavy
10
        metals in the supply water. And those metals, if
11
12
         I understood your testimony correctly, aren't
         going up into the air, they're going to be back in
13
14
        the brine that's --
15
                   MR. ROWLEY: They would be in the brine,
16
        that's right. The answer to your question is that
17
        it doesn't matter whether the City serves
18
        reclaimed water to the Palomar project or not,
        because the dissolved solids will still end up in
19
20
         the HARRF's ocean outfall, either way. There
        would be no difference whatsoever.
21
22
                   MR. BRIGGS: The brine, however, is
23
        going to contain heavy metals, is that right?
                   MR. ROWLEY: The brine would contain
24
25
         whatever dissolved solids are in the reclaimed
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1 water that was supplied to the project. And the
```

- $\,2\,$ $\,$ brine would go back to the HARRF, the same place
- 3 where the reclaimed water originated.
- 4 So, from the standpoint of total
- 5 dissolved solids, whether they be whatever
- 6 constituents they are, they would end up in the
- 7 HARF's ocean outfall, either way. No difference
- 8 whatsoever.
- 9 MR. BRIGGS: So, just to sort of put a
- 10 period on the end of this line, if there are heavy
- 11 metals coming in, and they're detectable, they're
- going to be detectable in the brine, is that
- 13 right?
- MR. ROWLEY: Hypothetically.
- MR. BRIGGS: Before I ask Mr. Hoagland
- any more questions, earlier we said that the water
- 17 supply agreement would be introduced in exchange
- 18 for some other documents.
- I received a copy of the water supply
- 20 agreement last Thursday from the City, but I don't
- 21 know whether a copy has been circulated and
- 22 introduced. Before I ask questions about it I
- 23 would like to make sure that I have the same copy.
- 24 And I'm about to ask questions about it, so I
- 25 would like to have Mr. Blaising circulate that if

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1 possible.
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- 2 HEARING OFFICER GEFTER: While Mr.
- 3 Blaising is circulating a copy of the document,
- 4 who is going to sponsor this? Mr. Briggs, are you
- 5 going to sponsor this document?
- 6 MR. BRIGGS: I'll sponsor it.
- 7 HEARING OFFICER GEFTER: So this
- 8 document will be marked as exhibit 111, I believe.
- 9 MR. BRIGGS: I think it's 111.
- 10 HEARING OFFICER GEFTER: Yes.
- MR. KRAMER: And together these two
- 12 pages are all --
- MR. BRIGGS: Two pages, lots of pages.
- MR. KRAMER: Oh, I guess --
- MR. BRIGGS: It looks like the cover
- sheet wasn't stapled to the --
- 17 MR. KRAMER: Okay, so it's all the same
- 18 document?
- MR. BRIGGS: Yes.
- 20 HEARING OFFICER GEFTER: Okay.
- MR. KRAMER: 111. Thank you.
- 22 HEARING OFFICER GEFTER: So the document
- is the recycled water service agreement among City
- of Escondido and the Rincon Del Diablo Municipal
- 25 Water District and Palomar.

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1 MR. BRIGGS: That's correct.
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- 2 HEARING OFFICER GEFTER: Dated March 26,
- 3 2003.
- 4 MR. BRIGGS: That's correct.
- 5 MR. MILLER: And that's 111?
- 6 HEARING OFFICER GEFTER: 111.
- 7 MR. MILLER: How did we get to 111?
- 8 Somehow I'm missing 108, '9 and '10.
- 9 MR. KRAMER: 110 is on the list.
- 10 MR. MILLER: Oh, there's a last page
- 11 that I'm missing, that's the reason.
- 12 HEARING OFFICER GEFTER: You must be
- missing a page. Okay, Mr. Briggs.
- MR. BRIGGS: Mr. Hoagland, are you
- familiar with this contract?
- MR. HOAGLAND: Yes.
- MR. BRIGGS: Were you involved in this
- 18 negotiations at all?
- MR. HOAGLAND: Yes.
- 20 MR. BRIGGS: In article 5, paragraph
- 21 5.1.1 --
- MR. BLAISING: Would you repeat that
- 23 reference?
- MR. BRIGGS: Sure. It's article 5,
- paragraph 5.1.1, makes reference to a base

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capacity charge. What's the base capacity charge?
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- 2 And the reason I'm asking these definitional
- 3 questions is because the definition section of the
- 4 agreement simply says the term is means the way
- 5 it's used in the document. So, the definition has
- 6 me asking questions.
- 7 MR. BLAISING: Let me just interject at
- 8 this point, I understand that Mr. Hoagland was
- 9 involved in the negotiations in terms of the rate
- 10 structure. I'm not sure that he is the best City
- 11 witness to address that particular question.
- 12 MR. BRIGGS: Well, there's a rate that's
- 13 attached to the base capacity charge. I just want
- 14 to know what a base capacity charge is. What is
- 15 applicant getting for its 31 cents per unit?
- MR. MILLER: I'd just like to interject,
- 17 Mr. Rowley was on the other side of the
- 18 negotiations, so he does have personal knowledge
- of some of these matters, as well.
- 20 MR. HOAGLAND: The base capacity charge
- 21 was simply a negotiated element by which we worked
- 22 with the applicant, Palomar Energy, to establish
- 23 charges for recycled water to be provided to the
- 24 plant.
- 25 MR. BRIGGS: What's your understanding

- of the phrase, take or pay?
- 2 MR. HOAGLAND: This is a portion that
- 3 they will pay whether they take water or not. So
- 4 it's a commitment to pay for the water whether or
- 5 not it's used.
- 6 MR. BRIGGS: What does the additional
- 7 capacity charge refer to? That's 50 cents per
- 8 unit, in paragraph 5.1.2. What does that get the
- 9 applicant?
- 10 MR. BLAISING: Your Honor, I would
- 11 object to that. The price and the charges are set
- 12 forth in the document, themselves. They clearly
- 13 relate to a price. Mr. Hoagland can testify to
- 14 their operation in terms of the ultimate cost that
- 15 would be borne by the applicant, but in terms of
- interpreting each specific charge item, again, I
- don't believe that Mr. Hoagland is the appropriate
- 18 witness to address that. He can touch on the
- operation, as you suggested, the take or pay
- 20 provisions relating to what I believe to an issue
- of relevance, the cost, the overall cost --
- 22 MR. BRIGGS: Since Mr. Hoagland was one
- of the persons who negotiated it, and that term is
- 24 defined circularly, I simply would like to know
- 25 whether this is for providing water to Palomar, or

```
for taking it away. Is the base capacity charge
```

- 2 for providing reclaimed water or for taking it
- 3 away?
- 4 MR. BLAISING: Again, I would object to
- 5 that on the basis that the charges are set forth
- 6 in the agreement. The document speaks for itself
- 7 as to what those charges are in total.
- 8 HEARING OFFICER GEFTER: The objection
- 9 is sustained. The document speaks for itself and
- 10 I think we can read what it says.
- 11 MR. BRIGGS: Fair enough, but it's also
- 12 a recycled water service agreement. What I'd like
- 13 to know is whether costs for treating the brine
- 14 are included in this agreement.
- MR. BLAISING: Would you rephrase that?
- MR. BRIGGS: Sure.
- MR. BLAISING: Repeat that --
- 18 MR. BRIGGS: Are costs for treating the
- 19 brine that comes from Palomar included in this
- 20 agreement?
- MR. HOAGLAND: Yes.
- MR. BRIGGS: Where?
- MR. HOAGLAND: It's part of the overall
- 24 cost of providing the water.
- MR. BRIGGS: How much does the City of

1 Escondido charge other industrial users for

- 2 wastewater treatment?
- 3 MR. BLAISING: Objection again. The
- 4 issue is the cost associated with wet cooling --
- 5 MR. BRIGGS: And the processing of
- 6 wastewater.
- 7 MR. BLAISING: -- and the --
- 8 MR. BRIGGS: And nowhere in this
- 9 agreement is the term wastewater used. And
- 10 nowhere is there a price indicated expressly for
- 11 treating the wastewater. If there is, I would
- just like to see it.
- MR. BLAISING: I believe you asked the
- 14 question is the cost associated with the brine
- 15 return included in the agreement and the answer
- was yes.
- MR. BRIGGS: So, is --
- 18 HEARING OFFICER GEFTER: At this point
- 19 I'm not clear on the relevance of this, of your
- 20 line of questioning at this point.
- 21 MR. BRIGGS: The relevance is that the
- 22 cost analysis that was done for operating the
- 23 Palomar plant includes the cost of water supplied
- 24 and should include the cost of water treatment.
- 25 Water treatment is not listed in the cost

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1 comparison that was done.
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We're trying to figure out whether the cost comparison was adequately performed on this
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4 project.

5 HEARING OFFICER GEFTER: Okay, and
6 you're referring both to staff's analysis and to
7 applicant's analysis --

8 MR. BRIGGS: That's right, --

9 HEARING OFFICER GEFTER: -- on the

10 cost --

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MR. BRIGGS: -- and so we have a price of \$1.66 per unit, which is 1000 gallons. It's going through Rincon del Diablo. Rincon del Diablo charges \$1.68 per thousand gallons. So you would think that for the supply side the price is pretty close. But nowhere has anyone spoken about the cost of treating the brine.

And Escondido charges \$2.07 per thousand gallons to treat industrial wastewater, according to its latest published rates.

I'm trying to figure out whether all of the costs have been captured here so that we can determine whether an accurate cost comparison has been performed.

25 MR. BLAISING: And Mr. Hoagland has said

1 yes, the cost is included for brine return as part

- of the overall charges in the agreement.
- 3 MR. BRIGGS: Okay. So for \$1.66 per
- 4 thousand gallons Palomar gets reclaimed water and
- 5 has the brine treated, is that correct?
- 6 MR. BLAISING: Your Honor, asked and
- 7 answered. We've answered that question.
- 8 HEARING OFFICER GEFTER: Yes.
- 9 MR. BRIGGS: Mr. Rowley, is that your
- 10 understanding?
- 11 HEARING OFFICER GEFTER: Okay. Go
- 12 ahead, Mr. Rowley.
- MR. ROWLEY: Yes. Yeah, this agreement
- 14 covers reclaimed water supplied and it also
- covers, as noted in section 4.4, the return of
- brine to the City. And the dollars that are
- defined in this agreement cover both.
- 18 MR. BRIGGS: Okay. Mr. Hoagland,
- 19 Escondido has an industrial user permit program,
- 20 is that correct?
- MR. HOAGLAND: Yes.
- MR. BRIGGS: Has Palomar submitted an
- 23 application under that program yet?
- MR. HOAGLAND: I believe they have.
- MR. BRIGGS: How long will that permit

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be in effect once it's issued, assuming it's
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- 2 issued?
- 3 MR. HOAGLAND: My recollection of the
- 4 program is that the permits are issued until
- 5 canceled.
- 6 MR. BRIGGS: Are there any charges that
- 7 Palomar will have to pay under the industrial user
- 8 program with Escondido?
- 9 MR. HOAGLAND: Currently our industrial
- 10 user program does not have significant fees,
- 11 according to my recollection. I haven't been
- involved in the issuance of a new industrial
- 13 permit, since I've worked for the City a
- 14 relatively short time.
- MR. BRIGGS: What's significant in your
- 16 mind?
- MR. HOAGLAND: Anything.
- 18 MR. BRIGGS: So your recollection is
- there are no fees associated with this permit?
- MR. HOAGLAND: That's correct.
- 21 MR. BRIGGS: Is that the case for all
- industrial users, or just Palomar?
- MR. HOAGLAND: As I said, I have not
- 24 been involved with the issuance of an industrial
- 25 user permit during my short, relatively short

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1 tenure with the City, a little over four years.
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- 2 So I can't speak to that. But we don't have a fee
- 3 structure for it, so it would be difficult to
- 4 impose one.
- 5 MR. BRIGGS: Does HARRF receive any
- 6 federal grants to construct or maintain its
- 7 facilities?
- 8 MR. BLAISING: Your Honor, we would
- 9 object to that as being irrelevant.
- 10 MR. BRIGGS: Actually it is relevant
- 11 because under the Clean Water Act if you obtain
- 12 federal grants you have to have certain charges
- associated with your industrial user program or
- the permits that are issued under it are invalid.
- MR. BLAISING: Your Honor, the
- intervenor hasn't submitted information concerning
- 17 that, and I object to using the City's witness to
- 18 establish his own case.
- 19 HEARING OFFICER GEFTER: I'm not sure,
- 20 I'm sorry, but --
- MR. BRIGGS: Well, that --
- 22 HEARING OFFICER GEFTER: -- I'm not
- following the relevance here.
- MR. BRIGGS: Sure. Mr. Hoagland just
- 25 testified that there are no user fees assessed

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1 under the industrial user program. The Clean
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- 2 Water Act says that if a publicly owned treatment
- 3 works --
- 4 MR. HOAGLAND: I beg to differ. That's
- 5 not what I said.
- 6 MR. BRIGGS: Oh, what was it that you
- 7 said? I'm sorry.
- 8 MR. HOAGLAND: You asked if there were
- 9 application fees.
- 10 MR. BRIGGS: Are there any other fees
- 11 associated with your industrial user program?
- MR. HOAGLAND: Yes, there are discharge
- 13 fees.
- MR. BRIGGS: What are those discharge
- fees as they would apply to Palomar?
- MR. HOAGLAND: I don't know offhand.
- MR. BRIGGS: How about approximately?
- 18 HEARING OFFICER GEFTER: Mr. Briggs,
- 19 what is the relevance to this --
- MR. BRIGGS: Again, it goes to the cost
- 21 issue. The industrial user fees have not been
- included in this water supply agreement. We're
- 23 trying to figure out whether the cost analysis has
- 24 been adequately performed, and all the costs that
- 25 Palomar is going to pay have been captured in the

- 1 analysis.
- 2 MR. BLAISING: Mr. Briggs, it would be
- 3 helpful -- are you asking the same question that's
- 4 been answered previously with respect to any
- 5 return, which my understanding the brine return is
- 6 the only discharge that comes from the plant. Are
- 7 you asking that question again?
- 8 MR. BRIGGS: If the City of Escondido's
- 9 charge for wastewater treatment is the same as it
- 10 is for an industrial discharger then I am asking
- 11 the same question.
- 12 But I don't know what the answer to that
- is yet. If it's the same Mr. Hoagland can just
- 14 tell me that.
- MR. BLAISING: I mean it's asked and
- 16 answered --
- 17 HEARING OFFICER GEFTER: Okay, I'm going
- 18 to cut off this line of questioning. We're not
- making any progress, and it really doesn't add
- anything to the record. Let's move on to another
- 21 line.
- 22 MR. BRIGGS: I would like to go back to
- 23 staff, if I could. There was an estimate, and I'm
- 24 not so sure who would best answer this question
- for staff, so I'll let the panel decide that.

| 1 | There was an estimate of approximately |
|----|---|
| 2 | \$300,000 per year for biocide to be used in the |
| 3 | Palomar project. I'm trying to figure out how |
| 4 | much biocide you get for \$300,000 per year. In |
| 5 | other words, how much biocide is Palomar going to |
| 6 | have to be using to adequately treat its cooling |
| 7 | water? |
| 8 | HEARING OFFICER GEFTER: What is the |
| 9 | relevance of that question? |
| 10 | MR. BRIGGS: Again, it goes to the cost. |
| 11 | MR. SCHOONMAKER: I believe that the |
| 12 | estimate for biocides came in appendix A. And it |
| 13 | came as a result of my evaluation of costs. I did |
| 14 | not presume a specific quantity, so I cannot tell |
| 15 | you how many pounds or tons or ounces of biocide |
| 16 | would be required. And obviously it depends on |
| 17 | which biocide you use. |
| 18 | MR. BRIGGS: Mr. Rowley, do you know how |
| 19 | much biocide is going to have to be used? |
| 20 | MR. ROWLEY: When you say biocides, |
| 21 | you're talking about sodium hypochlorite |
| 22 | MR. BRIGGS: Yeah, that's right. |
| 23 | MR. ROWLEY: I believe, sort of |
| 24 | things? |
| 25 | MR. BRIGGS: That's right. |

| 1 | MR. ROWLEY: Those are all listed in the |
|----|---|
| 2 | AFC in the project description. And, by the way, |
| 3 | \$300,000 was also our estimate made independent of |
| 4 | staff's estimate. |
| 5 | MR. BRIGGS: Do you know what the |
| 6 | concentration is that will have to be used for the |
| 7 | sodium hypochlorite? My understanding is that |
| 8 | it's so many units of the sodium hypochlorite per |
| 9 | unit of ammonia, is that right? |
| 10 | MR. ROWLEY: Actually the criteria for |
| 11 | adding sodium hypochlorite is to maintain the very |
| 12 | slight chlorine residual; and it can be highly |
| 13 | variable depending on specific circumstances, |
| 14 | so |
| 15 | MR. BRIGGS: How much did you estimate |
| 16 | in this particular case? |
| 17 | MR. ROWLEY: I'd have to refer to the |
| 18 | AFC section 2, but it's in the table under project |
| 19 | description. |
| 20 | MR. BRIGGS: I looked at that; can you |
| 21 | help me find that, please? |
| 22 | HEARING OFFICER GEFTER: Wouldn't that |
| 23 | be part of appendix C the appendix to the |
| 24 | hazardous materials section where you list all of |

25 the hazardous materials that are stored on-site?

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1 MR. ROWLEY: It's probably in both
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- 2 places. But I know it is in section 2.
- 3 HEARING OFFICER GEFTER: Okay. Mr.
- 4 Briggs, --
- 5 MR. BRIGGS: Yes.
- 6 HEARING OFFICER GEFTER: -- after he
- 7 answers your question we're going to move on from
- 8 this line of questioning regarding costs.
- 9 MR. BRIGGS: Okay.
- 10 HEARING OFFICER GEFTER: You're taking a
- lot of time for an area that's somewhat peripheral
- 12 to our concerns.
- MR. BRIGGS: Okay.
- MR. ROWLEY: Table 2.4-5.
- 15 HEARING OFFICER GEFTER: That's AFC
- 16 table?
- 17 MR. ROWLEY: Right. And those numbers
- are all reflective of one month's usage.
- MR. BRIGGS: 2.4-5 you said?
- 20 MR. ROWLEY: Table 2.4-5.
- MR. BRIGGS: Okay.
- MR. ROWLEY: On page 2-41, section 2 of
- the AFC.
- MR. BRIGGS: I'd like to go back to
- 25 staff, if I could. And, again, I don't recall who

| 1 | | | | _ | 1.1.1 | |
|---|----|------|-------------|-----|-------|-----------|
| 1 | lS | most | appropriate | Ior | tnıs | question. |

| 2 | For comparison purposes the final staff |
|---|--|
| 3 | assessment soil and water resources appendix A |
| 4 | gave a certain characterization of an air cooled |
| 5 | condenser, a certain footprint, certain height, |
| 6 | certain noise, et cetera, et cetera. |

I'm trying to figure out what criteria the CEC Staff used in order to ascertain a likely footprint of actual 35 cell ACC alternative that was used in comparison to the wet cooled alternative.

MR. SCHOONMAKER: Yeah, I used the term criteria, what criteria did we use. Do you want to --

MR. BRIGGS: Yeah, how do you go about designing the alternative that you used for comparison purposes in this case?

MR. SCHOONMAKER: Okay, that's much more than a single criterion.

terms of the footprint of the ACC. What criteria did you have with regard to the footprint?

MR. SCHOONMAKER: I'm sorry, I'm having difficulty relating to the word criteria. I determined what I think would be a reasonable

MR. BRIGGS: Okay. Let's just talk in

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1 footprint by determining how many cells would
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- 2 exist or be required. And basically the size of
- 3 the fans and the size of the cells required.
- 4 MR. BRIGGS: Are you familiar with the
- 5 Otay Mesa Power Plant project?
- 6 MR. SCHOONMAKER: I'm aware of it; I'm
- 7 not extremely familiar with it.
- 8 MR. BRIGGS: Are you aware that my
- 9 client has asked the CEC to compare Palomar's
- 10 proposed wet cooling design to the Otay Mesa ACC
- 11 design?
- 12 MR. SCHOONMAKER: I'm not aware of that.
- 13 MR. BRIGGS: Do you know whether anyone
- 14 attempted in doing a comparison between wet cooled
- and dry cooled to design an ACC system that met --
- 16 that was similar to Otay Mesa in terms of its
- height, in terms of its footprint?
- 18 MR. SCHOONMAKER: I did not specifically
- 19 look at Otay Mesa when I made the appendix A. For
- one reason, it is a different configuration of
- 21 power plant. It's also a considerably different
- ambient temperature. It's, you know, other
- 23 variety of difference that probably exist. So I
- 24 did not find a reason to use Otay Mesa experience
- 25 to generate appendix A.

| 1 | MR. BRIGGS: What's the difference in |
|----|---|
| 2 | ambient temperature? |
| 3 | MR. SCHOONMAKER: I have no idea. |
| 4 | MR. BRIGGS: You just said there's a |
| 5 | considerably difference in |
| 6 | MR. SCHOONMAKER: Yes, it's a high |
| 7 | desert low desert location at Otay Mesa. And I |
| 8 | don't think we would describe Escondido as a low |
| 9 | desert. There's certainly major differences in |
| 10 | ambient temperatures, wet bulb temperatures, dry |
| 11 | bulb temperatures. |
| 12 | HEARING OFFICER GEFTER: Okay. I'm |
| 13 | familiar with the Otay Mesa case, as a Commission |
| 14 | decision. In that case there was no reclaimed |
| 15 | water available. The only option was dry cooling. |
| 16 | End of question. |
| 17 | MR. BRIGGS: Are you telling me end of |
| 18 | line of question? |
| 19 | HEARING OFFICER GEFTER: Yes. |
| 20 | MR. BRIGGS: What I'd like to try to do |
| 21 | is establish the criteria that were used to make |
| 22 | the comparison in the final staff assessment |
| 23 | between air cooled and dry cooled. |

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25 reasonable alternatives be considered. It's my

Environmental review requires that

1 client's position that the Otay Mesa project would

- 2 satisfy all the parameters that have been set, all
- 3 the objectives that have been set out for the
- 4 Palomar project as currently designed.
- 5 What I'm trying to do is cross-examine
- 6 staff on whether they considered putting Otay Mesa
- 7 facility at the Palomar site.
- 8 Or at least use it as a template.
- 9 MR. KRAMER: I'd object to the question
- 10 because we've already established that the
- 11 witnesses do not have any particular familiarity
- 12 with the details of the Otay case.
- MR. BRIGGS: Well, if these are all of
- 14 the witnesses who were involved in it that leads
- me to believe that no one on the panel knows why a
- 16 particular design was used, as opposed to Otay
- Mesa. Which, if that's the answer, I'm okay with,
- 18 but I wanted to give people an opportunity to
- 19 formulate their own answer.
- MR. SCHOONMAKER: There was no good
- 21 reason to use Otay Mesa as a template. We have
- 22 several templates available.
- 23 And designing an air cooled condenser is
- 24 not something that requires a significant
- 25 template. It's pretty straightforward

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1 proposition. Air cooled condensers have been
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- 2 proposed and designed for power plants from San
- 3 Francisco, Nevada, et cetera.
- 4 So there was no need to use Otay Mesa as
- 5 a template. Particularly not considering that
- 6 that has two steam turbines rather than a single
- 7 steam turbine is my understanding. So, totally
- 8 different animal.
- 9 MR. BRIGGS: Ms. Gefter, in order to
- 10 avoid questions that are not going to fit with the
- 11 direction we may be going, would now be an okay
- 12 time for a break, since it's been almost a couple
- hours. And that'll give me a chance to sort of
- 14 home through some things to try to speed this up.
- 15 HEARING OFFICER GEFTER: We can take a
- 16 recess now for, what, about ten minutes. A ten-
- 17 minute recess.
- 18 (Brief recess.)
- 19 HEARING OFFICER GEFTER: Back on the
- 20 record.
- 21 MR. BRIGGS: I just have a couple more
- 22 questions for Mr. Rowley.
- 23 Mr. Rowley, in your prefiled rebuttal
- 24 testimony you talk about a 70 cell configuration
- for an air cooled condenser, do you recall that?

| 1 | MR. | ROWLEY: | Yes |
|---|-----|---------|-----|
| | | | |

- 2 MR. BRIGGS: Where did you come up with
- 3 70 cells?
- 4 MR. ROWLEY: That is an extreme case
- 5 based on actually Mr. Powers' contention that the
- 6 air cooled condenser could be as short as 70 feet.
- 7 We view that, even if there were site area for an
- 8 air cooled condenser, and even if it was the right
- 9 choice for this case, which it clearly is not, to
- 10 limit its height to 70 feet would cause it to
- 11 spread out over many acres.
- 12 So that's not a case that we would
- 13 consider to be in any way realistic.
- MR. BRIGGS: When you were doing your
- 15 analysis based on that configuration what was the
- ambient temperature that you assumed for the 70
- 17 cell design?
- 18 MR. ROWLEY: Throughout the Palomar
- 19 Energy project we use 110 degrees Fahrenheit for
- 20 certain design conditions. That does not mean
- 21 that we believe that we are going to see 100
- degree ambience frequently at all. But rather
- that's a reflection of our experience.
- 24 For example, at the El Dorado facility
- for which I've been responsible for its operation

1 for the last two years, the El Dorado facility has

- 2 a design temperature of 108 degrees.
- 3 Unfortunately whenever it gets over 100 degrees
- 4 the El Dorado facility loses up to 40 megawatts,
- or nearly 10 percent of its output.
- 6 So based on that unfortunate experience,
- 7 and even after remedial measures at that project
- 8 where the air cooled condenser is performing as
- 9 well as it's going to perform, we have realized
- 10 that to use a typical high temperature is not
- 11 prudent.
- 12 So, for example on our Copper Mountain
- project, which is immediately alongside the El
- Dorado project, rather than repeating our mistake
- of using 108 degrees, we are using 116 degrees at
- 16 Copper Mountain for sizing that air cooled
- 17 condenser. And that is a project where we believe
- 18 that the air cooled condenser is the right choice.
- 19 So the 110 degree number at Palomar is,
- 20 again, not necessarily something that we'd expect
- 21 to see in practice, but we don't want to get into
- the high 90s or over 100 and lose 40 megawatts of
- the plant's output.
- MR. BRIGGS: What was your assumption
- about back pressure?

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\ensuremath{\text{1}} MR. ROWLEY: We estimate that on an
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- 2 average basis the back pressure for air cooling
- 3 would be about one inch higher than for wet
- 4 cooling. That's an annual average basis. And on
- 5 a hot --
- 6 MR. BRIGGS: Which puts it where?
- 7 MR. ROWLEY: -- day basis, it would
- 8 be -- the difference would be about 3.5 inches or
- 9 more. Those are inches of mercury.
- 10 MR. BRIGGS: What was the design back
- 11 pressure at 110 degrees, do you recall?
- 12 MR. ROWLEY: The design back pressure at
- 13 110, I would have to go back and look at our heat
- 14 balances. I don't recall.
- MR. BRIGGS: You also talked in your
- 16 prefiled testimony about the visual impact
- 17 analysis that you did in terms of the size of the
- 18 ACC.
- MR. ROWLEY: Yes.
- MR. BRIGGS: Do you recall that? I want
- 21 to refer you to figure 2.4-2 in the application
- for certification, if I could.
- MR. ROWLEY: I'm very familiar with
- that.
- MR. BRIGGS: Does this elevation view

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figure into your analysis, into your visual impact
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- 2 analysis when you do a comparison to the ACC?
- MR. ROWLEY: Yes, it does. And, in
- fact, I have prepared a specific use of this
- 5 figure to look at wet cooling versus dry cooling;
- 6 although I did not include it in my prepared
- 7 testimony. I do have it with me if you'd like to
- 8 refer to it.
- 9 MR. BRIGGS: My question is the one that
- 10 I have, -- the figure that I have says that it's
- 11 not to scale.
- MR. ROWLEY: That's actually incorrect;
- 13 it is to scale.
- MR. BRIGGS: It is to scale?
- MR. ROWLEY: Well, this particular
- presentation in 2.4-2, I think it's stretched
- 17 slightly. But when I was using this for purposes
- of looking at wet cooling versus dry cooling I
- 19 corrected that. It was just, you know how it can
- 20 do when you have a image that you can drag it and
- 21 stretch it, for example in PowerPoint. This was
- 22 inadvertently stretched slightly and I did correct
- that. It's not substantially out of scale; it's
- just a little bit out of scale.
- MR. BRIGGS: Is the corrected version in

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1 the record?
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- 2 MR. ROWLEY: It's not, but I have that.
- 3 MR. BRIGGS: Can we have it added to the
- 4 record?
- 5 MR. ROWLEY: Certainly.
- 6 MR. BRIGGS: I don't have any other
- 7 cross-examination questions.
- 8 HEARING OFFICER GEFTER: All right.
- 9 MR. MILLER: We could introduce that
- 10 when we get to visual.
- 11 HEARING OFFICER GEFTER: That would be
- 12 fine. Why don't we do -- is that all right, Mr.
- 13 Briggs, that applicant will --
- MR. BRIGGS: That's fine.
- 15 HEARING OFFICER GEFTER: -- introduce
- 16 their corrected version of that figure --
- MR. BRIGGS: That's fine.
- 18 HEARING OFFICER GEFTER: -- when we get
- 19 to the visual resources?
- MR. ROWLEY: And the version I was
- 21 referring to is the one where it's superimposed
- the air cooled condenser on there.
- 23 HEARING OFFICER GEFTER: All right,
- 24 we'll do that. Do you have direct testimony, Mr.
- 25 Briggs?

| 1 | MR. | BRIG | GGS: | Yes | 3. |
|---|-----|------|------|-----|----|
| 2 | HEA | RING | OFFI | CER | G |

SEFTER: Would you like

3 to do that? All the parties stipulate that he can

go forward now with his direct testimony, and then

5 you can cross-examine Mr. Powers?

MR. MILLER: Fine. 6

HEARING OFFICER GEFTER: All right. 7

8 Would you have your witness sworn.

9 Whereupon,

WILLIAM POWERS 10

11 was called as a witness herein, and after first

12 having been duly sworn, was examined and testified

as follows: 13

14 DIRECT EXAMINATION

15 BY MR. BRIGGS:

16 Can you state your name for the record,

17 please?

20

18 Α Bill Powers.

And can you give a brief description of 19

your professional background and your

qualifications? 21

22 Yes. I have a professional engineering

23 license in mechanical engineering, professional

engineer registered in California. Twenty-one 24

25 years experience working primarily in the air

1 quality engineering field, primarily with

- 2 combustion systems, testing, retrofitting,
- 3 upgrading and permitting.
- 4 Q And what documents are you sponsoring
- 5 today? I'll help you by asking whether you're
- 6 sponsoring documents 70 through 111?
- 7 A I'm sponsoring documents 70 through 111
- 8 today.
- 9 Q Mr. Powers, your main contention here is
- 10 the ACC alternative hasn't been adequately
- 11 considered in this forum, is that correct?
- 12 A That is correct.
- 13 Q Have you had an opportunity to look at
- 14 the ACC design that's been used by applicant and
- 15 staff in making their comparisons to wet cooling?
- 16 A I have.
- 17 Q What have you concluded?
- 18 A I've concluded that both the applicant
- 19 and the staff are using generic designs for
- 20 unpopulated regions that for that reason are 100
- 21 feet high, are using fans that make noise, and
- 22 that the analyses that have been done, we have two
- very different analyses by the applicant. We have
- an analysis by the staff, has concluded that dry
- cooling can be anywhere from \$20- to \$40-million

greater than net present value compared to the wet alternative.

And that it is my contention that the assumptions that have been made in these analyses are non-optimized assumptions, and that as a result the costs are coming in high and the visual and noise impacts are also significant.

And I'd like to make the point on the Otay Mesa project is that the point of bringing that up is that there is a great difference in how you approach analysis if you're optimizing a system because you're going to use it, or you are filling in a regulatory requirement to cost out something you definitely do not want to do.

And what I have been requesting since
March of 2002 is a fair analysis. And by fair I
don't mean exotic. I mean that the Otay Mesa
project, and I would like to correct the CEC
Staff, the climatic conditions at Otay Mesa are
almost identical to the site at Palomar. Their
peak temperatures are essentially identical.

The reason for requesting that Otay be used as a model is that Otay is not two steam turbines. It is a single steam turbine; it is 277 megawatts. It is slightly bigger, 20 percent

1 bigger than the turbine that will be used at

- 2 Palomar.
- 3 The physical facility, with slight
- differences, is essentially identical. And the
- 5 climatic conditions are essentially identical.
- At Otay we have a unit that has been
- 7 designed for a height of slightly over 75 feet.
- 8 That facility uses 42 fans. I concur with the
- 9 CEC's assessment that 36 fans is probably
- 10 appropriate for Palomar.
- 11 I requested an assessment of the 75 foot
- height ACC; provided a plot plan to the only three
- 13 utility scaled ACC vendors in the United States.
- 14 All three corroborated that 75 feet would work on
- 15 the site. That they would be ultra low noise fans
- 16 to eliminate the noise issue.
- 17 And when it comes to the CEC analysis,
- Otay uses 100 horsepower motors. Your analysis
- 19 assumed 200 horsepower motors. Why is this
- 20 significant? By that one assumption you add 3
- 21 megawatts of parasitic load to your comparison.
- 22 And then indicate that over the life of the
- 23 project this parasitic load could amount to \$15-
- or \$20 million in cost.
- 25 Well, I understand doing an assessment

| in a generic fashion; but I think it | is | fair, |
|--------------------------------------|----|-------|
|--------------------------------------|----|-------|

- 2 given the tremendous level of effort that the
- 3 intervenor has put in, and the request has been
- 4 consistent, could you do a comparison that
- 5 reflects a project in our county under the exact
- 6 climatic conditions this project will face that
- 7 appears to be optimized to minimize visual issues,
- 8 noise issues; and is conservatively designed to
- 9 minimize the efficiency penalty and produce full
- 10 power at all site conditions.
- 11 And I must take issue with Mr. Rowley's
- 12 statement about PowerPoint stretching the
- 13 diagrams. What I did the other day was I was
- 14 thinking we now have received designs from these
- 15 three vendors. The only three vendors that make
- 16 ACC in the nation.
- 17 And they have given me a footprint, one
- of which overlaid on the Palomar site; it fits
- 19 beautifully. And I said, well, what I'd like to
- 20 do is take the Palomar elevation view and simply
- 21 pencil it in. So you can see, okay, at the site
- 22 what would it look like.
- 23 Well, I looked at the elevation view; I
- looked at the 65 foot high cooling tower. And
- 25 then I looked over and see that the heat recovery

- 1 steam generator, which is 40 feet higher, is
- 2 almost the same height. And I look at the tag and
- 3 it says 102 feet high. But yet it isn't 102 feet
- 4 high as you look at it.
- I look at the air inlet filter housing;
- 6 it says it's 826 feet. It's way down here, and
- 7 the cooling tower is up here at 815.
- 8 My point is that that elevation view is
- 9 the first time, as an engineer, in my experience
- 10 of 21 years, that I've looked at an elevation view
- 11 with tagged elevations that says not to scale, and
- 12 the big items, the ones that I need to look at to
- show you what the visual impact is, are 50 feet
- shorter than they actually are.
- 15 My analogy would be it's almost like a
- fun house mirror. Six-foot-high man, we know he's
- 17 six foot high, the tag across his -- the line
- across his head says he's six foot high. But in
- that view he's actually made to appear five feet
- 20 high.
- Now, what I did was -- and this cost me
- 22 most of the weekend, by the way, it cost me maybe
- an hour to confirm these designs. The air cooled
- 24 condenser firms are very quick to provide you --
- you can just tell them I want a 75 feet super low

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1 noise. You get that response quickly.
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- 2 But when I tried to overlay it on the
- 3 elevation view I found that I had to modify the
- 4 elevation view to make it to scale. Which I did.
- 5 I went ahead and prepared drawings that I would
- 6 like to -- I did two things.
- 7 I prepared drawings that show an
- 8 optimized air cooled condenser split into two
- 9 sections like Otay, optimizing 75 feet, so you can
- see how it would fit beautifully into the Palomar
- 11 site.
- 12 I also prepared their, provided the
- original elevation view and explained it is not to
- 14 scale. A second elevation view that is to scale.
- 15 And then removed the cooling tower and put in a
- 16 two -- air cooled condenser. All three of the
- vendors said that 36 cells would work at 75 feet
- 18 with ultra low noise fans, using 100 horsepower
- fans, not 200 horsepower fans.
- 20 And so we dropped it in so you could
- 21 look at it. And this is actually the same request
- 22 that I have had of the CEC and the applicant for a
- 23 year. Is could we look at air cooling tower and
- 24 an optimized air cooled condenser so that we can
- 25 form our own opinion.

| 1 | I understand Mr. Rowley's point about El |
|---|---|
| 2 | Dorado. El Dorado, frankly, is in the middle of |
| 3 | nowhere in Nevada. If I were the project manager |
| 4 | and my staff engineer came forward with a 75 foot |
| 5 | design in El Dorado I'd say, what are you doing. |
| 6 | There's no one around here to see this. And if he |
| 7 | came in with ultra low noise fans I'd say back to |
| 8 | school, we're in the middle of nowhere, who cares |
| 9 | how noisy it is. |

We are in the middle of an urban area.

We must design for that if we are going to be
fair. Otay is actually much more rural than
Escondido. And so again, taking a look in the
global perspective, we live in San Diego. We've
had one power project permitted here by the CEC

ever. That was Otay.

So we now have a template in a desert that uses dry, and has been optimized by the developer. And so I really would like to provide this as an exhibit and we have six copies we can distribute.

But I'd also like to do one more thing and that is the cost issue is really critical. If the CEC assumes 200 horsepower when we know Otay is at 100 horsepower. And all three vendors said

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1 you can only use 100 horsepower. We now have a
```

- 2 2800 kW load from those fans. The CEC has assumed
- 3 6000 kW, 5- to 6000. It just shoots your cost
- 4 assessment out the window if you have those types
- 5 of assumptions in there.
- And so if this is the appropriate time I
- 7 would like to introduce this as an exhibit.
- 8 MR. MILLER: Well, I think I need to at
- 9 least raise a preliminary objection to this. It
- 10 sounds like what has happened is in time since
- 11 direct testimony was filed in late March that Mr.
- 12 Powers has developed another way of presenting his
- 13 case with interaction with three vendors and a
- fair amount of engineering work.
- 15 It seems a little late, to us, to
- 16 present this for the first time at the hearing.
- So, maybe we can take a look at it, but this is a
- 18 classic example of non prefiled testimony.
- 19 MR. BRIGGS: And my response is that the
- 20 work that Mr. Powers did is largely in response to
- 21 Mr. Rowley's rebuttal testimony. So that's the
- 22 first opportunity that we had to look at it and
- 23 try to get a sense of where the CEC is, and where
- 24 the applicant actually is.
- 25 Since it came after the rebuttal

1 testimony, and the documents were already filed,

- 2 as he said, he's been working with these folks
- 3 last week. It wasn't going to get to you over the
- 4 weekend, Mr. Miller.
- 5 MR. MILLER: I would beg to differ. Mr.
- 6 Powers has been in this case since April of last
- 7 year. The aesthetics issue, visibility, the
- 8 ability to fit the ACC onto the site has been at
- 9 issue at least since last August.
- 10 And so I don't believe that it is
- 11 responsive to our rebuttal testimony. It's simply
- 12 been part of the case all along.
- 13 I'd further note that under section
- 14 1748(e) of the regulations that a party urging a
- different design has the burden of going forward
- 16 to show need and feasibility. So it is not our
- job to do that. It's been his burden from the
- 18 beginning.
- 19 HEARING OFFICER GEFTER: Let me ask Mr.
- 20 Briggs, were these drawings based on existing
- information in the record, or did you add new
- information to make your drawings?
- MR. POWERS: The base drawings were
- 24 provided in the AFC. There's a plan view of the
- 25 site. It has been the applicant's contention that

an air cooled condenser would not fit on the site.

- 2 Then there is the elevation view that we just
- 3 discussed that is an elevation view in name only.
- 4 The elevations don't actually line up so you can
- 5 make an assessment of it.
- The remaining -- so we have the base
- 7 elevation -- we had the base plan view. And then
- 8 a second plan view that just shows where the ACC
- 9 drops in. The ACC, by the way, is the same size
- 10 as the CEC indicated that it would be, near 36, in
- 11 that range.
- 12 The reason it became critical to do this
- is because the last rebuttal testimony, and I have
- indicated that this can be designed, and Mr.
- Rowley was responding to this, between 70 and 75
- 16 feet since day one. And so I appreciate the
- 17 applicant saying what would it take to go to 70
- 18 feet.
- 19 But I want to point out that designing
- 20 an air cooled condenser for a design temperature
- of 110 degrees at a site that has hit 101 degrees
- in two years, once, one hour, it has reached 100
- 23 degrees twice in three years, is inappropriate.
- 24 The air cooled condenser, as the
- 25 temperature climbs, becomes that much more

| 1 | sensitive. | i + ' s | performance. | And |
|---|------------|---------|--------------|--------|
| _ | | T C D | perrormanee. | 1111CL |

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week ago.

| 2 | HEARING OFFICER GEFTER: All right, but |
|---|---|
| _ | indivine official obtion. This right, but |
| 3 | my question was really whether the drawings that |
| 4 | you propose to offer into the record are based on |
| 5 | existing information in the record, because |
| 6 | and, Mr Briggs, you're shaking your head? |
| 7 | MR. BRIGGS: Much of the information |
| 8 | came from corroboration from these vendors that |
| 9 | only came within the last few days, less than a |
| | |

In addition, I would just point out that
the not-to-scale view that's in the AFC, we are
just now getting the corrected version. So, since
that document's coming, it would only seem fair
that Mr. Powers could give his version of what the
corrected document should look like.

HEARING OFFICER GEFTER: Well, okay.

I'm going to overrule Mr. Miller's objection at this point. I'm going to accept for identification only, so we can look at your drawings, as part of your rebuttal testimony, would consider it rebuttal.

22 would consider it rebuttal.

23 You're welcome to distribute that.

24 We'll identify it, and then subject to strike

25 based on additional testimony on that particular

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1 drawing.
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- 2 I understand the purpose of your drawing
- 3 is to show that you are attempting to rebut the
- 4 testimony of the applicant and staff that you
- 5 couldn't site an air cooled condenser at the site
- 6 the way it's designed.
- 7 MR. BRIGGS: That's correct.
- 8 HEARING OFFICER GEFTER: Okay. So we'll
- 9 look at it with that in mind. And we'll identify
- 10 Mr. -- first of all, how should we identify this?
- 11 You're calling this a site arrangement, Mr.
- 12 Powers? We're going to identify this as a site
- 13 arrangement, Mr. Powers, site arrangement? Is
- 14 that how you want to --
- MR. POWERS: Site arrangement --
- MR. BRIGGS: Site.
- 17 HEARING OFFICER GEFTER: Site, yeah, all
- 18 right.
- MR. POWERS: Yes. Site arrangement,
- that's fine.
- 21 HEARING OFFICER GEFTER: Exhibit 112 for
- 22 identification, Mr. Powers' proposed site
- 23 arrangement. Or is that how you want to
- 24 characterize this?
- MR. BRIGGS: Yes.

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1 MR. POWERS: That's fine.
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- 2 HEARING OFFICER GEFTER: All right. And
- 3 I'm also going to put in here, as rebuttal or in
- 4 rebuttal.
- 5 MR. POWERS: Okay.
- 6 HEARING OFFICER GEFTER: All right. And
- 7 you've distributed that now to all the other
- 8 parties?
- 9 MR. BRIGGS: That's correct.
- 10 HEARING OFFICER GEFTER: All right. Do
- 11 you have additional questions on this --
- MR. BRIGGS: Yes.
- 13 BY MR. BRIGGS:
- 14 Q Mr. Powers, can you sort of walk us
- through what you've added here, please.
- 16 A Yes. There are six diagrams and an e-
- 17 mail communication. But the first diagram shows
- figure 2.4-1 from the AFC.
- 19 The intention of this diagram is to show
- 20 the layout of the facility. And the only
- 21 modification I've done here is this is looking at
- 22 this from a visual standpoint, is to at the base
- of the diagram you're looking from the east to the
- 24 west. And there's a dimension that's been added,
- is that when you're looking from east to west you

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see that the cooling tower is 340 feet long approximately.
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- When you look at it from north to south from that vantage point it's 120 feet across.
- Now, the second figure is -- what I've done is I've identified in the upper right-hand corner dry cooling alternative 1, 36 cells, two blocks of 3-by-6 cells, 75 feet height.

We're now looking down on the wet tower has been removed, and the two blocks of 3-by-6 air cooled condensers have been dropped into place.

And at the base you can see in the drawing that if you're looking from the east at this structure at this time, you're looking at something that' 285 feet long, but it's a shorter dimension than the wet tower.

On the right-hand side looking from

north to south, you see the dimensions of the two
blocks 128 feet each.

I want to point out, too, that these objects that have been moved between the two condensers happen to be structures that were on the site. They will essentially go away. This square structure is the chemical treatment storage for the wet tower, so that will not exist, this

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1 one here --
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- 2 HEARING OFFICER GEFTER: What number is
- 3 that?
- 4 MR. POWERS: What's that?
- 5 HEARING OFFICER GEFTER: What number is
- 6 that on the --
- 7 MR. POWERS: It's number 17; it's the
- 8 square --
- 9 HEARING OFFICER GEFTER: All right.
- 10 MR. POWERS: -- or rectangular structure
- in there.
- 12 HEARING OFFICER GEFTER: Yes.
- MR. POWERS: That's the cooling water
- 14 chemical storage. And then next to it is a large
- 15 tank. That tank is primarily to hold reclaimed
- 16 water in case of an emergency for the cooling
- 17 tower. It also holds about 200,000 gallons of
- 18 water for fire fighting.
- But the tank could be a quarter of the
- size, or approximately a quarter of the size if
- it's for fire fighting only.
- 22 So that gives you an overview of what a
- 23 36 cell air cooled condenser would look like on
- the site.
- It's probably important to note, too,

that the condenser is actually farther away from
the south border of the property where the key
observation point 3 is that appears in the visual

resources evaluation.

Now, the next figure is the original figure out of figure 2.4-2, which is the elevation view for the project. And I want to point out the only reason that it dawned on me that I was not looking at an elevation view was that if you look over to the cooling tower, and this is what I ended up scaling off of, the cooling tower we know is 65 feet high. If you look at that 65-feet height and then just draw line over to the HRSG, the heat recovery steam generator, the HRSG is actually 37 feet taller. But in this it looks like it might be 15 feet taller or something like that.

If you look farther over at the -- you see the heat recovery steam generator and then you see what is tagged as number 1. Number 1 is the air inlet filter for the gas turbine. Elevation 826.5 feet. You come over to the top of the condenser, elevation 815 feet.

So I had to do a lot of work to get this elevation right so that I could actually use it to

show you the scales. Because you've got tags that
are low that have a height that is considerably
higher than the objects next to it. So, that's

the base drawing.

The next drawing is my modification to that drawing. And it was an inconvenient scale; the reason that I scaled it is 1 centimeter equals 56.5 feet, is that this drawing is so small that centimeters and millimeters are really what you have to work in to get accurate. And that just it was a convenient scale based on the wet tower height.

And what I did was you can see the air inlet filter has been doubled in height. The HRSG has been significantly increased in height at the boiler. And the cooling tower, it actually was shown, the body of it was shown — the cone there, the top cone for the fan was actually shown as about 20 feet high off the original scale. And it's been adjusted so that you look at it, you see what is there.

I've also penciled in likely the solid objects, so you get a sense of what's solid and what is not solid. And that is the corrected diagram.

| 1 | Then I took the next diagram is |
|----|--|
| 2 | called 75 foot dry cooling configuration |
| 3 | alternative. Corrected elevation view. The |
| 4 | equipment is now to scale. The wet tower has been |
| 5 | removed. The structures have been removed from |
| 6 | between the two towers, but keep in mind that the |
| 7 | larger structures essentially go away. |
| 8 | And what this shows you is a real |
| 9 | elevation view of the 75 foot air cooled condenser |
| 10 | meeting the requirements of what the vendors |
| 11 | supply, and how it would look. This is how it |
| 12 | looks, looking from north to south. |
| 13 | The next view is and the issue came |
| 14 | up, can we go to 70 feet. Well, there is a big |
| 15 | difference going from 75 to 70 feet in terms of |
| 16 | structure. And the way you get there is you |
| 17 | subdivide it one more time. You go to three two- |
| 18 | by-sixes instead of two three-by-sixes. |
| 19 | And it's interesting to look at these |

And it's interesting to look at these
diagrams. You can actually look at the diagrams,
I know my impression was, you know, I don't know
if I'd go with a 70 foot height as far as
aesthetic field. But at least I had the
opportunity to evaluate its aesthetic field at
this point.

| 1 | Now, the following five pages are, there |
|---|--|
| 2 | are three air cooled condenser vendors that supply |
| 3 | the utility industry in the United States, GEA |
| 4 | Power Cooling Systems, and I got the communication |
| 5 | with GEA Power Cooling Systems here. |

The next communication is with Hamon Dry Cooling. Their communication which describes the detail of what they can do. It's important to point out that in this Hamon e-mail they indicate that 101 degrees Fahrenheit this design will have a back pressure of 66.5 inches of mercury.

Now, air cooled condensers, steam

turbine generators that are hooked to air cooled

condensers are typically designed to withstand a

back pressure of 7.5 to 8 inches. The reason

that's important is because this is an appropriate

design. This allows you to get all 229 megawatts

out of that steam turbine when it's 101 degrees

out. You don't lose any power to ambient

conditions. You need more fuel to produce that

power, but you don't lose it.

And finally there's a communication after these communications with GEA with Marley Cooling Technologies, which now owns Balcke-Duerr, which is the other vendor of air cooled

- 1 condensers.
- 2 And it's important to point out that
- 3 Camone (phonetic) and Marley also sell wet towers.
- 4 So they're providing this information, but whether
- 5 it's a wet tower or an air cooled condenser
- 6 doesn't particularly matter to them because both
- 7 of those are markets that they occupy.
- 8 And so we have all three of the vendors
- 9 indicating for that site to get to 75 feet we need
- 10 36 cells, 100 horsepower fans, separation, and we
- can produce the power we need at the site.
- 12 And so the issue of aesthetics changes
- 13 pretty dramatically. And one other point that I
- should make, which I won't be introducing today,
- is the issue of the visible plume. And this is
- 16 where it plays into the equation is that I'm
- 17 comparing a non operational wet tower with an air
- 18 cooled condenser when it is operational, under
- 19 some conditions in the wintertime you will see a
- 20 plume up to 40 feet in height. It's not going to
- 21 happen the majority of the time; it will happen
- 22 some of the time.
- 23 But that is a factor that I think needs
- 24 to come into play individual analysis.
- MR. MILLER: Excuse me, are we going to

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1 be doing visual again, or we might as well do
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- 2 visual now, as part of this --
- 3 HEARING OFFICER GEFTER: Well, we have
- 4 visual as a separate topic.
- 5 MR. MILLER: Yeah. I would just ask
- 6 that we not -- I'm fine with doing it now, but I
- 7 don't want to do it twice.
- 8 HEARING OFFICER GEFTER: I don't want to
- 9 do it now. I want to do it as a separate topic
- 10 because it's very confusing in the record when you
- 11 do all the topics together.
- So, we'll keep it --
- MR. MILLER: That point being --
- 14 HEARING OFFICER GEFTER: -- a very
- 15 limited area --
- MR. MILLER: -- we wouldn't be
- 17 repeating, in other words.
- 18 HEARING OFFICER GEFTER: -- regarding
- 19 plumes. No.
- 20 BY MR. BRIGGS:
- 21 Q One other issue I wanted to ask about,
- 22 Mr. Powers, and that is on ammonia --
- MR. MILLER: Excuse me, Cory, I'm sorry.
- I'd just like to, now that we've heard the
- 25 testimony on these drawings, I take it, I would

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1 like to reiterate my objection and raise a new
2 one.
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- 3 And that is Mr. Powers developing a schematic based upon the existing drawing in the record is one thing. But introducing records of 5 conversations, obviously hearsay, at this stage of 6 7 the proceedings, and also e-mails where we've had no opportunity to see it before, to talk to the 8 9 individuals involved, to get any version on the facts that they may offer if they were to talk to 10 11 us.
 - And not to mention not having them as a witness in the proceeding, I would object to the inclusion of those items in the record. If you feel that you are going to include the drawings, I would object to including the records of conversation in the e-mails.
- HEARING OFFICER GEFTER: So you object
 to the portions of the document which is
 identified as exhibit 112 that includes telephone
 records and that sort of --
- MR. MILLER: That's correct.

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- 23 MR. BRIGGS: Ms. Gefter, the reason
- 24 those records are attached to the documents is to
- corroborate the drawing, as made by Mr. Powers.

1 In addition, going to the issue of hearsay, under

- the CEC's rules, hearsay, by itself, can't support
- 3 a finding, but it can supplement or explain other
- 4 testimony. And that's what Mr. Powers is offering
- 5 it for.
- 6 HEARING OFFICER GEFTER: Well, I would
- 7 just, at this point we will accept exhibit 112 as
- 8 submitted. However, we will give it what weight
- 9 it's worth. And, if, you know, the telephone
- 10 reports and e-mails, which are just given to us
- as, you know, documents from Mr. Powers without
- 12 giving the other parties an opportunity to cross-
- examine the witnesses or the individuals who had
- 14 these conversations, I would expect that the
- 15 weight that we give to this information would be
- very minimal.
- MR. BRIGGS: Understand.
- 18 HEARING OFFICER GEFTER: Do you have
- 19 additional direct testimony?
- MR. BRIGGS: Yes, one final issue.
- 21 BY MR. BRIGGS:
- 22 Q Mr. Powers, did you happen to look at
- 23 the issue of ammonia as it relates to wet cooling
- in your comparison?
- 25 A Yes, I did. And this relates to the, I

| 1 | did go ahead and calculate, I took the sodium |
|---|--|
| 2 | hypochlorite storage quantity that's shown in I |
| 3 | think table 2.4-5 indicates 2500 gallons a month, |
| 4 | and calculated it to determine what the equivalent |
| 5 | parts per million chlorine concentration would be |
| | |

in the treated water.

And the calculation that I reached was approximately 3 ppm chlorine. But also, the CEC's document on use of degraded water, it indicates that if ammonia is present you will need to add chlorine at a rate of approximately 20 ppm per ppm of ammonia to neutralize it and have a free chlorine residual for your biocide basically to corroborate you're getting good biological kill.

Well, we're dealing with a situation where we have 25 milligrams, 25 ppm of ammonia in the reclaimed water. According to the CEC's document we will need 10 ppm of chlorine or hydrochloride per ppm of ammonia simply to neutralize the ammonia before we get any pre chlorine residual kill. And so -
HEARING OFFICER GEFTER: What document are you referring to from staff?

MR. POWERS: That is exhibit, I think

25 it's exhibit 104. Or excuse me, exhibit 103.

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1 It's actually page 4-6 of exhibit 103 where it
2 states that if you are using -- if the ratio of
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- 3 chlorine addition to -- it's in the center
- 4 paragraph -- the ratio of chlorine addition to
- 5 ammonia, the range they give is 8 ppm to a 13 ppm
- 6 per ppm of ammonia.
- 7 And I don't claim to be a water
- 8 treatment expert, but when I looked at that I was
- 9 thinking, well, when I run the numbers based on
- 10 what you're storing for 30 days, I get
- 11 approximately 3 ppm. When I look at this comment
- in the CEC's document, I get the impression we're
- going to need close to 300 ppm in order to
- 14 neutralize that ammonia.
- 15 And so my issue there is, is the CEC's
- document correct. Is that the case that we have,
- 17 the applicant has severely underestimated the
- amount of hypochlorite that will need to be added.
- 19 Given the number of conversations we've had about
- 20 Legionella and maintaining a good biological kill
- 21 rate in the tower. And the fact that we now have
- 22 conditions that have been applied to the
- 23 applicant, monitoring conditions on application of
- the chemical treatment to insure that happens.
- 25 If we're only adding one-one-hundredth

 $1\,$ $\,$ of what we need to get the job done, how does this

- 2 work?
- 3 MR. MILLER: This document was one of
- 4 the ones I objected to before. And I believe it
- 5 was stated that this was going to be used for
- 6 cross. It seems to now be part of the direct
- 7 testimony. And, once again, it may be
- 8 interesting, but it's coming, as the others are,
- 9 well after the prefiled testimony. This issue, it
- seems to me, was presented apparently in the AFC.
- 11 And so it could have been commented upon in the
- 12 direct testimony prefiled.
- We're going to have a hard time
- 14 responding to this because it's the first time
- 15 we've heard it.
- 16 HEARING OFFICER GEFTER: Well, what it
- seems to me that what I hear, Mr. Powers, is that
- 18 you're actually challenging staff's conclusions in
- 19 exhibit 103, which was a report that was issued in
- 20 March of 2001. Is that --
- MR. KRAMER: Well, to clarify, this
- looks to be a research paper that was funded, in
- part, through the PIER program of the Commission.
- 24 HEARING OFFICER GEFTER: It's not a
- 25 staff -- is it a staff document or not?

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1
                   MR. KRAMER: Well, there's a disclaimer
 2
         on the second page which can suggest that the
 3
         staff hasn't necessarily blessed any of the
         conclusions.
 5
                   HEARING OFFICER GEFTER: Okay, and it
 6
         was generated by a PIER grant, a PIER research
 7
         grant?
                   MR. KRAMER: Well, it just says the
 8
         Commission, but Mr. Eller's guessing that that's
 9
10
         the PIER program.
                   HEARING OFFICER GEFTER: Yeah, this
11
12
         document seems to be -- it's unclear as to what it
13
         is or who sponsored it. It doesn't appear to be
14
         something that our staff has actually published.
15
                   So I would just, at this point, I don't,
16
         there hasn't been anything specific to the Palomar
         project that you have identified that, you know,
17
18
         we would get any benefit from relying on in
         exhibit 103, as you propose it.
19
20
                   So, at this point, I think we're going
21
         to grant Mr. Miller's request to remove this
         document from the record. I'm not sure what it
22
23
         is.
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to talk about the source of the document, so --

24

25

MR. BRIGGS: I think Mr. Powers wanted

| 1 | HEARING | OFFICER | CEETED. | Ok 2 57 | Mγ |
|----------|----------|---------|----------|---------|---------|
| _ | DNITHALL | | GELIEIX. | Oray, | L'III . |

- 2 Powers.
- 3 MR. POWERS: This is actually somewhat
- 4 of a humorous story, because --
- 5 HEARING OFFICER GEFTER: All right.
- 6 MR. BRIGGS: Don't tell the humor, just
- 7 the --
- 8 HEARING OFFICER GEFTER: Yeah, just give
- 9 us the bottom line.
- 10 MR. POWERS: I was invited by the CEC to
- 11 review the document.
- 12 HEARING OFFICER GEFTER: All right.
- 13 MR. POWERS: And so I was reviewing it
- as a favor to the CEC, because I'd previously
- 15 provided a review of their alternative cooling
- 16 document. And when I reviewed it I stumbled
- 17 across this paragraph that said we will need ten
- 18 times the ppm chlorine to ammonia.
- 19 And to back up, when I saw that I was
- 20 somewhat frustrated with the CEC, because we have
- 21 had CEC Staff working on this project for a year,
- we're dealing with -- but, that's beside.
- The point is --
- 24 HEARING OFFICER GEFTER: Okay, no, my
- 25 question to you is who generated this document.

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1 When you say CEC, there's staff, there are
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- 2 contract people, there are people who have
- 3 research grants.
- 4 MR. BRIGGS: Who asked you to review the
- 5 document?
- 6 HEARING OFFICER GEFTER: Was it a --
- 7 MR. POWERS: Joe O'Hagan.
- 8 HEARING OFFICER GEFTER: Okay.
- 9 MR. POWERS: And I said, Joe, I found
- 10 something in this document that is relevant to the
- 11 case. I don't want to use it unless you give me
- 12 authority to use it. And Joe said, it's fine for
- 13 you to use it --
- 14 HEARING OFFICER GEFTER: Okay, well, Joe
- is -- I'm sorry, Mr. O'Hagan is a member of the
- 16 staff. He's not management. And he's not the
- 17 Commission, you know. And if this is just a
- 18 report or a study, it doesn't have the weight of
- an official document from the Energy Commission.
- So we're going to remove it from the
- 21 record and we can move on. Thank you.
- MR. BRIGGS: Ms. Gefter, Mr. Powers is
- 23 telling me that exhibit 106 actually says the same
- thing.
- 25 HEARING OFFICER GEFTER: Well, that's --

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1 and exhibit 106 is?
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- 2 MR. BRIGGS: (Inaudible) techni --
- 3 study.
- 4 HEARING OFFICER GEFTER: When we get to
- 5 the public health section there are witnesses who
- 6 are available to testify about chlorination as a
- 7 biocide process. And so we will ask the live
- 8 witnesses to testify from their expert knowledge
- 9 on this topic.
- MR. BRIGGS: Sure.
- 11 HEARING OFFICER GEFTER: Let's move on
- 12 to any other direct testimony that you have.
- 13 BY MR. BRIGGS:
- 14 Q So, Mr. Powers, can you just summarize
- for me what your findings were with regard to
- 16 capital costs for ACC versus wet cooled, and also
- for operating costs in the comparison?
- 18 A I did not have a major disagreement with
- 19 the capital costs that were used. The applicant
- 20 actually provides, initially talks about a 36 cell
- 21 ACC as their estimated size for this site. CEC
- talks about 35 to 40 cells.
- There's a slight difference between
- 24 their capital cost estimates, but I think both
- 25 estimates for wet and for dry are probably in the

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1 ballpark.
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| 2 | The only issue I had with the ACC cost |
|----|--|
| 3 | estimate was that because you use a steam turbine |
| 4 | with a slightly higher back pressure rating with |
| 5 | an ACC it's a simpler steam turbine. It simply |
| 6 | has fewer stages in it. And it is considerably |
| 7 | cheaper, approximately \$2 million cheaper. That's |
| 8 | an adjustment, a \$2 million credit when you use |
| 9 | ACC as a result of the steam turbine generator. |
| 10 | When we talk about the costs, operating |
| 11 | costs, I think that the CEC has acknowledged that |
| 12 | the applicant has indicated that we used the |
| 13 | incorrect cost; the CEC is actually using about |
| 14 | \$375 per acre foot. That's been adjusted now to |
| 15 | \$540 per acre foot. So that will tighten the cost |
| 16 | difference between the two. |
| 17 | The CEC's evaluation assumes an |
| 18 | inefficiency, or a thermal penalty of using air |
| 19 | cooling at the site of approximately 1.8 percent. |
| 20 | That is a very precise number, but it's based |
| 21 | apparently on a very generic set of assumptions. |
| 22 | The Sutter site, for example, which is |
| 23 | in the record the CEC estimated 1.5 percent there; |
| 24 | that's a much hotter spot. And so making an |
| 25 | adjustment simply from 1.8 to 1.5 tightens it |

- 1 further.
- Then we have the issue of load, which I
- 3 talked about the fans adding 3 megawatts of load
- 4 simply by making the assumption that they're 200
- 5 horsepower, when in fact they're 100 horsepower.
- 6 Another issue with load is that it
- 7 appears the CEC assumed that this was a
- 8 conventional tower when it calculated pump head.
- 9 This a plume abatement tower; it is double the
- 10 height. You have double the pumping head, and you
- 11 have double the electricity cost to pump that
- 12 water. Adds almost another megawatt of load to
- 13 the pumping cost.
- 14 And when you adjust all of these
- operating costs to reflect, talking now about
- 16 power, when just making these adjustments actually
- swings the parasitic load analysis slightly in
- 18 favor of air cooled condensing. Meaning instead
- 19 of losing \$20 million of potential sales over the
- 20 life of this project, you're actually up about a
- 21 little less than a million dollars as a result of
- 22 using air cooling.
- 23 The other issues that were raised, if I
- 24 can get the table in the FSA, the operating cost
- 25 table, --

| 1 | (Pause.) |
|----|---|
| 2 | MR. POWERS: Okay, this is it. Talked |
| 3 | about the parasitic load, water cost, fuel cost. |
| 4 | Fuel cost actually goes down. And as you adjust |
| 5 | the efficiency penalty you assume 1.8; well, |
| 6 | you've got this fuel cost penalty of \$1.3 million. |
| 7 | It turns out with an optimized design your fuel |
| 8 | penalty is 1 percent. That cost drops by \$600,000 |
| 9 | a year. |
| 10 | And so just by using that template that |
| 11 | we now have, your operating costs swing |
| 12 | dramatically in favor of dry cooling. Your |
| 13 | capital cost of, you know, there isn't a major |
| 14 | change in those capital costs. |
| 15 | But then when you do your much is |
| 16 | made about the net present worth, what's the net |
| 17 | present worth of wet versus dry. Well, running |
| 18 | these, making those adjustments, legitimate |
| 19 | adjustments, you end up with a net present worth |
| 20 | of wet cooling at \$48 million. The net present |
| 21 | worth of dry cooling at \$47 million. |
| 22 | I know that my attorney's line of |
| | |

questioning earlier was about the cost of discharge. Well, if we use the discharge, industrial discharge fee that Escondido charges

1 other industrial wastewater discharges, that now

- 2 puts the net present value of the wet cooling
- 3 project at \$55 million. And the air cooling at
- 4 \$47 million.
- 5 And so --
- 6 HEARING OFFICER GEFTER: Wait a minute.
- 7 MR. POWERS: -- the point I'm making is
- 8 that --
- 9 HEARING OFFICER GEFTER: Just a minute,
- 10 there's an objection to your comment.
- 11 MR. BLAISING: Objection. He's basing a
- 12 hypothetical on something that we've included and
- we've answered, and he continues on with a
- 14 hypothetical, assuming facts that are not set
- 15 forth in the record.
- 16 HEARING OFFICER GEFTER: Would you --
- MR. BRIGGS: We've said that he did his
- analysis based on the number that you gave, and
- 19 also two other numbers that might have been used.
- Those numbers are in the record. That's all.
- 21 MR. BLAISING: I heard a continuation of
- 22 if we did this it results further in this.
- 23 HEARING OFFICER GEFTER: Again, we will
- look at the testimony based on the entire record.
- MR. BRIGGS: That concludes our direct.

| 1 | HEARING | OFFICER | GEFTER: | Thank | vou. | Are |
|---|---------|---------|---------|-------|------|-----|
| | | | | | | |

- 2 you available now for cross-examination?
- 3 MR. POWERS: Yes.
- 4 HEARING OFFICER GEFTER: Mr. Miller.
- 5 CROSS-EXAMINATION
- 6 BY MR. MILLER:
- 7 Q First, just back up here. Got a few
- 8 pages to go back to.
- 9 Mr. Powers, as far as your background,
- 10 prior work in engineering and air quality, have
- 11 you ever had responsibility for developing a
- 12 project? Designing it and developing a power
- 13 plant project?
- 14 A I have not had responsibility for citing
- 15 a power plant.
- 16 Q Would it be your testimony that the
- 17 kinds of analyses that were done for other power
- 18 plants would also show a relative parity of cost
- of the ACC versus the wet facilities?
- MR. BRIGGS: Objection, vague as to
- 21 other power plants.
- MR. MILLER: Well, I'll ask the question
- 23 a different way.
- BY MR. MILLER:
- 25 Q If this plant is actually less expensive

| 1 | if | it | were | to | use | ACC, | why | would | there | not | be | many |
|---|----|----|------|----|-----|------|-----|-------|-------|-----|----|------|
|---|----|----|------|----|-----|------|-----|-------|-------|-----|----|------|

- 2 other plants using ACC rather than wet cooling?
- MR. BRIGGS: Objection, that calls for
- 4 speculation about what other plants would decide.
- 5 MR. MILLER: I have no further cross-
- 6 examination questions. I do have some rebuttal
- 7 testimony that I would like to offer.
- 8 HEARING OFFICER GEFTER: We'll do that
- 9 after we go through the cross-examination process.
- 10 Staff.
- MR. KRAMER: Just a couple questions.
- 12 CROSS-EXAMINATION
- 13 BY MR. KRAMER:
- 14 Q A couple minutes ago you were describing
- your calculations of relative and present value
- 16 costs of wet cooling and ACC. But I don't recall
- seeing that reflected anywhere in your written
- 18 testimony. Did I miss it?
- 19 A It is not in my written testimony.
- 20 Q Okay.
- 21 A Actually, I should clarify. Okay, in
- 22 the written testimony, earlier documents that do
- 23 deal with the issue of cost I specifically -- I'd
- 24 have to refer to the testimony to see if I did
- 25 address the issue of -- definitely did not address

1 the issue of net present value in the base
2 testimony.

- 3 Q So there's probably no table that we can
- 4 easily compare with staff's table or the
- 5 applicant's have, to try to figure out why their
- 6 conclusion's different?
- 7 A Could you repeat the question?
- 8 Q Your information is not presented in
- 9 anything like a table, for instance table A in
- 10 appendix A to the staff assessment?
- 12 table form.
- 13 Q Okay. Did I hear you suggest that the
- 14 ACC unit for this project could be optimized both
- 15 to the relatively low profile visually, low noise,
- 16 efficient and at a relatively low cost?
- 17 A The first three items, correct, low
- 18 profile, low noise, efficient. I have no quibble
- 19 with the cost. The costs as estimated in both the
- 20 applicant and the CEC's documents are in the
- 21 appropriate range for capital costs.
- In fact, the CEC does indicate the ACC
- 23 would be in the range of 35 to 40 cells. The
- 24 design shown is for 36 cells.
- 25 Q Do you understand the design the CEC was

1 considering to be this design that you have in

- 2 mind where you've optimized for everything but
- 3 cost?
- 4 MR. BRIGGS: Can I ask you to repeat the
- 5 question, because part of it faded out.
- 6 BY MR. KRAMER:
- 7 Q Okay. The design that the CEC -- you
- 8 understand the CEC to have in mind upon which it
- 9 based its cost estimate, did you understand that
- 10 design to have optimized for the three factors
- 11 that you've optimized for?
- 12 A I understand it was not optimized. I
- 13 think the CEC Staff member said that he was
- 14 unfamiliar with Otay Mesa, he was unfamiliar with
- 15 the configuration. And I did make the point that
- 16 Otay Mesa is an interesting situation because the
- 17 developer actually wanted to do it. He actually
- 18 wanted to optimize ACC to the site, which makes it
- 19 an ideal template to look at, a site that has
- 20 essentially the exact same climatic conditions as
- 21 that site.
- 22 Q Otay Mesa is a smaller project than this
- one, correct?
- 24 A It is not. The steam turbine generator
- 25 at Otay Mesa is rated at 277 megawatts. This

1 steam turbine generator is rated at 229 megawatts.

- Q Okay, but overall is the total output of aeach project similar or --
- 4 A I'm not sure about what the total output
- of the projects are. The developers are sometimes
- 6 vague in this. The issue is that the steam
- 7 turbine generator has been designed to be able to
- 8 produce 277 megawatts. Whether it produces that
- 9 will be dependent on whether, I think Otay is
- 10 authorized to expand its duct firing to take
- 11 advantage of that.
- 12 Q Okay. Let's turn to the State Water
- Board's resolution 75-58. Did I read your
- 14 testimony correctly to suggest that you interpret
- 15 that resolution to prohibit, just flat out
- 16 prohibit the use of fresh water at power plants?
- MR. BRIGGS: Objection, this question is
- 18 irrelevant. Mr. Powers' interpretation of the
- 19 State Water Resources Control Board's resolutions
- 20 has no bearing on this Commission.
- MR. KRAMER: May we --
- 22 HEARING OFFICER GEFTER: Objection
- 23 sustained.
- MR. KRAMER: May we strike that portion
- of his testimony then as irrelevant?

| 1 | MTD | BRIGGS: | т | think |
|---|-----|---------|-----|-------|
| | MR. | BKIUUS: | - 1 | Inink |

- 2 MR. KRAMER: I'd be glad to identify it.
- 3 MR. BRIGGS: I think we'd need to see
- 4 what portion of the testimony you interpreted that
- 5 way, Mr. Kramer.
- 6 MR. KRAMER: On page 3 of his corrected
- 7 testimony, where it says: SWRCB policy 75-58
- 8 essentially prohibits power plants from using
- 9 fresh surface water for cooling.
- 10 MR. POWERS: I think the word
- 11 essentially is important here. What that caveat
- means is that there may be certain circumstances
- 13 where it would be considered.
- 14 MR. BRIGGS: Mr. Powers, were you just
- 15 giving your lay person's interpretation of the
- 16 resolution?
- MR. POWERS: Yes.
- 18 HEARING OFFICER GEFTER: Mr. Kramer,
- 19 let's move on. The witness' analysis of the
- 20 resolution is not of particular relevance to the
- 21 Committee.
- MR. KRAMER: No further questions.
- 23 HEARING OFFICER GEFTER: Thank you.
- Mr. Miller, you have some rebuttal testimony?
- MR. MILLER: Yes, I do.

| 1 | DIRECT | EXAMINATION |
|----------|--------|---------------|
| _ | | DVALITIMATION |

| 2 | BY | MR. | MILLER: |
|---|----|-----|---------|
| | | | |

Q Mr. Rowley, you've heard Mr. Powers'

testimony with regard to the ability to cite the

ACC facility on the Palomar site and with regard

to cost calculations. Would you comment on those

topics, please?

A Yes. First of all, I would say that

Sempra Energy Resources has shown its objectivity

with regard to wet cooling versus dry cooling by

virtue of the fact that we consider both options

for all of our projects. And we have indeed

selected dry cooling for two of our projects, the

El Dorado project and Copper Mountain project.

In the testimony from Mr. Powers he suggested that we do a different sort of analysis for when we don't want it versus when we do want it. That's simply not the case. We do the analysis and the chips fall where they may. And that's the result and I would certainly stand by my testimony that we've done an objective analysis considering dry cooling for this Palomar Energy project. And that wet cooing with reclaimed water is the right choice.

Mr. Powers suggests that -- actually

| 1 | states explicitly on page 3 of his rebuttal |
|---|--|
| 2 | testimony, quote, "the ACC or air cooled condenser |
| 3 | will not cause a reduction in steam turbine |
| 4 | generator output at any time." |

The reality is that that's simply not true. Dry cooling always results in higher steam turbine back pressure; and higher steam turbine back pressure always results in diminished steam turbine output. This is governed by basic thermodynamics, the difference between wet bulb temperature and dry bulb temperature, and to state otherwise is really to deny laws of nature.

In fact, the 1.5 to 5 percent efficiency loss cited in Mr. Power's own testimony, in his direct testimony on page 14, is the direct result of the diminished output.

Mr. Powers states in his direct testimony on page 1 that there are two air cooled plants in California, the Sutter project and the Crockett project. He also states that 70 feet is the optimized minimum height typically quoted by air cooled condenser vendors.

However, he fails to mention that air cooled condenser height is directly related to steam turbine output. For example, he states that

1 the Crockett air cooled condenser is 70 feet tall.

- 2 But he fails to mention that the Crockett steam
- 3 turbine is only 60 megawatts; it's only about
- 4 one-quarter of the size of the Palomar Energy
- 5 project ACC.
- 6 He mentions Sutter as relevant, but
- 7 fails to mention that the Sutter air cooled
- 8 condenser is 109 feet tall. Now, the Sutter
- 9 project has a 180 megawatt steam turbine, so it's
- 10 somewhat relevant to Palomar. Palomar has a 229
- 11 megawatt steam turbine. So at least the two
- 12 machines are on the same order of size.
- Pardon me, the Sutter project has a 160
- 14 megawatt steam turbine. And, again, it's air
- 15 cooled condenser is 109 feet tall.
- 16 He states that the Otay Mesa air cooled
- 17 condenser will be 76 feet tall. The document that
- 18 he references in his testimony, when you look at
- 19 the figure at the end of his rebuttal testimony
- 20 entitled project description figure 2, this figure
- 21 it says the source Otay Mesa Generating project
- 22 application for certification supplement, 99-AFC-
- 23 05. That's the original application for
- 24 certification for the Otay Mesa project. Its air
- 25 cooled condenser is sized for a 180 megawatt steam

turbine, not the larger steam turbine that he
suggested in his oral testimony.

Furthermore, the Otay Mesa project is of limited relevance to begin with because it doesn't exist. It exist only on paper, whereas Sutter is the project that's actually been built and is in operation. Another problem with Mr. Powers' testimony is that, while it's true that this diagram shows that the air cool condenser height has a dimension of about 76 feet tall, a review of the document shows that that is not the overall height of the air cool condenser.

That's the height up to the top of the heat exchange surface. There are large steam ducts that raise the overall height of the air cool condenser. And in my testimony I've always referred to the overall height. So when we talk about 100 feet tall, for example, we're talking about the overall height, including the large steam ducts on top of the air cool condenser.

The Otay Mesa project both in this document, as well as other documents that I've reviewed on Otay Mesa expanding years are all consistent that the overall height of the air cool condenser is about 83 feet tall, not 76 feet tall.

| 1 | It probably would be a good time, you |
|----|--|
| 2 | know, I was going to distribute this diagram as |
| 3 | part of our testimony on visual, since it really |
| 4 | is sort of counterpoint to the diagram that |
| 5 | Mr. Powers' distributed that we should go ahead |
| 6 | and do that now. |
| 7 | HEARING OFFICER GEFTER: We're going to |
| 8 | go off the record for a minute. |
| 9 | (Off the record.) |
| 10 | MR. KRAMER: Did this get a number? |
| 11 | HEARING OFFICER GEFTER: Yes. We're |
| 12 | going to number this. We have a, what is it, an |
| 13 | elevation scale from the Applicant. So this would |
| 14 | be an Applicant Exhibit, and it would be 40, |
| 15 | Exhibit 40. |
| 16 | MR. ROWLEY: This is Exhibit 40? |
| 17 | HEARING OFFICER GEFTER: Mr. Miller, do |
| 18 | you want to identify this exhibit for us. |
| 19 | MR. MILLER: Exhibit 40 is a line |
| 20 | drawing showing elevation looking west with screen |
| 21 | terrain from the Palomar Energy Project. |
| 22 | MR. ROWLEY: First of all, the |
| 23 | adjustment needed to correct this elevation to |
| 24 | make it to scale, at least with respect to the |
| 25 | height of the stack on the HRG, and also the |

1 height of the cumulative wet cooling tower.

- 2 That's a very slight adjustment.
- 3 And it's to make sure that the distance
- 4 between the wet cooling tower and the stack
- 5 represents the correct aspect ratio, in other
- 6 words it should scale properly from the center of
- 7 the stack to the center of the cooling tower
- 8 versus ground level to the top of the wet cooling
- 9 tower, and ground level to the top of the stack.

10 And that requires just a very minor

- 11 adjustment to accomplish that. The top picture of
- 12 the three versus proposed plume-abated cooling
- 13 tower shows the proposed, the dark lines that you
- 14 can see arcing across are the ridge lines that are
- on the east and west sides of the project.
- The higher ridge line is the one on the
- 17 west side of the project that separates the
- 18 project from the ERTC Business Park, as well as
- 19 the residence that's further west. And then the
- lower parking line is the ridge line on the east
- 21 side of the project site.
- The middle picture there, the air cooler
- 23 and condenser at 100 feet high, as I've estimated
- in my testimony, and that's 300 feet wide. It
- would also be 300 feet deep into the paper and 100

| 1 | feet high. | The | botto | om pict | ure | is | an a | air | cool |
|---|------------|-----|--------|---------|-----|-----|------|------|------|
| 2 | condenser, | the | same h | neight | as | the | Otas | y M∈ | esa |

- 3 Project, 83 feet tall.
- 4 You can see that the area in yellow,
- 5 that is the portion of the project that rises
- 6 above the ridge line, is many times greater for
- 7 either air cool condenser case and for the cooling
- 8 power case. I would also point out that one of
- 9 the very earliest inputs that we received from the
- 10 community was to keep the project as low profile
- 11 as possible.
- 12 That was reiterated by the Designer
- 13 Review Board. And I believe we accomplished that
- 14 with the proposed design, and that either one of
- 15 these air cool condenser options could go directly
- against the input that we received from the
- 17 community. Leaving that drawing now, just a
- 18 couple more things to point out.
- 19 On Mr. Powers' drawings, first of all
- 20 I'd point out that even though there's a Burns
- 21 McDonnell logo on each one of these, I'm not sure
- it's his intention to attributed (indiscernible)
- to Burns and McDonnell.
- MR. BRIGGS: That is correct.
- MR. MILLER: Just in fairness to Burns

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and McDonnell, this is going to be in the Formal
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- 2 Administrative Record. It might be that we could
- 3 agree to have a notation put on, or maybe just
- 4 white it out, or something to that effect so that
- 5 they're not unhappy with us.
- 6 MR. BRIGGS: Mr. Powers has modified
- 7 those drawings.
- 8 MR. ROWLEY: In the plan view labeled
- 9 "dry cooling alt-1."
- 10 HEARING OFFICER GEFTER: Okay. Exhibit
- 11 112.
- MR. ROWLEY: If you'll turn to that
- 13 page.
- MR. BRIGGS: What page is that?
- MR. ROWLEY: Dry cooling alt-1, 36
- 16 cells, two blocks, 75 feet height.
- 17 HEARING OFFICER GEFTER: That's the
- 18 second page of Exhibit 112, right?
- 19 MR. ROWLEY: That's correct. It shows
- 20 that the air cool condenser has been split into
- 21 two, certainly we would agree with that, that if
- the air cool condenser was significantly lower
- than 100 feet, in this case 83 feet, not 75 as
- 24 indicated, that it would have to be split into at
- least two pieces.

| 1 | The problem here, and this really is the |
|----|--|
| 2 | design challenge for Palomar Energy Project in |
| 3 | general, not just with respect to cooling, you'll |
| 4 | note that one block is much further south than the |
| 5 | other block. One block is fairly tight and close |
| 6 | to the steam turbine. The steam turbine is |
| 7 | it's hard to read the numbers on this. |
| 8 | How can I identify the steam turbine |
| 9 | here for you? I could point to it. |
| 10 | HEARING OFFICER GEFTER: You could point |
| 11 | to it. Okay. Mr. Rowley is pointing to the |
| 12 | middle of the diagram with his finger to show us |
| 13 | where the turbine is. |
| 14 | MR. ROWLEY: In fact, off to the left, |
| 15 | it's hard to read, but it says steam turbine deck. |
| 16 | HEARING OFFICER GEFTER: Yes, I see |
| 17 | that. It's really pretty much in the middle of |
| 18 | the diagram. |
| 19 | MR. ROWLEY: So one of the air cool |
| 20 | condenser modules appears to be within 100 feet of |
| 21 | the steam turbine. However, the other module is |
| 22 | over 300 feet. I would say close to 400 feet |
| 23 | away. And that's simply not something that you |
| 24 | can do. The pressure leaving the steam turbine |
| 25 | is near absolute zero. I mean it's just extremely |

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1 sparse steam.
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| 2 | It requires very large ducting to move |
|----|--|
| 3 | steam at that low pressure over any distance. So |
| 4 | air cool condensers, when they are employed, are |
| 5 | always immediately next to the steam turbines. |
| 6 | Put at 400 feet away would require a steam duct of |
| 7 | enormous size. I'm not sure how big it would be, |
| 8 | but it would be well I mean the norm would be |
| 9 | no bigger than perhaps 16 or 20 feet in diameter. |
| 10 | This would be much large than that, and |
| 11 | just not practical. So I'm not sure how, you |
| 12 | know, we've never really directly addressed this, |
| 13 | how would you fit ten pounds of air cool condenser |
| 14 | into a five pound bag. It just doesn't work on |
| 15 | the site. That's one of the concerns that we had. |
| 16 | Although, again, our primary concern is |
| 17 | really how the air cool condenser goes directly |
| 18 | contrary to one of our primary design objectives |
| 19 | of keeping the plant as unobtrusive as possible |
| 20 | and down below the ridge lines. I think I already |
| 21 | explained why we use the temperature of 110 |
| 22 | degrees fahrenheit. |
| 23 | That's not a temperature that we expect |
| 24 | the plant to get to, the ambient to get to. |
| 25 | Frequently, if at all, but rather it's a prudent |

thing to do based on our experience at El Dorado.

- 2 Mr. Power states that an air cool condenser could
- 3 be provided with the ultra low no expands. That
- 4 its height could be reduced to minimize visual
- 5 impact.
- And these statements are simply in
- 7 conflict with his other statements that the
- 8 condenser could fit on Palomar Energy sites, and
- 9 that there would be little or no change in the
- 10 cost of electricity produced since both of these
- 11 designed parameters would tend to make the air
- 12 cool condenser much larger.
- 13 He stated that the steam turbine would
- 14 be cheaper, other than more expensive. The
- problem here is that an air cool condenser
- 16 actually works quite well when the ambient
- 17 temperature is low. So the air cool condenser can
- achieve a back pressure of two or two and a half
- 19 inches of mercury when the ambient temperature is
- low, 60 degrees, 70 degrees, something like that.
- 21 So to make the steam turbine cheaper
- 22 would suggest that the developer would live with
- 23 high back pressure all year round. That we would
- 24 make the steam turbine with fewer stages and make
- 25 the tail end, the exhaust end of the steam

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1 turbine, smaller.
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| 2 | That would be taking what we've |
|----|---|
| 3 | estimated as a seven megawatt average year round |
| 4 | loss of output and making that number much, much |
| 5 | larger by designing the plant to have a highback |
| 6 | pressure all the time instead of on just the hot |
| 7 | days. So the reality is the steam turbine |
| 8 | actually would not be cheaper, but rather if we |
| 9 | wanted to try to maintain the same plant output, |
| 10 | that the front end of the steam turbine would be |
| 11 | larger, and it would be, therefore, more |
| 12 | expensive. |
| 13 | And lastly, I'd just point out that air |
| 14 | cool condensers have their they have their |
| 15 | cooling tower vendors have their wet tower |
| 16 | division and their dry tower division, and they |
| 17 | certainly compete with each other in getting data |
| 18 | from the air cool condenser dry division. It does |
| 19 | not mean that what you're getting is objective. |
| 20 | They're still trying to sell their |
| 21 | product. And I think that the data provided to |
| 22 | Mr. Powers reflects that. Thank you. |
| 23 | MR. BRIGGS: Ms. Gefter, will I have an |
| 24 | opportunity, either now or later, to ask |
| 25 | Mr. Rowley a few questions about the exhibit that |

| 1 | he | did | send | around | а | few | moments | ago? |
|---|----|-----|------|--------|---|-----|---------|------|
| | | | | | | | | |

- 2 HEARING OFFICER GEFTER: Yeah.
- 3 MR. BRIGGS: When would be the
- 4 appropriate time.
- 5 HEARING OFFICER GEFTER: Let me just
- find out if Staff has some rebuttal testimony, and
- 7 then you can voir dire the witness on the
- 8 document, Exhibit 40 that you refer to.
- 9 MR. BRIGGS: All right.
- MR. KRAMER: I have a little bit in the
- 11 nature of rebuttal, and a little bit in the nature
- 12 of redirect.
- 13 REDIRECT EXAMINATION
- 14 BY MR. KRAMER:
- 15 Q Let me ask Mr. Latteri, you were asked
- 16 about whether you had attended Commission
- 17 workshops on the subject of cooling power plant.
- 18 And I believe you answered yes. Do you want to --
- 19 what workshop did you understand, the Hearing
- 20 Officer was asking the question, for her to be
- 21 referring to?
- 22 A I thought the workshop that the Hearing
- Officer was referring to was the Public Workshop
- on the Palomar Facility held in about March of
- 25 2002.

| 1 | HEARING OFFICER GEFTER: No, I was |
|----|--|
| 2 | referring to the workshop held by Commissioner |
| 3 | Laurie in February of 2002 I believe it was, on |
| 4 | whether he was the citing Committee conducted |
| 5 | that hearing. |
| 6 | MR. BRIGGS: Mr. Gefter, we can't hear |
| 7 | you at the moment. |
| 8 | HEARING OFFICER GEFTER: I'm sorry. I |
| 9 | was referring to a workshop on water, West Supply |
| 10 | Water Quality that was conducted by the Commission |
| 11 | Citing Committee. Commissioner Laurie was |
| 12 | presiding at that time. It was at the Energy |
| 13 | Commission in February of 2002 I believe. |
| 14 | MR. LATTERI: We have a date here of |
| 15 | February 8th, 2001. |
| 16 | HEARING OFFICER GEFTER: 2001 perhaps. |
| 17 | MR. LATTERI: No, I did not attend that |
| 18 | hearing. |
| 19 | HEARING OFFICER GEFTER: Okay. So you |
| 20 | did not attend that hearing. All right. |
| 21 | MR. KRAMER: Let me ask, is that the |
| 22 | same hearing that's referred to on Exhibit 82, |
| 23 | which is a water supply issue workshop summary? |

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Mr. Powers, that's one of your exhibits?

HEARING OFFICER GEFTER: Is that right,

1 MR. BRIGGS: Yes, that's Exhibit 82.

2 HEARING OFFICER GEFTER: I think that's

- 3 right. That's the one. I don't know the date,
- June 5th, but the workshop was conducted in
- 5 February of 2001. That's right. I think this is
- 6 the same document.
- 7 BY MR. KRAMER:
- 8 Q Okay. Mr. Latteri, have you ever been
- 9 told about this workshop by your supervisor, and
- 10 the effect, if any, it had on the Staff's policy
- 11 with regard to analyzing the use of water in power
- 12 plants?
- 13 A Not to my recollection.
- MR. KRAMER: Okay. The reason I'm
- 15 bringing this up is implied, Ms. Gefter, in your
- 16 question was, there's an implication that there
- was a strong policy in favor of the use of dry
- 18 cooling. And based on this exhibit of the
- 19 Intervenors I think that's -- it may not be an
- 20 accurate statement of the results.
- 21 And I just wanted to point to the last
- 22 page of that exhibit. It does mention dry
- 23 cooling, but it also mentions waste water. And so
- I wanted to make sure that none of us here were
- 25 under a misconception as to the nature of what

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1 resulted from that policy.
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| 2 | If you will, it's a late objection I |
|---|--|
| 3 | suppose to your question as misstating the |
| 4 | evidence perhaps. |

HEARING OFFICER GEFTER: Okay. First of
all, I appreciate that you found in Exhibit 82,
the way we have Exhibit 82 described here my
understanding it was docketed June 14th, 2001.
And the way we have described as June 5th, 2001.
But that is the summary of the workshop.

MR. KRAMER: That's the date of the

11 MR. KRAMER: That's the date of the document.

13 HEARING OFFICER GEFTER: Yeah.

MR. KRAMER: June 5th.

17

19

20

21

24

HEARING OFFICER GEFTER: Right. Okay.And I may have mischaracterized the last paragraph

of that document, but that's what I was remember,

18 because I didn't have it in front of me. But I

appreciate you pointing that out. And in fact,

the document speaks for itself, the language at

the end of the document speaks for itself.

22 And it indicates that the Energy

23 Commission should work worth the State Water Board

to develop policy. But as far as we know the

25 Commission and the State Water Board have not

1 followed through on that particular recommendation

- 2 at this point. Because I don't believe the
- 3 Commission ever adopted that recommendation from
- 4 the committee.
- 5 MR. KRAMER: I've not heard anything
- 6 about it.
- 7 HEARING OFFICER GEFTER: Right. Okay.
- 8 MR. KRAMER: I suspect it would take
- 9 quite a while.
- 10 HEARING OFFICER GEFTER: Thank you.
- 11 MR. KRAMER: I just have one more
- 12 question for Mr. Schoonmaker then. In your
- exhibit -- or appendix A, when you were estimating
- 14 the cost of an ACC, were you estimating an ACC
- 15 there was optimized for the three factors that
- 16 Mr. Powers described at the size, noise and
- 17 efficiency? And do you -- pleas answer that
- 18 question and then I have one more.
- MR. SCHOONMAKER: No. It's not --
- 20 they're not simultaneously optimizable. They're
- 21 not consistent, so you have to optimize for one or
- 22 the other. What I was optimizing for was a design
- 23 that would be consistent with designs that we have
- seen in the past using typical applicants
- economics.

| 1 MR. KRAME | CR: So were you optimiz | zing for |
|-------------|-------------------------|----------|
|-------------|-------------------------|----------|

- cost, is that what you're saying?
- 3 MR. SCHOONMAKER: A combination, a cost
- 4 performance vision and notice.
- 5 MR. KRAMER: Okay. But not stress in
- 6 any one of the motors?
- 7 MR. SCHOONMAKER: No, that's correct.
- 8 MR. KRAMER: Actually, you answered my
- 9 second question. So thank you.
- 10 MR. BRIGGS: Ms. Gefter, is now okay to
- 11 ask Mr. Rowley about this Exhibit 40.
- 12 HEARING OFFICER GEFTER: Yes.
- MR. BRIGGS: Or do we want to wait?
- 14 HEARING OFFICER GEFTER: You may
- 15 question the witness on Exhibit 40.
- 16 VOIR DIRE
- 17 BY MR. BRIGGS:
- 18 Q Mr. Rowley, Exhibit 40, is this exhibit
- 19 to scale?
- 20 A The cooling tower and the stack, with
- 21 respect to both height and distance from each
- 22 other, are to scale, yes.
- 23 Q But the other structures in the
- 24 (indiscernible) are not in proportion to the
- cooling tower, is that right?

1 A There's one other structure that's not
2 in proper proportion because it's so far removed
3 from the cooling tower. I didn't really think it
4 was relevant to change it from what was in the AFC
5 to create this exhibit. And that would be the
6 inlet air to the combustion turbine. It should be
7 drawn a little bit higher than it is.

- Q How about the proportion of relationship between the steam drum and the air cooled condenser, is it correct?
- A That distance, those heights, are approximately correct. I would point out that we've not done detailed design yet on this project. That that dimension of 852 feet I believe it is shown in the AFC figure being about eight feet lower than the top of the stack is likely going to be, once we get the detail design, to be the top of the structural steel on the HRG.
- Which if you take a look at Exhibit 40 you see the stack on the HRG, and then there's another little projection sticking out.
- 22 Q Right.

23 A The top of that steel there is more
24 likely to reflect that 852 put elevation once we
25 get through detailed design.

1 Q The reason I ask this is because when I
2 just put my ruler at the top of the HRG's steam
3 drum, led over to the air cool condenser, I've got
4 about a quarter inch of yellow about the line of
5 my ruler. And I thought the air cooled condenser

was at 100 feet and the steam drug was at 102.

A As I stated, I have checked and I'm certain that the top of the stack elevation, with respect to the -- well, the stack height in position, with respect to all these cooling towers shown here, both height and position, difference from each other, in other words in height, are accurately scaled.

Q So if the air cooled condenser -- if the amount of it that you can see about the visual line is correct, the steam drum is actually a little lower than it should be?

A Again, I think I already answered that question. The elevation shown of 852 for the steam drum does not really reflect detailed design. And once we get detailed design, I think we'll find at the top of the steel being eight feet lower than top of stack is more reflective of the outcome.

25 Q Okay.

A So if you put your ruler straight across
from the top of the stack to the top of the
cooling tower, then you'll see proper scaling

- 5 Q How much of the bulk of the steam drum
 6 structure will be above this line? And I realize
 7 that the tower may be a little bit above or below,
 8 depending on how it's ultimately designed. But
 9 I'm concerned about the visual bulk. How much of
 10 the main part of the structure is going to be
 11 above this line?
- 12 A That's reflected in the visual

 13 simulations, and it's approximately shown here.

 14 I'm not sure that it's relevant to wet versus dry

 15 cooling though. We're kind of talking about

 16 details on the HRSG design.
- But my concern is someone might look at 17 18 this and try to say, oh, the air cooled condenser is so much bigger in a visual sense than the rest 19 20 of the plant. It dwarfs it by comparison. And if 21 the scale is not right that it's not a fair 22 representation. So I'm just trying to figure out 23 exactly how I should understand this document, what I'm trying to figure out --24
- 25 A Yeah.

there.

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1 Q -- from a visual stand.
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- 2 A I think the person looked at this and
- 3 came to that conclusion they would be correct.
- 4 And the judgment that they're making is based on
- 5 an assumption that this drawing is properly scaled
- as I've described. And that would be the truth.
- 7 Q So you think the drawing is properly
- 8 scaled despite --
- 9 HEARING OFFICER GEFTER: Okay.
- 10 Mr. Briggs, I believe he's answered that
- 11 question --
- MR. BRIGGS: Okay.
- 13 HEARING OFFICER GEFTER: -- several
- times already. If you could move on please.
- MR. BRIGGS: Sure.
- 16 HEARING OFFICER GEFTER: If you want,
- 17 you have rebuttal testimony.
- 18 MR. BRIGGS: Yeah. Just brief,
- 19 Mr. Powers was there something you wanted to
- 20 clarify from your testimony earlier?
- 21 MR. POWERS: Right. I just wanted to
- 22 respond to comments that were made -- to the
- comments that were made on Mr. Rowley's comments.
- I think Mr. Rowley indicated that if he hold all
- 25 conditions constant, therefore, it's impossible to

- get the same power out of an air cooled condenser,

 steam turbine generator. He is right. That is
- 3 not the point I was making.
- I was making the point that you want to
- 5 hold your output constant. In order to do that
- 6 with an air cooled condenser compared to a wet
- 7 system, you need to increase your heat input. And
- 8 we account for that in a thermal efficiency
- 9 penalty of air cooling.
- 10 The point was made that the air cooled
- 11 condenser height is related to output. I'd like
- 12 to reiterate that Otay 277 megawatts steam turbine
- generator is designed for 75 feet. That's
- 14 considerably smaller than the steam generator at
- 15 Palomar.
- I do stand by rebuttal testimony that
- Otay is a 42 sale ACC and it's designed for a 277
- megawatt steam turbine generator, not a 180
- 19 megawatt steam turbine generator. I also stand by
- 20 my testimony that it is 75 and three-quarters feet
- 21 high at the top of the steam duct, not at the base
- of the steam duct.
- 23 And I invite the Applicant to confirm
- 24 all that information. The issue about the length
- of the duct work, I think we have to defer to the

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1 expertise of the ACC manufacturers on this. If
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- 2 they lay out this configuration as legitimate
- 3 configuration, we need to rely on their expertise.
- With that design, the estimated noise is
- 5 less than 45 DB of 400 feet. The nearest
- 6 residence of at least a 1,000 feet away, and so
- 7 that is the effect of that ultra noise. I do
- 8 concur that the ACC is less efficient overall,
- 9 that it will result in a higher average back
- 10 pressure on the steam turbine generator.
- But if that cost of doing business is
- 12 reflected in the additional fuel cost, which is
- 13 already assessed, and the comment made by CEC
- 14 staff that you cannot simultaneously ultimize all
- of these elements. Again, I simply refer to Otay
- 16 Mesa. They were all optimized in that particular
- design. And that's the extent of my comments.
- 18 Thank you.
- 19 PRESIDING MEMBER GEESMAN: Mr. Powers, I
- 20 want to understand what you meant when you
- 21 commented on the length of the duct work. Is that
- the 400 foot issue that Mr. Rowley raised?
- MR. POWERS: Right. Commissioner, when
- you look at the second figure, figure 24-1,
- 25 alternative one, what Mr. Rowley is referring to

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1 is this black line, this black vertical line.
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- 2 It's shown as larger, and then it necks down as
- 3 you go to the second block.
- 4 And what's happening is there you have a
- 5 large diameter duct that once you send half of the
- 6 steam into that block you now use a smaller duct
- 7 heading out to the second block. That's what this
- 8 is showing. His point is that the duct work is
- 9 too long. It won't work.
- 10 My point is, we need to defer to the
- 11 designers of this equipment who presented this as
- 12 a legitimate configuration for the site as opposed
- 13 to opinionating as to whether they know what
- 14 they're doing.
- 15 PRESIDING MEMBER GEESMAN: And in your
- 16 review of other dry cooling installations, if you
- 17 come across duct work of a similar length?
- MR. POWERS: There's actually duct work
- of longer length out there. But typically the
- 20 industry uses a kind of rule of thumb that if the
- 21 duct work is more than 400 feet than that might
- create problems. In actuality, if the distance
- you need to go is more than 400 feet you would
- 24 expand the size of the duct work.
- 25 That adds a little more cost, but it's

1 not an engineering issue. In this case I think

- 2 the overall distance here is probably in the range
- 3 of 400 feet, maybe slightly more than that, but in
- 4 that ballpark.
- 5 PRESIDING MEMBER GEESMAN: Thank you.
- 6 HEARING OFFICER GEFTER: Do you have any
- 7 more questions --
- 8 MR. BRIGGS: N.
- 9 HEARING OFFICER GEFTER: -- at this
- 10 point?
- MR. BRIGGS: No.
- 12 HEARING OFFICER GEFTER: Okay. Does
- anyone have any other redirect, recross? Okay.
- 14 We're going to move on then. I just have one more
- 15 question for Staff. And at one point
- Mr. Schoonmaker said that the wet surface air
- 17 cooler alternative was basically disregarded by
- 18 staff. Could you explain why? Because that is
- 19 part of your analysis, WSAC.
- MR. SCHOONMAKER: Yes, ma'am. I
- 21 investigated the wet surface air cooler because it
- had been proposed as an alternative to pulling
- 23 towers in other cases. In this case I could not
- 24 find any significant advantage of it over a
- 25 conventional cooling tower.

| 1 | There were minor pros and cons, which if |
|----|--|
| 2 | I were in the final design business I might to |
| 3 | pursue. But since I'm in the study business I |
| 4 | concluded that the differences were too small to |
| 5 | be of relevance to yourself and the Commissioners. |
| 6 | HEARING OFFICER GEFTER: Thank you. All |
| 7 | right. I think that we're finished with issue on |
| 8 | the cooling options. We had alternatives |
| 9 | indicated as our next topic. I wonder if the |
| 10 | parties would stipulate that our discussion so far |
| 11 | today has already incorporated alternatives. |
| 12 | Everybody seems to be nodding yes, so I |
| 13 | have a stipulation that we don't need to go into |
| 14 | the alternatives other than just take declarations |
| 15 | on that topic. Everyone is in agreement? |
| 16 | MR. MILLER: That's fine with us. |
| 17 | HEARING OFFICER GEFTER: Okay. So then |
| 18 | the next thing we need to do is identify the two |
| 19 | is to receive the exhibits on this topic that |
| 20 | we have just concluded. And what I'll do is start |
| 21 | again with the Applicant, and you indicate which |
| 22 | exhibits you're moving into the record. |
| 23 | MR. MILLER: I'm very sorry, I was |
| 24 | interrupted. I didn't hear you. |
| 25 | HEARING OFFICER GEFTER: Okay. I'm |

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1 going to ask the parties to indicate which
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- 2 exhibits they're moving into the record regarding
- 3 soil and water resources. I think we took the
- 4 soil exhibits already. So let's go onto water.
- 5 MR. KRAMER: I don't know if you
- 6 formally accepted --
- 7 HEARING OFFICER GEFTER: I think I
- 8 accepted as soil.
- 9 MR. KRAMER: Okay.
- 10 HEARING OFFICER GEFTER: But I hadn't
- 11 accepted as --
- MR. KRAMER: They would be ours.
- 13 HEARING OFFICER GEFTER: And I have
- 14 accepted yours.
- MR. KRAMER: I think you left it open.
- 16 HEARING OFFICER GEFTER: I did. Okay.
- 17 Well, let's just go through it. And I'll ask you
- 18 to do the housekeeping for us because it got
- 19 complicated as to which exhibits we finally agreed
- 20 upon. We'll go through it real quickly for the
- 21 record. Mr. Miller.
- 22 MR. MILLER: In introducing Mr. Rowley's
- 23 testimony I did list the -- he recited the
- 24 exhibits that he was sponsoring, but would you
- like me to repeat that? I believe they're in the

| record. |
|---------|

| 2 | | HEAR | ING OF | FFICER (| GEFTER: | : ` | les. | Repeat | it |
|---|---------|--------|--------|----------|---------|-----|------|--------|----|
| 3 | just so | that I | have | it one | place | in | the | | |

4 transcript.

MR. MILLER: So I will read them and he

will have sponsored them. AFC section II -
excuse me, Exhibit One, AFC section II, project

description section III, alternatives section 5.4

concerning water supply and appendix G. In

addition Exhibit 2A dated responses 46 through 48.

11 Exhibit 3A date of response is 134, 135.

Exhibit 16, response to petition from

Bill Powers for Committee Workshop regarding

alternative cooling options. Exhibit 20,

information concerning advantages and

disadvantages of wet and dry cooling systems.

Exhibit 23, response to Bill Powers,

December 2, 2002 comments regarding plant cooling
systems. Exhibit 26, a letter from San Diego

County Water Authority supporting Palomar Energy
use of reclaimed water. And then I guess in
addition to that Exhibit 40 plant elevation. And
I believe that concludes --

24 HEARING OFFICER GEFTER: And also

25 Exhibit 35, which is Mr. Rowley's direct

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1 testimony.
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- 2 MR. MILLER: And Exhibit 35,
- 3 Mr. Rowley's testimony.
- 4 HEARING OFFICER GEFTER: And also his
- 5 rebuttal testimony.
- 6 MR. MILLER: Correct.
- 7 HEARING OFFICER GEFTER: Is that
- 8 included in 35 as well?
- 9 MR. MILLER: Yes, we have it identified
- 10 as a (indiscernible). Excuse me, we have Exhibit
- 11 38 as a rebuttal testimony filed on April 4th.
- 12 HEARING OFFICER GEFTER: And Mr. Hogan's
- testimony is a portion of Exhibit 35 as well,
- 14 correct?
- MR. MILLER: And I am reminded that I
- 16 went straight to Mr. Rowley's testimony because a
- long time ago that we passed Ms. Breese's
- 18 testimony, which was (indiscernible).
- 19 HEARING OFFICER GEFTER: And that
- portion of Exhibit 35.
- MR. MILLER: Yes.
- 22 HEARING OFFICER GEFTER: All right. All
- 23 the Exhibits that were just reiterated by
- Mr. Miller are now received into the record,
- 25 unless I hear an objection. No objections. Okay.

1 And then now, Staff, will you identify

- 2 your exhibits.
- 3 MR. MILLER: Did you accept the ones for
- 4 Ms. Breese as well?
- 5 HEARING OFFICER GEFTER: Yes, I did.
- 6 MR. MILLER: Okay.
- 7 HEARING OFFICER GEFTER: All of the ones
- 8 that you just listed for us.
- 9 MR. MILLER: That didn't include hers
- 10 actually.
- 11 HEARING OFFICER GEFTER: Exhibit 35 and
- the other items that she sponsored?
- MR. MILLER: Yes. I didn't reread them.
- 14 HEARING OFFICER GEFTER: All right.
- MR. MILLER: That was AFC section 5.4,
- appendix G-1, appendix G-2, Exhibit 2-A. Date of
- 17 response is 52 through 59. Exhibit 2-D date of
- 18 response is 49 to 55. Exhibit 29, notice of
- 19 intent.
- 20 HEARING OFFICER GEFTER: Those exhibits
- 21 are also received into the record. Okay.
- Now Staff.
- MR. KRAMER: Exhibit 50.
- 24 HEARING OFFICER GEFTER: Okay. The
- 25 portion dealing with water, soil and water

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1 resources.
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- MR. KRAMER: And then also Exhibit 51,
- 3 that portion.
- 4 HEARING OFFICER GEFTER: Which refers to
- 5 soil and water resources.
- 6 MR. KRAMER: Yes.
- 7 HEARING OFFICER GEFTER: You have
- 8 amended conditions in that section.
- 9 MR. KRAMER: Correct.
- 10 HEARING OFFICER GEFTER: Okay. Exhibit
- 11 51 related to soil and water resources, and
- 12 Exhibit 50, related to soil and water resources,
- 13 are accepted into the record. Now we're going to
- go through the exhibits that the Intervenor has
- 15 sponsored. Mr. Briggs.
- MR. BRIGGS: Ms. Gefter, do you want me
- 17 to read each one?
- 18 HEARING OFFICER GEFTER: We're going to
- just go through the ones that we have identified
- 20 for acceptance into the record. Go through them
- 21 for us.
- MR. BRIGGS: Exhibit 70, Exhibit 71,
- 23 Exhibit 72, Exhibit 74, Exhibit 76, Exhibit 77,
- Exhibit 80, Exhibit 81, Exhibit 82, Exhibit 83,
- Exhibit 84, Exhibit 85, Exhibit 86, Exhibit 87,

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1 Exhibit 88, Exhibit 89.
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- 2 HEARING OFFICER GEFTER: You can
- 3 actually say Exhibits 90 through.
- 4 MR. BRIGGS: Exhibits 89 through 97.
- 5 HEARING OFFICER GEFTER: Right.
- 6 MR. BRIGGS: Exhibits 98 through 105.
- 7 HEARING OFFICER GEFTER: Ninety-nine has
- 8 been removed.
- 9 MR. BRIGGS: Sorry. Yes, that's
- 10 correct. My apologies.
- 11 HEARING OFFICER GEFTER: Ninety through
- 12 97, 98, 100.
- MR. BRIGGS: One hundred, 101 through
- 14 112.
- 15 HEARING OFFICER GEFTER: 103 was removed
- 16 I thought. Yeah. 103 is removed.
- MR. BRIGGS: That's right.
- 18 HEARING OFFICER GEFTER: All right.
- 19 Okay. Pending objection from any of the parties,
- 20 Mr. Miller?
- 21 MR. MILLER: Yes. I believe we kind of
- reserved to now Exhibit 77, which was the order
- 23 board memorandum. And it had to do with
- 24 consistency with using HARF Facility
- 25 (indiscernible) with the loan agreements. And I

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1 objected on that. That was irrelevant.
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- I think Mr. Blaising did as well. And I
- 3 don't think it figured in the direct testimony
- 4 actually.
- 5 MR. BRIGGS: We don't object to that.
- 6 HEARING OFFICER GEFTER: All right. So
- 7 77 is removed. That will not be received.
- 8 MR. BLAISING: Your Honor, I previously
- 9 objected to Exhibit 76. I withdraw that
- 10 objection.
- 11 HEARING OFFICER GEFTER: Okay.
- MR. BLAISING: I previously objected to
- 13 Exhibit 83 and I continue to object to that based
- on the recycled water services agreement being now
- in an exhibit.
- 16 HEARING OFFICER GEFTER: I'm going to
- grant your request to remove this from the record.
- 18 I think that the agreement between the parties and
- 19 the City of Escondido, and the Water District and
- 20 Palomar speaks for itself. And I don't think that
- 21 it's particularly relevant to have Exhibit 83 in
- the record.
- MR. BRIGGS: That's fine.
- 24 HEARING OFFICER GEFTER: So that's
- 25 removed as well.

| 1 | MTD | BLAISING: | Thank . | |
|---|--------|-----------|---------|------|
| 1 | IvIL • | DLAISING. | IIIalik | you. |

- 2 HEARING OFFICER GEFTER: Okay. Other
- 3 than that, the other exhibits listed by Mr. Briggs
- 4 are received into the record at this time.
- 5 MR. BRIGGS: Thank you.
- 6 HEARING OFFICER GEFTER: Then with
- 7 alternatives, if you wanted to do that very
- 8 quickly, we receive that by declaration and then
- 9 we'll go to air quality.
- MR. MILLER: For alternatives we had the
- 11 pretrial testimony of Joseph Rowley, which
- includes sponsoring Exhibit One, section III,
- 13 alternatives. Exhibit 3A, date of response 1/18
- 14 to 1/19. And I would request that those be
- accepted into the record, as well as his Exhibit
- 16 35 that constitutes his testimony on alternatives.
- 17 HEARING OFFICER GEFTER: Okay. No
- 18 objection?
- MR. BRIGGS: No objection.
- 20 HEARING OFFICER GEFTER: No objection,
- 21 those exhibits are received into the record.
- 22 Staff, Mr. Kramer?
- MR. KRAMER: No.
- 24 HEARING OFFICER GEFTER: Do you have
- exhibits?

| 1 | MR | KRAMER. | Exhibit | 50 |
|---|----|---------|---------|----|
| | | | | |

- 2 HEARING OFFICER GEFTER: Hearing no
- 3 objection Exhibit 50 is received into the record
- 4 too, with respect to Alternatives. And the same
- 5 with the Applicant's Exhibits with respect to
- 6 Alternatives, the items that we listed for
- 7 Alternatives. All right.
- 8 And we're going to go to air quality
- 9 now. Let's go off the record.
- 10 (Off the record.)
- 11 HEARING OFFICER GEFTER: Okay.
- 12 Mr. Lorey, please introduce yourself.
- 13 MR. LOREY: I'm Frank Lorey, City of
- 14 Escondido Planning Commissioner. I wanted to just
- make some general comments. On November 19th,
- 16 2002 we conducted public hearings and invited
- 17 public comment. And we were looking at the
- 18 Escondido Research and Technology Center and the
- 19 EIR.
- So we were addressing a lot of same
- 21 issues that you're looking at tonight. We covered
- 22 these issues pretty thoroughly. We had hundreds
- of members of the public there. And we really
- 24 received practically no public opposition to this
- 25 plan.

| 1 | So coming here this afternoon and |
|----|--|
| 2 | hearing what's going on is really rather |
| 3 | surprising to me that these details would be |
| 4 | nitpicked to death. It's amazing. This project |
| 5 | has been held up long enough. We support it. The |
| 6 | Escondido Planning Commission and City Council |
| 7 | have backed the efforts of the California Energy |
| 8 | Commission. |
| 9 | We've gone along with what you have done |
| 10 | and followed it closely. I've been at all |
| 11 | meetings except one. And we have backed every |
| 12 | effort to certify this power plant, and want to |
| 13 | see it built. I just thank you for the |
| 14 | opportunity just to make general comments. |
| 15 | I know Mr. Brindle wants to make |
| 16 | comments tomorrow in the land use portion. But I |
| 17 | just wanted to go on record saying that we are |
| 18 | really behind it, and behind the efforts to |
| 19 | certify this and get it rolling. |
| 20 | HEARING OFFICER GEFTER: Thank you, |
| 21 | Mr. Lorey, for being here this evening. Also, |
| 22 | let's see, I know Mr. Perkins was here earlier and |
| 23 | wanted to make a comment on the water quality |
| 24 | issue. Mr. Perkins, would you please come forward |
| 25 | and introduce yourself, tell us where you're from. |

| 1 | MR. PERKINS: Thank you. Dan Perkins, |
|---|--|
| 2 | CR Club, San Diego Chapter Energy Chair. And |
| 3 | although we're not objecting to the power plant |
| 4 | per se, we do have concerns about the water that's |
| 5 | going to be used here. We live in a very dry |
| 6 | area. We're actually in a desert here in San |
| 7 | Diego. |

And we feel that, although this plant is designed for a 30 year life, most of these plants live beyond that period. And we're making a commitment at this point, if you do water cooling, for a period that could be 30 to 50 years. That's a lot of water under the dam.

We think that we may have a use for that water in the very near future, particularly with new technologies that are coming around. So we are really in support of the dry cooling process to preserve our water for some future use.

Just because it's not here now doesn't mean that we're not going to be needing that water in the very near future. And we are all giving consideration now to desalination. And as the technology develops we'll be able to clean the water up. Thank you.

25 HEARING OFFICER GEFTER: Thank you very

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1 much. Mr. Gary Anderson. Thank you. Please
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- introduce yourself and tell us where you're from.
- 3 MR. ANDERSON: Okay. Good evening,
- 4 everyone. My name is Gary Anderson. I'm a
- 5 control operator, local resident. And I'm very
- 6 much in support of Palomar Energy Project. I've
- 7 worked in power plants for about 20 years in
- 8 nuclear power at San Onofre and at a couple of
- 9 other generating stations.
- 10 I work at Huntington Beach Generation
- 11 Station right now. And I'm very excited to see
- 12 this project go forward. It's technology that we
- 13 need. We clearly need the power and I believe
- 14 that with the, you know, technology of the older
- power plants, which is the ones I operate are from
- 16 '58 and '59, we definitely need something that's a
- 17 little newer and will provide us power into the
- 18 future. And that's basically all I have to say.
- 19 HEARING OFFICER GEFTER: Thank you very
- 20 much for being here this evening. Mr. Rodriguez,
- 21 please introduce yourself and tell us where you're
- 22 from.
- MR. RODRIGUEZ: Yeah. Mark Rodriguez.
- 24 I'm an Escondido resident on the western border of
- 25 the proposed site. The simple fact that when this

power energy project become operational the air

quality in Escondido will even be worse than it is

today. The clarification of no net increase is to

ensure that the project doesn't further degrade

air quality in the same area where a potential

project is to be located.

The no net increase approach that has been identified for this facility to operate is strictly at a regional level. The project is being located in Escondido, yet the emission reduction credits that are currently slated for this project are no way intended to provide local benefits.

One way of ensuring local provisions is suppose to be provided for the use of best available control technology and proper design of the facility, including cooling towers. The only local benefit that this facility will provide is the funds that the city will use at its own discretion for the use of the reclaimed water from the HARF Facility.

The track record for the HARF Facility (indiscernible) violations in the morning concentrations will result in a direct increase in annual ambient air quality for PM10 emissions that

is currently exceeding the new state standard by

50 percent.

This, along with the lack of a true cumulative impact, to include both mobile and stationary sources, which has not been represented into evidence, will result in degrading Escondido's air quality even further. The argument that the expected tailpipe emissions is not -- the expected tailpipe emission reduction is not the case with the new Federal Appeals Court dockage of the California Clean Air Rule.

Once again, CEQA requires a cumulative impact that include the effect of current and probable future projects and does not differentiate between mobile and stationary sources.

CEQA Resources Code Section 21083,

California Code of Regulations Title 14, Section

15065, and the California Code of Regulations

Title 14 Section 15130 must take into account

affects of past, current and probably projects

that are cumulative, considerable, and causing

related impacts, not necessarily identical to the

proposed project and cause related impacts.

25 The CEC has required accumulative

1 analysis from previous applicants to include

- 2 sources other than (indiscernible) power plants.
- 3 Mr. Rowley stated earlier that public input was
- 4 for the plant to be designed with as small of a
- 5 visual impact as possible.
- 6 The problem with that is -- well, he
- 7 also stated -- we also questions back in the
- 8 beginning two years ago of the effects of the
- 9 ammonia. And he basically gave us indication that
- 10 wouldn't be any problems caused by that.
- 11 Unfortunately, again, ammonia dispersion will
- 12 again create additional secondary sources for PM10
- 13 or PM2.5.
- 14 And it will even impact the air quality
- 15 further. The mayor was here shortly. That's the
- 16 first time I've ever seen her at one of these
- 17 meetings. And so for the past years that I've
- 18 been attending these meetings for both peaker
- 19 plants and this Sempra Facility, not one of our
- 20 elected officials has attended any meetings
- 21 dealing with the two peaker plants or Sempra.
- 22 And which makes it kind of hard to make
- 23 an educated decision. In one case one of our
- 24 council members didn't even know the location of
- 25 the CalPeak Plant with respect to the ERTC before

voting to allow it to proceed before establishing
standards for stationary sources.

That plant now dominates the main

entrance to the ERTC site, because the CEC did not

consider the effects of the CalPeak Plant. And

this was with Sempra's input also. And I believe

that the development of the proposed ERTC

Corporate Headquarters site in the distant future,

if at all, who's to say that it will ever be built

at its protected use.

Local control of PM10 mitigation or a mitigation fund, specifically for Escondido, must be part of the conditions of certification with residence having control in the matter. This Escondido City Council has taken no interest in this and has left the decisions of the community agencies outside of the area.

The ERC's are strictly a paper transaction for economic development while they assume eventual attainment. The fact the secondary PM10 caused by ammonia emissions conflicts and contributes to any applicable air quality plant. PM10 violations of five micrograms per cubic meter are already being reached while the new standard for ammonia emissions of 12.2

| 1 | micrograms | annually | now | requires | CEOA | offsets. |
|---|------------|----------|-----|----------|------|----------|
| | | | | | | |

- 2 Standards for ozone attainment are
- 3 hampered and even further physically -- hampered
- 4 even further physically causing additional
- 5 violations. Sempra's profits are now up 38
- 6 percent while the region paid the highest rates in
- 7 the nation during the energy crisis, and are
- 8 projected to be the highest statewide even without
- 9 pending increasing.
- Steven Baun, Sempra's chairman and present CEO, had a strategic overview at an
- 12 analysis conference to make a statement to
- 13 successfully navigate the California energy crisis
- 14 and the Enron exposure, and that's not going to
- 15 happen. The spotlight has now fallen on Sempra
- 16 with the El Paso Corporation settlement for market
- 17 manipulation, along with the Sierra Pacific
- 18 lawsuit in Nevada.
- 19 Anticompetitive and fraudulent behavior
- 20 not only harms competitive competition for
- 21 delivering natural gas, but also produce
- 22 exorbitant and illegal profits to Sierra Pacific
- 23 in its lawsuit. Profits for shareholders, rather
- than lower prices for rate payers.
- 25 And transmission lines that would become

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1 gold mines need to be turned into benefits and air
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- 2 quality improvements for this community in which
- 3 this facility is being built. Thank you.
- 4 PRESIDING MEMBER GEESMAN: Let me make
- 5 the observation that mayor and one of the council
- 6 members were in attendance at the pre-hearing
- 7 conference that we held here in I think it was
- 8 earlier in March.
- 9 HEARING OFFICER GEFTER: Thank you,
- 10 Mr. Rodriguez. Also, Mr. Shawn Delargy. And if
- 11 I'm pronouncing your name correctly, please
- identify yourself and tell us where you're from.
- MR. DELARGY: My name is Shawn Delargy.
- 14 I'm a local resident. I live in Escondido, the
- 15 Emerald Heights Community. I can see the plant
- 16 proposed site from my backyard. I've spoke at
- 17 previous meetings like this. I'm just here to say
- that I'm in support of the project. I have over
- 19 13 years experience in operating and training
- 20 people to operate power plants.
- 21 And without elaborating too much, I'm
- 22 confident in this process to ensure that we get a
- good power plant and I'm in support of it. I've
- 24 read most of the documents that have come forth.
- 25 It looks like a great plant. And that's about it.

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1
       Thank you.
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name.

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| 2 | HEARING OFFICER GEFTER: Thank you. Is |
|---|--|
| 3 | there anyone else that would like to address us? |
| 4 | Yes, please come forward and tell us your name, |
| 5 | and spell it for us, and tell us where you're |
| 6 | from. |
| | |

- 7 MR. LORUSSO: My name is Steve LoRusso, 8 L-O capital R-U-S-S-O.
- HEARING OFFICER GEFTER: And your first 9 10
- 11 MR. LORUSSO: Steve.
- HEARING OFFICER GEFTER: Steve. 12
- MR. LORUSSO: I am a resident, former 13 14 president of the concerned neighbors of Quail 15 Hills. For two years our Quail Hills area has 16 been embroiled in controversy. Two years ago when 17 the controversy involved 12 years of rock 18 crushing, number one carcigin and as close as 500 feet from our homes, I worked tirelessly with my 19
- The evidence then is an imminent threat 21 to our health. According to the evidence I've 22 23 seen thus far I no longer feel threatened. Sempra has conducted numerous neighborhood meetings since 24 25 the project's inception and have literally allowed

neighbors to defend our community.

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1 us to participate in its design.
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What I felt particularly impressive was

the low profile design of the power plant itself,

and of course most important to me is the fact

that Sempra and their partner Developer JRMC have

elected not to mined a 30 million dollars worth of

granite from the ground, and to complete the

entire grading process in less than a year.

issue, the focus of Mr. Powers' intervention, is whether the plant should be water cooled or air cooled. I've heard the arguments, but they're not convincing. First Mr. Rodriguez presented me with a legional of threat. My investigation revealed there has no precedent for airborne contamination, particular in an arid environment.

Then apparently Mr. Powers alarmed by neighbor Greg Morill with another threat of ammonia particulate matter from the cooling tower. However, I've lived a nine iron away from one of the largest egg farms in San Diego. And I've lived there for over 18 years.

The chicken manure that comes from that egg farm is somewhere about 100 times what will be coming out of that cooling tower as I understand

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1 it. And it has never compromised my health.
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- 2 Although I must admit it's been a social deterrent
- 3 from time to time.
- Now, when I recently spent an hour on
- 5 the phone with Mr. Powers the focus of his concern
- 6 was not on public health, but on water
- 7 conservation. And I applaud Mr. Powers'
- 8 commitment to the environment. However, according
- 9 to Escondido City Councilman Di Agusta, who also
- 10 met with Mr. Powers, hypothetically he would
- 11 prefer us to use the reclaimed water for avocado
- 12 groves.
- 13 Unfortunately, unless Mr. Powers is
- 14 willing to contribute millions to the
- infrastructure in this particular economy to
- 16 extend the reclaimed water pipelines, that unused
- 17 reclaimed water would otherwise be dumped in the
- 18 ocean.
- 19 While air cooling might have some
- 20 marginal benefits to the environment, the foot
- 21 print and the infrastructure necessary to provide
- 22 it would fly in the face of Sempra's commitment to
- us to have a low profile design approach to the
- 24 power plant.
- 25 I also feel this low profile design is

| 1 | the key factor in the quality of the business that |
|---|--|
| 2 | choose to operate in the Palomar Park. From the |
| 3 | reference point of this neighbor and resident of |
| 4 | Escondido, I'm convinced that Sempra's original |
| 5 | design would be better serve the interest of our |

neighborhood and the community. Thank you.

HEARING OFFICER GEFTER: Thank you. Is
there anyone else who would like to address us
right now, make a public comment? Please tell us

10 your name and spell it for us, and tell us where

11 you're from.

6

14

15

16

MR. MORILL: G.D. Morill, M-O-R-I-L-L.

I live on the street that borders the whole

project. I'm going to have the industrial park

next to me, between me and the power plant. And

so this project really affects me I think a lot

more than even some of the other residence who are

18 a little more insulated from it.

19 Did you need anything else from me?

20 HEARING OFFICER GEFTER: Your first name

21 is Greq?

MR. MORILL: Greg.

23 HEARING OFFICER GEFTER: Thank you.

24 MR. MORILL: I wanted to hear this

debate. I don't know that I've really heard it.

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1 You guys did a lot of procedural stuff there for
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- 2 about four hours. And I got to hear just what I
- 3 consider to be a little bit of the debate. I've
- 4 talked to Mr. Powers, talked to Joe Rowley.
- 5 And the problem is that I hear two
- 6 different things, and it's really hard as a
- 7 resident and as a layman to decipher all this
- 8 information really. Who's right? Are they both
- 9 right? Is someone right and someone wrong?
- 10 Because the information is contradictory.
- 11 You've got them talking about water
- issues on the one hand. You've got Mr. Powers
- 13 talking about them on the other. We have
- 14 environmental issues. We've got the ammonia
- 15 question. We've got noise. We've got visual
- 16 impact.
- 17 From a residence perspective one of the
- things I was going to talk about was land value or
- 19 home value, and what this project being right next
- 20 to it does to a home owner. And I went through a
- 21 process of trying to sell my home. My family
- said, you know, we're not going to live there.
- 23 Are we going to get cancer or what's the deal, you
- 24 know?
- 25 So we tried to sell our house, and every

1 time that if we were being honest, which we are,

- 2 we said we have to disclose that they're building
- 3 a power plant next to us. And that ran everyone
- 4 off. The place that we tried to get didn't work
- 5 out.
- 6 So we're kind of stuck there for a home
- 7 that we owe somewhere around \$300,000 for, tried
- 8 to get that home on a half acre with that view and
- 9 a pool for anything less than five, or six or even
- 10 \$700,00 someplace else. And we really can't do
- it. So we're kind of stuck there.
- 12 So I guess from a residence point of
- 13 view what I want is for you guys to make sure that
- 14 whatever happens here, whether it's dry or it wet,
- 15 that it be in my best interest, and in the best
- 16 interest of the residence of the city. And I'm
- 17 having a hard time on getting a read on like what
- 18 your guys' opinions are.
- 19 And I don't know that this is the time
- or the place for that, but I heard just a little
- 21 snippet of all this information. I was surprised
- 22 really at the narrowness of the debate earlier in
- 23 the day. Does that make any sense to you? It
- seemed really narrow to me.
- 25 PRESIDING MEMBER GEESMAN: Let me say

1 something about the process both in direct

2 response to you and for the benefit of the public

3 intended. Much of this debate is conducted on

paper. And after we close the hearings tomorrow

5 the parties will each submit briefs.

That will provide I think more context
than you're able to pick up in a hearing such as
we have today where really the parties are focused
on subsets of the information provided. After the
parties submit their briefs, Hearing Officer

Gefter will prepare a proposed decision on the

Gefter will prepare a proposed decision on the

12 part of the Committee.

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The Committee will review that and release it when we are comfortable with its content. And that will represent the best opinion of Commissioner Keese, the second member, and myself. The parties will have an opportunity, the public will have an opportunity to comment on that proposed decision.

And then it will be taken up by the full Commission. I don't know if we will have any more proceedings here or not. And to the extent that you do have an interest in the proposed decision, I'd suggest that you submit written comments on it, because we take written submittals very

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1 seriously.
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| 2 | But I think after tomorrow's hearing |
|----|---|
| 3 | everything you see associated with this case will |
| 4 | provide more context and more focus. And you'll |
| 5 | get a fuller flavor of the debate, as it were, on |
| 6 | these issues. |
| 7 | MR. MORILL: Based on what you guys are |
| 8 | going to |
| 9 | PRESIDING MEMBER GEESMAN: That's |
| 10 | correct. |
| 11 | MR. MORILL: give us back as a |
| 12 | community? |
| 13 | PRESIDING MEMBER GEESMAN: That's |
| 14 | correct. |
| 15 | MR. MORILL: Will someone answer the |

MR. MORILL: Will someone answer the questions though? I mean one of the issues here is we've got all these hanging issues it seems to me. Who's right and who's wrong? Who's figures are good and who's figures are bad? Who's logic is good? I mean I heard Mr. Rowley indicate that Mr. Powers was defying the laws of nature.

Is anybody going to address that? Are you just going to leave it hanging?

you just going to leave it hanging?

PRESIDING MEMBER GEESMAN: We'll address

each of the issues called out by the law as

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necessary elements of our decision. And I think
you'll be able to discern from our decision our
view as to who's right and who's wrong. I'm not
certain that we'll have an opinion about repealing
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- 5 the laws of nature.
- But I think that you'll be able to

 discern a pretty clear viewpoint on all of the
- 8 other issues.

untruths.

- 9 MR. MORILL: Well, just in conclusion
 10 then, I just want to say that, you know, gee,
 11 that's a lot of faith to put in you guys. I hope
 12 you're clear thinking. I hope they're not
 13 political agendas. I hope that the decisions that
 14 are rendered are not based on back room deals and
- I would hope that this process -- and I

 don't know if I've gotten that flavor yet. Like

 you say, maybe when you guys put out your brief

 I'm going to feel differently about it. But I

 don't know that the truth has come out here in the

 four hours that I've sat here and listened.
- 22 And I don't know, reading the arguments 23 from Mr. Powers, that I'm ever going to get 24 satisfied. I hope I am. And the bottom line for 25 me is that I've got two kids, a wife. I've got a

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home that I've invested my life in. And I sure
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- 2 hope you guys do a bang up job in keeping our
- 3 community safe and coming up with the best project
- 4 that is going to serve the citizens of Escondido.
- 5 Thank you.
- 6 PRESIDING MEMBER GEESMAN: We'll do
- 7 that.
- 8 HEARING OFFICER GEFTER: Okay. Thank
- 9 you for your comments. Is there anyone else who
- 10 would like to come forward.
- MS. MENDONCA: Hi. Roberta Mendonca,
- the public advisor. I'd like to (indiscernible)
- on the Commissioner's comments about comments
- 14 throughout the process and invite any members of
- 15 the audience, public members of the audience, who
- 16 would like to participate by submitting written
- 17 comments.
- 18 I stand ready to assist you in that
- 19 process, and we will see that they get documented
- 20 and properly distributed. It's real easy to get
- 21 me by e-mail. I'm at pao.energy.ca.us or mandonc,
- 22 same address. Thank you very much. I'm the
- 23 public advisor. I'm here to help with the public.
- 24 HEARING OFFICER GEFTER: Thank you. All
- 25 right. At this point we're going to go back to

- 1 the evidentiary hearing. The public advisor,
- 2 Ms. Mendonca, will let us know if there's any
- 3 other members of the public who arrive later and
- 4 will give them an opportunity to address us at
- 5 that time.
- Right now we're going to take testimony
- 7 on air quality. If the Applicant is ready to
- 8 proceed, Mr. Miller, we will go forward.
- 9 MR. MILLER: I have four witnesses in
- 10 the area of recall. And we have two witnesses in
- 11 public health. And when we get further into this
- 12 we may discover some elements, the debate on
- ammonia in which we're coming to. We'll derive
- 14 from our side from part of our testimony in public
- 15 health.
- So it might make sense to present that,
- as well as air on direct. But I'll leave it to
- 18 you, if you want us to shift gears and do that we
- 19 can certainly do that.
- 20 HEARING OFFICER GEFTER: Okay. We'll
- 21 see what happens. Okay. If you have four
- 22 witnesses why don't you have them all sworn at the
- 23 same time.
- MR. MILLER: Sounds good.
- 25 HEARING OFFICER GEFTER: And then

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1 introduce them to us.
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- 2 MR. MILLER: Okay. And, Ms. Gefter, I'm
- just wondering as we did with water, if this
- 4 wouldn't proceed more quickly, if we could do the
- 5 direct testimony of the Applicant and the Staff,
- and then do cross on all of that.
- 7 HEARING OFFICER GEFTER: Okay. If
- 8 there's no objection from the parties, if everyone
- 9 would stipulate to that.
- 10 MR. BRIGGS: No objection.
- 11 HEARING OFFICER GEFTER: Thank you.
- 12 Okay. We'll do that. Please introduce your
- 13 witnesses before you proceed.
- MR. MILLER: Okay. And we shall also
- indicate the Air District with the (indiscernible)
- 16 witness as well, Mr. Lake.
- 17 HEARING OFFICER GEFTER: When you get
- 18 ready to call upon them we'll ask them to come
- 19 forward.
- 20 MR. MILLER: Our witnesses are Sara
- 21 Head, Steve Heisler, Alberto Abreu, and Mr. Howard
- 22 Balentine. So what I'm planning to do is present
- Ms. Head's testimony, is a copulation of the whole
- 24 subject of air quality. And the other
- 25 individuals, I believe that I could introduce

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|----------|-------|-------------|-----------|---|------|-----------|-----------|--------|---------------|---|
| T | CHETT | endorsement | OI | а | part | OI | LESCIMONY | Just | \mathcal{L} | / |

- declaration. And then they're here for questions.
- 3 So as far as live testimony, I'm
- 4 planning Ms. Head and Mr. Heisler.
- 5 HEARING OFFICER GEFTER: Okay. That
- 6 will be fine. I'll just ask the witnesses to
- 7 please speak into the microphone. The people in
- 8 the audience are having trouble hearing us. Thank
- 9 you.
- 10 MR. MILLER: What I find if I barely
- 11 turn my head that's when I lose it. Okay. So
- we'll start off with Ms. Head then.
- 13 Thereupon,
- 14 SARA HEAD, STEVE HEISLER
- 15 HOWARD BALENTINE
- 16 were called as a witness herein and, after having
- first been duly sworn, was examined and testified
- 18 as follows:
- 19 DIRECT EXAMINATION
- 20 BY MR. MILLER:
- 21 Q Could you please state your name and
- 22 occupation for the record.
- A My name is Sara Head, and I'm a
- 24 department manager at ENSR, and I'm an
- 25 environmental consultant specializing in air

- 1 quality impact assessment.
- 2 Q And ENSR is E-N-S-R. Could you please
- 3 describe your educational background and your
- 4 occupational experience related to your testimony
- 5 in this proceeding?
- 6 A My education is that I have a bachelor's
- of science in atmospheric sciences from UC Davis.
- 8 I have over 28 years of experience in
- 9 environmental consulting. I'm also the vice chair
- 10 of the Ventura County Air Pollution Control
- 11 District Advisory Committee.
- 12 And I'm also on the board of directors
- of the Air and Waste Management Association. I've
- 14 worked on several CCE citing cases, including
- Mountain View, High Desert Power Project, a little
- 16 bit on Otay Mesa, as well as Power Generation
- 17 Facility permitting in Nevada and Arizona.
- 18 Q And what would your job description be
- with regard to the Palomar Energy Project?
- 20 A I'm ENSR's project manager, meaning I
- 21 have oversight for the preparation of the
- 22 environment impact analysis, and in particular I
- 23 manage the air quality and public health analysis
- 24 included in the AFC. And also work with the Air
- 25 Pollution Control District on the determination of

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1 compliance application.
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sponsoring?

calculations.

11

- Q And please explain the purpose of your testimony.
- A My testimony provides an overview of the
 Air Quality Impact Analysis.
- Q All right. We have some exhibits that

 she would be sponsoring. And my thought would be

 to get those listed, and then we'll go to her

 summary of her testimony. What portions of the

 application for certification would you be
- 12 A Together with Steve Heisler and Howard
 13 Balentine, I'm sponsoring Exhibit One, AFC
 14 sections 5.2, air quality, and appendix E.
- Q Are you sponsoring any portions of other exhibits?
- A Together with Alberto Abreu, Steve

 Heisler and Howard Balentine I'm sponsoring

 Exhibit Two, data response one through 19, Exhibit

 17, Palomar Energy PM10 mitigation plan, Exhibit

 16, 20 and 23 related to dry cooling alternatives,

 Exhibit 18, Palomar Energy emission reduction
- Exhibit 30, a letter from the San Diego

 APCD to Susan Gefter, and Exhibit 34, a letter

1 from Sempra Energy Resources to the San Diego

- 2 AFCD.
- 3 Q Thank you. Would you please summarize
- 4 your testimony.
- 5 A Yeah. Air quality is an uncontested
- 6 topic other than some aspects raised by Mr. Powers
- 7 with respect to dry cooling. My testimony will
- 8 just touch on some of the main points and in
- 9 particular some areas in which there's been
- 10 questions.
- 11 San Diego Air Pollution Control District
- 12 has been delegated the responsibility to implement
- 13 the new source review, and PSD air permitting
- 14 programs for stationary sources within San Diego
- 15 County. Palomar submitted an application to the
- 16 District, the review, the proposed sources,
- 17 emissions, best available control technology, air
- 18 quality impact analysis, health risk assessments,
- offset proposals, and compliance with all
- 20 applicable requirements.
- One of the requirements was to submit an
- 22 applicant certification that showed that all
- 23 sources operated by the project owner in
- 24 California are in compliance. A certification
- 25 covering Sempra Energy Resources Operations was

| 4 | 1 1 1 |
|---|----------------|
| 1 | submitted |
| _ | B UDILL C CCU. |

| _ | Dubini Dubini |
|----|--|
| 2 | However, based on comments from the |
| 3 | California Energy Commission Staff on the PDOC, on |
| 4 | the preliminary determinate compliance, and at the |
| 5 | request of the District, the compliance |
| 6 | certification covering all sources operated by |
| 7 | Sempra Energy, the parent company, was |
| 8 | subsequently submitted to the District. |
| 9 | The San Diego Air Pollution Control |
| 10 | District performed a very thorough review of the |
| 11 | project and issued the final determination of |
| 12 | compliance for Palomar Energy in December of 2002. |
| 13 | They issued the same permit as the PSD permit with |
| 14 | EPA's in February 2003. |
| 15 | San Diego Air Pollution Control |
| 16 | District is the primary agency tasked with |
| 17 | attaining and maintaining the EMET air quality |
| 18 | standards within its borders. San Diego is |
| 19 | classified as nonattainment for ozone for both the |
| 20 | federal and state standards. |
| 21 | Although the San Diego air basin was |
| 22 | found by the EPA late last year to have attained |
| 23 | the one hour federal ozone standard. San Diego is |
| 24 | classified as attainment of the federal PM10 |
| 25 | standards, but is nonattainment for the state's |

- 1 standards.
- 2 The Air Resources Board approved revised
- 3 state standards for particulate matter that are
- 4 expected to take effect soon. On final approval,
- 5 the Office Administrative Law and be implemented
- 6 over roughly the next year. PM10 levels in the
- 7 Escondido area have remained relatively constant
- 8 with only a couple of the exceedences of the 24
- 9 hour standard actually observed in each of the
- 10 last six years.
- 11 The new low annual PM10 standard will
- 12 not change the attainment status of the county.
- 13 The county is in attainment of all other
- 14 standards. With respect to emissions and control
- 15 technology, Palomar Energy will install state of
- 16 the art air pollution control equipment that meet
- the best available control technology
- 18 requirements.
- 19 A required NOx submission level of 2PPM,
- one hour average NOx, is lower than most
- 21 California projects. An oxidation catalyst will
- 22 control COVOC and hazardous air pollutant
- 23 conditions as well. The cooling tower will be
- 24 equipped with high efficiency drift eliminators
- and only emit a very small amount, less than three

percent of the total of the PM10 due to drift as

water evaporates from the tower.

Most of these emissions will be

deposited in the vicinity of the tower. Although

an air cooled condenser doesn't directly emit the

M10, it does reduce the efficiency of the power

plant. Additional emissions of all pollutants,

either from Palomar or elsewhere, would be caused

to the combustion of fuel to make up for the power

loss.

A large air cool condenser structure would also create down wash, which could create maximum ground level impacts -- which could increase, I'm sorry, the maximum ground level impacts from the project.

The gas turbine will emit ammonia as a result of "slip" or ammonia that isn't used in the reaction of the SCR emission control system. The cooling tower may also emit small amounts of ammonia that is present in the water; the ammonia emissions from the cooling tower have been addressed in the testimony of Mr. Don Schilling.

Although the District and EPA approved a 10 ppm ammonia slip limit in the PSD permit,
Palomar has agreed to the Staff-recommended 5 ppm

| 1 | ammonia slip from the stacks. Some of the |
|---|--|
| 2 | directly emitted pollutants, such as sulphur |
| 3 | dioxide and ammonia, will convert in the |
| 4 | atmosphere to form secondary particulate. |

Although ammonia is a precursor to PM10, only a small portion of the Palomar Energy ammonia emissions are expected to be converted to PM10 in the atmosphere in the vicinity of the project.

The testimony of Dr. Heisler provides an estimate of how much of these emissions could be converted.

Staff concluded that with appropriate funding of PM10 and PM10 precursor mitigation programs in the local area and capping the ammonia slips that impact would be reduced to a level of insignificance.

An impact analysis was prepared using accepted modeling techniques, the same models that were used for the Otay Mesa case. An additional analysis was required by the San Diego APCD for PM10 that looked at specific days near the 24-hour standard. All impacts were found to be insignificant.

As mitigation, ozone precursor emissions were offset by required by the San Diego Air Pollution Control District rules. A combination

| 1 | of NOx and VOC emission reduction credits have |
|---|--|
| 2 | been identified and will be applied at the various |
| 3 | ratios required. |

At the pre-hearing conference the San

Diego APCD noted an issue with a small amount,

less than a ton, of one of the credits currently

under their review. Palomar is continuing to work

with the District to resolve their questions about

the credit.

As a contingency Palomar has identified an additional 15 tons of credit that could be made available to the project. San Diego APCD rules only require offsets to be in effect and enforceable at the time of start up of the emission unit requiring the offset.

Although PM10 impacts were found by the San Diego Air Pollution Control District to be insignificant, and offsets are not required for Palomar under San Diego APCD or EPA rules, Palomar has agreed to provide PM10 mitigation in the form of funding to the San Diego Air Pollution Control District for emission reduction projects.

The Palomar plan will fund PM10, PM10 precursor and diesel particulate reduction projects that will reduce the regional particulate

1 loading. Palomar has agreed to the funding level

- 2 recommended by Staff, which Staff concludes will
- 3 reduce direct and secondary impacts from PM10 and
- 4 PM10 precursor emissions to a level of
- 5 insignificance.
- 6 The funding level of the PM10 plan is
- 7 based on worst-case Palomar PM10 and sulphur
- 8 dioxide emissions as secondary precursors. Since
- 9 not all of the sulphur dioxide or ammonia are
- 10 expected to become secondary PM10, Dr. Heisler has
- 11 provided rebuttal testimony that demonstrates the
- mitigation is more than adequate, even with very
- 13 conservative assumptions regarding the potential
- emissions.
- 15 A number of mitigation measures to be
- 16 implemented during the construction phase were
- 17 recommended by staff in the final staff
- 18 assessment. For instance, Palomar will develop a
- 19 dust control plan and use catalyzed particulate
- 20 diesel filers, that is soot filters, to reduce
- 21 construction phase emissions.
- 22 Implementation of these mitigation
- 23 measures during construction will reduce project
- 24 construction impacts to a level of insignificance.
- 25 In terms of cumulative impact a modeling analysis

| 1 | was performed to assess the cumulative air quality |
|---|--|
| 2 | impact that included the two small power plants in |
| 3 | the vicinity, CalPeak and RAMCO plants. |

These two small power plants were the only sources determined by the San Diego Air Pollution Control District that would contribute to a cumulative impact with Palomar Energy. The cumulative modeling was reviewed and approved by the District. The additional impacts from the two small power plans were found to be negligible.

The cumulative impact of Palomar with the traffic of the Escondido Research and Technology Center has been raised during the proceeding. The Palomar power plant is fully mitigated and the project will add less than a dozen cars during operation.

Therefore, Palmar does not make a cumulatively considerable contribution to traffic emission. However, there are also a number of state and federal programs underway to address the regional traffic issue that will reduce mobile source emissions.

In summary, the Palomar Energy project will have an insignificant impact on air quality.

25 MR. MILLER: Thank you. Now, the next

two -- I think what I'll do is call on Dr. Heisler

- 2 next to give his testimony, and then I'll just
- 3 move the other (inaudible). And so I'll go to Dr.
- 4 Heisler.
- 5 Thereupon,
- 6 STEVE HEISLER
- 7 was called as a witness herein and, after having
- 8 first been duly sworn, was examined and testified
- 9 as follows:
- 10 DIRECT EXAMINATION
- 11 BY MR. MILLER:
- 13 for the record.
- 14 A My name is Steven Heisler. I'm a senior
- program manager with ENSR International.
- 16 Q And what is your profession?
- 17 A I'm an environmental consultant
- 18 specializing primarily in air quality issues.
- 19 Q Could you please describe your
- 20 educational background and your occupational
- 21 experience related to your testimony in this
- 22 proceeding?
- 23 A I have a bachelor's of science degree, a
- 24 Master's of Science and Doctor of Philosophy and
- 25 Environmental Engineering Science, all from

1 California Institute of Technology. I have over

- 2 27 years experience in air quality consulting
- 3 looking at various issues such as disability,
- 4 reduction in urban areas, emissions in various
- 5 sorts of projects, atmospheric particular
- 6 measurement and date analysis, and date
- 7 interpretation.
- 8 I've estimated emissions from both on
- 9 and off road sources for several environmental
- 10 assessments. I've also managed several ambient
- 11 air quality studies to evaluate visibly reduction
- in urban areas.
- 13 Q And what aspects of your job activities
- are related to the Palomar Energy project?
- 15 A I conducted various portions of the air
- 16 quality analysis.
- 17 Q And the purpose of your testimony is
- 18 what?
- 19 A It consumes the air pollutant emissions
- 20 anticipated during project construction with
- 21 potential impacts of PM10 precursory emissions
- during operation, the project on secondary PM10
- 23 formation. Any emission reductions that might be
- 24 achieved by undertaking emission reduction
- 25 projects in the project area.

| 1 | L | Q | Now, | let's | see, | Ι | have | so | many | exhibits. |
|---|---|---|------|-------|------|---|------|----|------|-----------|
| | | | | | | | | | | |

- 2 Could you please indicate what portions of the
- 3 application for certification you would be
- 4 sponsoring?
- 5 A Along with Sara Head, I'm co-sponsoring
- 6 the portion of Exhibit One, the AFC section 5.2.3
- 7 addressing emissions during construction, the
- 8 portion of section 5.2.6 addressing emissions
- 9 during construction of the ERTC industrial part,
- independently E dot 2 and E dot 6.
- 11 Q Okay. And are you sponsoring any
- 12 portions of any other exhibits?
- A Also Exhibits 2A and 2D, data responses
- 14 numbers 14 and 15, Exhibits 17, which is the
- 15 Palomar Energy PM10 mitigation plan, and Exhibit
- 16 18, emission of reduction calculations.
- 17 Q All right. I'm going to ask you to
- summarize now your direct testimony, which is very
- 19 brief, and then also Dr. Heisler submitted
- 20 rebuttal testimony as well. And I'll ask him to
- 21 summarize.
- 22 A Regarding the direct testimony, I have
- 23 reviewed and concurred with the project
- 24 construction emissions of the potential effects
- 25 the project PM10 emissions precursor emissions on

1 secondary PM10 formation that were presented

- 2 previously, and a remission reductions that might
- 3 be achieved in the project vicinity as set forth
- 4 in the air quality testimony of Sara Head, which
- 5 was just filed, or just presented.
- 6 Q And with regard to your rebuttal
- 7 testimony.
- 8 A Mr. Powers requested that a good faith
- 9 effort be made to address the potential formation
- 10 of secondary PM10 in the project area using data
- 11 from San Diego. And he also requested that
- 12 ammonia emissions be included in these analysis.
- 13 I did conduct an analysis that did address the
- 14 potential for formation, including ammonia from
- 15 the cooling tower by the way.
- 16 And based on these analysis concluded
- 17 that only a small percentage of the ammonia in
- 18 sulphur dioxide emissions would be actually
- 19 converted to secondary PM10. The amount was small
- 20 enough that the mitigation provided by the
- 21 mitigation funding is more than enough to cover
- the amount that actually would be converted.
- 23 Q Thank you.
- MR. MILLER: I'm now going to present
- 25 the other two witnesses by declaration. First the

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declaration testimony of Howard Balentine is
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- 2 included in our pre-file testimony. And it just
- 3 occurred to me that if you do want to have
- 4 questions of these two individuals I probably
- 5 should present their credentials for you.
- 6 MR. BRIGGS: We'd stipulate.
- 7 MR. MILLER: Okay.
- 8 HEARING OFFICER GEFTER: Yes, Staff
- 9 stipulates.
- MR. BRIGGS: We stipulate.
- 11 MR. MILLER: Okay.
- 12 HEARING OFFICER GEFTER: Okay. So the
- parties stipulate to their credentials.
- 14 MR. MILLER: All right.
- 15 HEARING OFFICER GEFTER: If you would
- just quickly tell us what their testimony refers
- 17 to.
- MR. MILLER: Yes.
- 19 HEARING OFFICER GEFTER: Okay.
- MR. MILLER: Mr. Balentine conducted the
- 21 computer modeling for the air quality impact
- 22 analysis. And he sponsors the application for
- 23 certification Exhibit One, section 5.2, air
- 24 quality with respect to computer model, and also
- 25 Exhibit E, which are the emission estimates for

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1 the project.
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2 HEARING OFFICER GEFTER: Exhibit, say
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- 3 that again? Exhibit E or Appendix E?
- 4 MR. MILLER: I'm sorry, actually it is -
- 5 we have an Exhibit E to the AFC.
- 6 HEARING OFFICER GEFTER: Yeah. Appendix
- 7 C, I'm sorry.
- 8 MR. MILLER: Appendix C.
- 9 HEARING OFFICER GEFTER: Appendix C.
- 10 MR. MILLER: All we have here is a typo
- 11 actually.
- 12 HEARING OFFICER GEFTER: Okay.
- MR. MILLER: And also, Exhibit 2A, date
- of response is ten and 12. Okay. And that
- 15 concludes -- and I'm not going to be moving these
- 16 until after direct. So the next business is
- 17 Mr. Alberto Abreu. Mr. Abreu is director of
- 18 permitting licensing for separate energy
- 19 resources.
- 20 And his testimony primarily concerns the
- 21 project's air emission offset requirements. He's
- sponsoring Exhibit One, AFC, section 5.2, air
- 23 quality with respect air emission offsets. And
- 24 also Exhibit 2F, date of response 16, and Exhibit
- 25 34, a separate energy resources letter to the San

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1 Diego Air Pollution Control District.
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- 2 And I believe that would conclude our
- 3 direct testimony presentation.
- 4 MR. BRIGGS: Ms. Gefter, can I just
- 5 clarify something? I had written on my notes from
- 6 a hearing order that Don Schilling was to be
- 7 added. I have it listed under public health and
- 8 air quality. Is the only public health --
- 9 MR. MILLER: That was my error.
- MR. BRIGGS: Okay.
- 11 MR. MILLER: He was in fact only
- submitted pre-health testimony for health.
- MR. BRIGGS: So he's only going to be
- when we get to public health?
- MR. MILLER: Yes.
- MR. BRIGGS: Okay. Thank you. Sorry.
- 17 HEARING OFFICER GEFTER: That's fine.
- 18 Okay. We're going to take direct testimony from
- 19 Staff. And then we'll give the Intervenor an
- 20 opportunity to cross examine at that time. And
- 21 then you can do your direct testimony.
- MR. MILLER: I'm sorry, I neglected to
- 23 refer to the Air District at this point.
- 24 HEARING OFFICER GEFTER: Okay. Do you
- 25 want to offer their testimony now?

| 1 | MR. | MILLER: | Yes, | Ι | think | that | might | be |
|---|-----|---------|------|---|-------|------|-------|----|
| | | | | | | | | |

- 2 appropriate.
- 3 HEARING OFFICER GEFTER: Why we don't do
- 4 that then. Let's ask the representatives from the
- 5 District to come forward. And let's try to make
- 6 some space for them at the table with you while
- 7 they're testifying. I think we made some seats
- 8 available for the Air District representatives.
- 9 Okay. Let's ask the reporter to swear the witness
- 10 and then we'll identify them for the record.
- 11 Okay.
- 12 MR. MILLER: I believe what --
- 13 HEARING OFFICER GEFTER: First we'll ask
- 14 them to identify themselves.
- MR. MILLER: Okay. I'm sorry. Excuse
- 16 me.
- 17 HEARING OFFICER GEFTER: Mr. Speer, do
- 18 you want to begin. Just tell us who you are and
- 19 what your position is with the Air District.
- 20 MR. SPEER: My name is Dan Speer. I'm a
- 21 senior engineer with the San Diego Air Pollution
- 22 Control District.
- 23 HEARING OFFICER GEFTER: Thank you.
- MR. LAKE: Michael Lake, assistant
- 25 director, Air Pollution Control District.

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1
                   MR. DESIENA: Ralph Desiena. I'm a
 2
        meteorologist and a modeler for the Air Pollution
 3
        Control.
                   HEARING OFFICER GEFTER: Thank you.
                   MR. MILLER: In our referral of the
 5
 6
         questions here up to the (indiscernible) issues
         that were raised in pre-hearing conference and
7
8
         included in our testimony, I did not request them
9
        to have a presentation of the project or their
        permit. If they would like to summarize their
10
        review and their issues that would fine.
11
                   But (indiscernible) to do that. I did
12
13
         expect some questions from the Hearing Officer
14
         that they might be asked to respond to. So it was
15
        primarily for that purpose that I brought
16
         (inaudible).
17
                   HEARING OFFICER GEFTER: Do you have any
18
        prepared comments for us that you'd like to offer?
19
        No?
20
                   MR. SPEER: No.
21
                   HEARING OFFICER GEFTER: All right. I
22
         think the question that was pending, and remains
23
        pending, it was raised by Mr. Powers, is the new
         standard for PM10. That has been adopted by the
24
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ARB. And I think the information that we have to

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1 date is that Air District has not adopted
2 regulations to implement that standard.
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- 3 So if you could explain to us what's
- 4 going on with that, perhaps that would give us
- 5 some contacts to discuss it further.
- 6 MR. SPEER: We actually did a little
- 7 research on this issue of the standard has been
- 8 adopted by the Air Resources Board. However, it's
- 9 subjected to a review process to the State
- 10 Administrative Law Agency. And it was just
- 11 recently submitted to them, my understanding is
- 12 last Wednesday.
- 13 It's expected to take at least 30 days
- 14 for them to review that. Once they have done that
- then it will go back to the Air Resources Board
- 16 for drafting of implementation procedures. So as
- 17 it stands right now this standard is not one that
- we can subject applicants to.
- 19 HEARING OFFICER GEFTER: Okay. And what
- 20 you're waiting for from the ARB is implementing
- 21 regulations that you would then adopt at the local
- 22 district level?
- 23 MR. SPEER: Typically they would adopt
- 24 guidelines and then we would be responsible to
- 25 adopt regulations to implement.

| 1 | HEARING OFFICER GEFTER: All right. |
|----|--|
| 2 | Okay. And then also testimony the Applicants have |
| 3 | submitted indicated that even with the new lower |
| 4 | level for PM10 emissions indicated that that would |
| 5 | not make a difference in terms of BACT or any |
| 6 | other mitigation measures that you would require |
| 7 | for a power plant such as the Palomar project. |
| 8 | I didn't follow that. Maybe I'm |
| 9 | misconstruing what the Applicant said. Are you |
| 10 | familiar with that testimony? |
| 11 | MR. LAKE: I'll try to answer that |
| 12 | question |
| 13 | HEARING OFFICER GEFTER: Yeah. |
| 14 | MR. LAKE: Based on the analysis that |
| 15 | the Air District did of the PM10 emissions from |
| 16 | the power plant, and from the cooling tower, those |
| 17 | PM10 emissions were in compliance with all the Air |
| 18 | District's requirements. Now, what we look at is |
| 19 | whether or not those PM10 emissions would cause |
| 20 | any new violations of either the state PM10 |
| 21 | standard or the federal PM10 standards. |
| 22 | Those analysis were done and the |
| 23 | conclusion was that they would not cause any new |
| 24 | exceedences of any PM10 standards at any location |

off site of the power plant. As Dan Speer

mentioned, the new state PM10 standard is not yet

in effect. And until that is effect, and until

ARB passes guidance and we adopt regulations, we

would not be able to make a permitting decision

based on impacts relative to the new state PM10

6 standards.

And I might mention as on a side, the background materials for the new state PM10 standards indicate that virtually all metropolitan areas in California far exceed that new PM10 standard. So the implementation requirements will have to be crafted to have a balanced approach to looking at both existing and new sources relative to that PM10 standard.

HEARING OFFICER GEFTER: Okay. Thank you very much. What I was referring to is some testimony by Sara Head who, in your written testimony you indicated that, and I'll just quote what you said, "Even though the current annual PM10 standard was attained in Escondido, the new lower standard will not change the attainment status of the county."

So in other words, it's a nonattainment, and the new standard it would still be -- I mean it's even a more conservative standard. So it

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1 would remain a nonattainment. Is that your intent
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- 2 for that statement?
- 3 MS. HEAD: Yes.
- 4 HEARING OFFICER GEFTER: All right.
- 5 MS. HEAD: That's what I was referring
- 6 to.
- 7 HEARING OFFICER GEFTER: Okay.
- 8 MS. HEAD: They didn't change the
- 9 attainment status.
- 10 HEARING OFFICER GEFTER: Yeah. Okay.
- 11 Thank you. And then I had another question with
- 12 respect to the monitoring stations that the
- 13 Applicant used for compiling data. There was one
- 14 monitoring station in Escondido and there was
- 15 several monitoring stations all over the county.
- And in terms of how you review the
- 17 application, did you average the data from each of
- 18 those stations? How were you using data from the
- 19 stations where you might have a different climate
- 20 and you might have a different terrain and that
- 21 sort of thing? How was that relevant to what you
- looked at for this project in Escondido?
- MS. HEAD: Are you directing that to me?
- 24 HEARING OFFICER GEFTER: Well, actually,
- 25 I'm asking the Air District. It's their stations

- 1 and they did the review.
- 2 MR. LAKE: Ralph Desiena is our
- 3 associate and he'll respond to that.
- 4 HEARING OFFICER GEFTER: Thank you.
- 5 MR. DESIENA: Well, we chose the
- 6 Escondido monitoring station because it is a
- 7 downwind from the location of the Palomar Energy
- 8 project. And it to us is the most representative
- 9 side for background air quality data of all our
- 10 air quality sites in the county. And it's just a
- 11 few miles downwind actually.
- 12 HEARING OFFICER GEFTER: So you rely on
- 13 that station?
- MR. DESIENA: Yes.
- 15 HEARING OFFICER GEFTER: But in the
- 16 Applicant's testimony they talk about data from
- 17 several different monitoring stations throughout
- 18 the county. Was that data relevant? Or you're
- 19 not familiar with that?
- MR. DESIENA: No, in terms of the
- 21 meteorology and the air quality, the way the data
- is processed for modeling we acquire data at our
- 23 Escondido monitoring station for surface
- 24 parameters. And the only upper air station is the
- 25 Miramar NAS station.

| 1 | And it's a combination of those two |
|----|--|
| 2 | types of data that are required to build a data |
| 3 | set for whatever the particular model that's going |
| 4 | to be used. I was talking about the air quality, |
| 5 | the background criteria data earlier. |
| 6 | HEARING OFFICER GEFTER: Yeah. Okay. |
| 7 | All right. Thank you. And I have another |
| 8 | question, and this is sort of a general question. |
| 9 | And while we're on the topic, and I have the |
| 10 | District representatives here, one of the other |
| 11 | questions that has come up is that the project |
| 12 | itself is going to be cut into the ground. So |
| 13 | it's going to actually be a lot lower than surface |
| 14 | level. |
| 15 | And so that means that the tower, even |
| 16 | though the exhaust power is going to be very tall, |
| 17 | it won't be that high above the surface, the |
| 18 | ground. So a concern was raised as to whether or |
| 19 | not the dispersion of pollutants that might be |
| 20 | emitted from the exhaust stacks would actually |
| 21 | disperse closer to the plant and closer to the |
| 22 | residences in sensitive receptors, than they would |

25 And is there some sort of explanation

otherwise if the project were built at a higher

24

level.

| 1 | for the public to explain how you model that and |
|----|--|
| 2 | how you determined that that would not result in |
| 3 | significant impacts in terms of pollutants? |
| 4 | MR. DESIENA: Well, okay, actually, |
| 5 | Howard Balentine, the consultant that worked on |
| 6 | the project did the modeling. But I believe that |
| 7 | was taken into account in terms of adjustment of |
| 8 | the stack height with relationship to the terrain |
| 9 | in order to simulate the effects of the wind flow |
| 10 | that the power plant would see. And, therefore, |
| 11 | the concentration is downwind. |
| 12 | HEARING OFFICER GEFTER: Okay. And I |
| 13 | think that is an important question. So perhaps |
| 14 | Mr. Balentine, even though I'm asking questions |
| 15 | right now, I'm not giving Mr. Powers the |
| 16 | opportunity to cross examine. But we might as |
| 17 | well get that information on the table. |
| 18 | So perhaps Mr. Balentine can come |
| 19 | forward and explain to us how you did the modeling |
| 20 | and how you came up with your determination that |
| 21 | in fact sensitive receptors would not be impacted |

g by pollutants from the stacks.

MR. BALENTINE: Okay. The air quality modeling was conducted with two models, one was called IFCST and one was called Air Mod. And in

22

23

24

1 both of those you can account for the effect of

- 2 what's called building down wash or the air
- 3 dynamic weight of structures in building, and
- 4 other features in the vicinity of the release
- 5 points, or the stacks out which the pollutants are
- 6 emitting.
- 7 And the EPA has a standardized program
- 8 to use to compute what those parameters to go into
- 9 model to account for the added dispersion that
- 10 will occur due to being adjacent to structures or,
- 11 in this case, in the whole. Because this was a
- 12 unique situation we made some adjustments that
- 13 were -- that we discussed with the District to
- 14 allow us to account for the fact that it had --
- 15 the project itself was sitting in a hole.
- But what we were looking at was the
- amount of structure that was above the ridge line.
- And so we made adjustments to the input to this
- 19 EPA model who then produced output that was input
- into the air quality lot. It's a chain of events.
- 21 But we used standardized EPA techniques
- 22 to estimate the parameters that describe the
- 23 dispersion potential associated with the wakes of
- 24 the buildings and structures. And then those
- 25 parameters go into the two air quality models and

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1 look at -- you know, then allow you to predict the
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- dispersion downwind.
- 3 HEARING OFFICER GEFTER: All right. Do
- 4 you have more? I'm sorry, I didn't mean to cut
- 5 you off.
- 6 MR. BALENTINE: No, that was --
- 7 HEARING OFFICER GEFTER: Yeah. Okay. I
- 8 appreciate that.
- 9 MR. BALENTINE: And the modeling show,
- 10 all the concentration off site, were below the
- 11 applicable standard, the health risk were below
- 12 the values. And so whether a, you know, you would
- 13 have maybe had different numbers, but all the
- 14 numbers that we got out of our modeling were below
- the applicable standard and health risks.
- 16 HEARING OFFICER GEFTER: Okay. And I
- 17 understand that the District was satisfied with
- 18 that analysis.
- MR. DESIENA: Yes, that's correct. I
- 20 reviewed the modeling and they did follow all EPA
- 21 and California Air Resources Board, and our own
- 22 District guidance in performing their evaluation.
- 23 HEARING OFFICER GEFTER: Okay. Thank
- 24 you. And I do have another question on a
- 25 different topic somewhat. In talking about

| 1 | ammonia | slip | again. | which | is | а | concern | that |
|---|----------|------|--------|---------|---------|----------|-----------|------|
| _ | animonia | 2110 | again, | WILLCII | \perp | α | COLICCILI | CIIC |

- 2 Mr. Powers raised -- actually, Ms. Head, in her
- 3 testimony indicated that of course there would be
- 4 less ammonia slip when you have a new catalyst,
- 5 new SCR catalyst installed or, you know, a newer
- 6 of the SCR catalyst.
- 7 And I'm wondering how often the SCR
- 8 catalyst is replaced to, you know, make sure the
- 9 ammonia slip or any ammonia emissions are
- 10 controlled so that you maintain your below 5 ppms
- 11 limit?
- 12 MR. SPEER: I can't speak to how often
- it will be controlled. This is an operational
- 14 characteristic that's going to have to be
- monitored and determined. However, I wanted to
- 16 point out it is the oxidation catalyst that
- 17 actually reduces that pollutant. So I'll leave
- 18 the timing or the period of replacement to the
- 19 Applicant to specify for you.
- 20 HEARING OFFICER GEFTER: Okay. Thank
- 21 you. Mr. Rowley. Mr. Rowley is still under oath
- even though you didn't testify on air quality.
- MR. MILLER: And I think we might have
- 24 mentioned that we were expecting him to
- 25 potentially answer questions in air quality.

| 1 | - | HEARING | OFFICER | GEFTER: | All | right. |
|---|---|---------|---------|---------|-----|--------|
|---|---|---------|---------|---------|-----|--------|

- 2 MR. ROWLEY: As they relate to project
- design and operation. The way that we assess the
- 4 life of the catalyst is really what we do is we
- 5 assume -- we don't assume, we look at the
- 6 performance of the catalyst at the end of its
- 7 life. At the beginning of its life it's always
- 8 going to be better.
- 9 But what matters is what is the
- 10 performance of the catalyst at the end of its
- 11 life. And so when we talk about 5 ppm slip that's
- 12 the end of life, worst performance. Earlier it's
- 13 better. Typically, the catalyst will last three
- to five years before it reaches that end of life.
- 15 And it's really the ammonia slip that
- 16 tells us that the catalyst is worn out and it's
- 17 time to replace it.
- 18 HEARING OFFICER GEFTER: Okay. And how
- 19 are you monitoring the ammonia slip?
- MR. ROWLEY: There are conditions of
- 21 certification that we have to follow that require
- that we monitor slip.
- 23 HEARING OFFICER GEFTER: Okay. The
- 24 CEM's?
- MR. ROWLEY: It's not a CEM. It's a

```
1 periodic test.
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- 2 HEARING OFFICER GEFTER: Periodic test.
- 3 MR. ROWLEY: Yeah. There's really not a
- 4 reliable CEM available for ammonia.
- 5 HEARING OFFICER GEFTER: Okay. But how
- often is the testing required?
- 7 MR. ROWLEY: I don't recall off hand,
- 8 but it's a condition of certification.
- 9 HEARING OFFICER GEFTER: Okay.
- MR. ROWLEY: Which we accepted.
- 11 HEARING OFFICER GEFTER: And you can
- 12 identify which condition of certification it is
- per Mr. Powers?
- MR. ROWLEY: Yeah.
- 15 HEARING OFFICER GEFTER: At some point,
- we don't have to do it right this minute.
- MR. ROWLEY: Yeah.
- 18 HEARING OFFICER GEFTER: Okay. And I'm
- 19 expected you'd be familiar with it as well. All
- 20 right. Rather than taking up more time why don't
- 21 we allow Mr. Powers to cross examine the
- 22 Applicant's witnesses, and also your District's
- 23 representatives if you wish.
- MR. KRAMER: Were we going to go with
- 25 the Staff's witness?

| 1 | HEARING OFFICER GEFTER: I'm sorry. We |
|----|--|
| 2 | missed Staff's witnesses. |
| 3 | MR. KRAMER. And also, we had a couple |
| 4 | of questions for the District because we're |
| 5 | sponsoring some of their testimony as well. |
| 6 | HEARING OFFICER GEFTER: Okay. I'm |
| 7 | sorry. Yes, Mr. Kramer, go forward. |
| 8 | MR. KRAMER: So before we go to our |
| 9 | witnesses let me ask a couple of questions of the |
| 10 | District. The final determination of the |
| 11 | compliance, which is Exhibit 52, that is the |
| 12 | statement of the District, it's opinion as to the |
| 13 | air quality aspects of this project, is that |
| 14 | correct? |
| 15 | MR. SPEER: Our final determination with |
| 16 | compliance is our findings after evaluation of the |
| 17 | project that it is capable of complying with all |
| 18 | of the District's rules and regulations, as well |
| 19 | as state and federal regulations. |
| 20 | MR. KRAMER: And then after you sent |
| 21 | that to the Commission, did you also send a |
| 22 | supplement to the final determination of |
| 23 | compliance reporting the PSD determination of EPA? |
| 24 | MR. SPEER: Yes, we did. |
| 25 | MR. KRAMER: Okay. That's our Exhibit |

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1 53. And did you receive a letter from Mr. Rios of
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- 2 the EPA, Federal EPA's Permit Office, and
- 3 approximately February 27 of this year reporting
- 4 that their determination on your PSD
- 5 determination?
- 6 MR. SPEER: Yes, we did.
- 7 MR. KRAMER: Okay. That's Exhibit 54.
- 8 So we would be -- eventually we'll be sponsoring
- 9 it, but I'll just say it now, Exhibit 50, 51, 52,
- 10 53, 54 and 56 all with regard to air quality.
- 11 HEARING OFFICER GEFTER: Okay.
- 12 MR. KRAMER: Another question for the
- 13 District, regarding to offset PM10 the Staff is
- 14 required as a condition program where the
- 15 Applicant where pay the two installments, 1.86
- 16 million dollars to the District to be used for
- various programs to obtain PM10 emission
- 18 reduction, correct?
- 19 MR. SPEER: That's correct.
- 20 MR. KRAMER: And that was imposed by the
- 21 Staff in addition to the conditions that the
- 22 District proposed, is that correct?
- MR. SPEER: That's correct.
- MR. KRAMER: Okay. I think that covers
- 25 it with the District. Now I need to have the

- 1 Staff sworn.
- 2 HEARING OFFICER GEFTER: Okay. That's
- 3 fine. Have the Staff witnesses sworn. Would you
- 4 identify the witnesses first before you continue.
- 5 Thereupon,
- 6 BREWSTER BIRDSALL, MATTHEW LAYTON
- 7 were called as witnesses herein and, after having
- 8 first been duly sworn, was examined and testified
- 9 as follows:
- 10 DIRECT EXAMINATION
- 11 MR. KRAMER: Please state your names and
- 12 spell your last name.
- MR. BIRDSALL: My name is Brewster
- 14 Birdsall. I'm a contractor with the -- excuse me,
- back up. Last name is B-I-R-D-S-A-L-L. I'm a
- 16 contractor working for the Energy Commission on
- 17 the subject of air quality on this case, employed
- 18 by Aspin Environment Group.
- 19 MR. LAYTON: My name is Matthew Layton,
- 20 L-A-Y-T-O-N. I'm a senior mechanical engineer
- 21 with the Air Unit of CEC. I worked with Brewster
- 22 preparing the testimony.
- MR. KRAMER: Okay. If I have a
- 24 stipulation as to their expert qualifications we
- 25 can avoid --

1 MR. MILLER: Yes, we'd be happy to

- 2 stipulate to that solely.
- 3 MR. KRAMER: Thank you.
- 4 BY MR. KRAMER:
- 5 Q Mr. Birdsall, you prepared the final
- 6 staff assessment in this case on air quality,
- 7 correct?
- 8 A Yes, I did.
- 9 Q Could you briefly summarize of what you
- 10 learned and your conclusions.
- 11 A Sure.
- 12 HEARING OFFICER GEFTER: Could you move
- 13 the mike closer. Thank you.
- 14 MR. LAYTON: Okay. Is that it? I
- 15 prepared the final staff assessment for the air
- 16 quality topic on the Palomar Energy project. And
- in the process of that analysis we take a look a
- 18 couple of things that set up the baselines
- 19 conditions for the project, and then the
- 20 environmental impacts.
- In the baseline conditions, as has
- 22 already been pointed put tonight, we look at the
- 23 air quality existing in the region and locally,
- 24 and determine whether or not the MBE air quality
- 25 meets or exceeds the applicable attainment

standards. In the case of ozone and particulate
matter in this area of Escondido, the ozone
concentrations do exceed the state and federal air
quality standards.

The PM tank concentrations do exceed the state ambient air quality standards, and they meet the federal ambient air quality standards. The determination of whether or not PM10 concentrations exceed these state ambient air quality standards is not changed by the new ambient air quality standard that is coming.

This is a change that ARB proposed last summer and is being approved right now by the Office of Administrative Law. It doesn't alter the way that we approach this project because, as I said, when we began the project the area had already been designated as a nonattainment area for PM10.

With that information on the baseline and the existing air quality, we take a look at the project sources. The major project sources here are of course the combustion turbines and the duct burning system, which contribute approximately 124 tons per year of nitrogen oxides, which is a precursor to ozone. And they

also contribute approximately 102 tons per year of PM10.

Another major source at the Palomar

Energy project is the cooling tower. And Staff

has concluded that the cooling tower emits

approximately six tons per year of PM10. The

emission rates, or the emissions, for nitrogen

oxides -- I'm sorry, let me back up.

Once we've looked at the emission rates for the pollutants of concern, we take a look at the local district requirements and whether or not the project is likely to meet the local district requirements. This is where the District's final determination of compliance comes in.

And as it has been pointed out, this document was issued around December of 2002. The District requires that all emissions of those precursors be offset through compliance with the program to obtain and surrender emission reduction credits.

The Applicant provided information on the emission reduction credits that they would be likely to surrender. We've reviewed those emission reduction credits and determined that the project would be likely to comply with the

District requirements to offset the project
emissions of nitrogen oxides.

And that by submitting the emission reduction credits the air quality impacts to ozone precursors would be reduced to a less than significant level. The question of particulate matter has been one of much debate through the workshops and right up until the final rounds of rebuttal testimonies.

The Energy Commission looked at the overall inventory of PM10 precursors that would be emitted from the sources at the project, and this includes the 102 tons per year from the turbines and the combustion system, as well as the six tons per year from the cooling tower.

With this quantity of PM10 emissions occurring locally to the area, which is a nonattainment area for the state standard, Staff saw a program to fully offset the emissions of PM10, and also the emissions of sulphur oxides, which are a precursor to PM10.

We tallied up the total emissions of PM10 and sulphur oxides, and prepared a strategy and an analysis that looked for sources locally and looked for likely programs that the District

1 could implement to obtain reductions in sufficient 2 quantities to fully reduce these PM10 and sulphur 3 oxide emissions.

The Applicant provided a PM10 mitigation plan around the time of the October workshop, and took a look at a number of strategies and potential sources for PM10 control. Some of those strategies involved paving of roads at neighboring landfills. Some of the strategies involved controlling local mobile sources of diesel particulate matter.

And with this information and their work on identifying some local sources to control, we went back to the drawing board and developed a strategy that would allow the Applicant to pay the mitigation fee that's been mentioned to the Air Quality Management District to fully mitigate the PM10 and sulphur oxide impacts that were not, in our view, mitigated by compliance with the emission reduction credit program, which only addressed the ozone precursors.

The PM10 mitigation plan, we found would reduce the impacts of the PM10 and PM10 precursors to a less than significant level. We have also looked at other PM10 precursors, including ammonia

- 1 slip and ammonia from the cooling tower.
- We evaluated the emission rates from the
- 3 ammonia slip that were originally proposed by the
- 4 Applicant at a rate of 10 ppm and determined that
- 5 additional control would be necessary to meet the
- 6 Energy Commission's performance standards and
- 7 reduce the impact of that pollutant to a level of
- 8 insignificance.
- 9 And at that point we proposed a
- 10 condition of certification to reduce the ammonia
- 11 slip to a five ppm level from ten, and the
- 12 Applicant has agreed to that. With those measures
- in place we determined that all residual impacts
- 14 had been reduced to a less than significant level.
- 15 And that concludes my summary.
- 16 BY MR. KRAMER:
- 18 this, do you look at the individual sources of air
- 19 pollutants individually or do you consider the
- 20 project as a combination of all of its sources?
- 21 A We tend to look at the pollutants
- 22 individually as they are individually responsible
- for different effects in the environment.
- Q Okay. But, no, I was asking about the
- 25 sources. For instance, here you said there's a

1 combustion turbine, the steam turbine, cooling

- 2 tower.
- 3 A Okay.
- 4 Q Do you look at all of them as a group or
- 5 individually?
- 6 A I misunderstood your question. We look
- 7 at the facility as whole.
- 8 Q Okay. Now, there's been some concern
- 9 expressed in this case about ammonia coming from
- 10 the cooling towers, specifically from the
- 11 reclaimed water that's proposed to be used it in.
- 12 Have you examined that as a source of concern?
- 13 A We sure have. The ammonia emissions
- 14 from the cooling tower have been examined as a
- 15 potential precursor to particulate matter. And
- 16 we've considered some of the variabilities in that
- 17 reaction of ammonia emissions to PM10 formation,
- and determined that the project is controlled to a
- 19 level that would reduce impacts to a level of
- 20 insignificance.
- 21 Q So are you saying any amount of ammonia
- 22 that might convert is small enough in your mind
- that it falls to a level of insignificance?
- 24 A That's correct, in short.
- 25 Q In one of the conditions you've required

some types of monitoring with regard to the

- 2 reclaim water use. Could you explain the purpose
- 3 that?
- 4 A I believe you're referring to the
- 5 monitoring of cooling tower operation that --
- 6 Q Right.
- 7 A -- provides for us hopefully information
- 8 on how the ammonia in the reclaimed water will
- 9 behave once it's subject to the operational cycle
- 10 of the cooling tower. The reclaimed water has a
- 11 quantity of ammonia in the water itself. The
- 12 reclaimed water is used in the cooling tower, and
- 13 recycled over and over again, and exposed to the
- 14 atmosphere.
- 15 And we at Staff, we've seen and reviewed
- 16 calculations from the Applicant as well as the
- 17 Intervenor on the emission rates, the emission
- 18 rates of ammonia that could occur from the cooling
- 19 tower based on different operational scenarios. A
- 20 number of variables affect the ammonia emission
- 21 rate from the cooling tower, among them the flow
- 22 of the recycled water, the number of the cycles of
- 23 concentration of that recycled water in the
- 24 cooling tower and the cooling system.
- Those are also the number of cycled

1 concentration is also going to affect the

- 2 concentration of ammonia itself. And the
- 3 concentration of the ammonia that comes from the
- 4 waste water treatment facility is also a variable.
- 5 The ph of the water in the cooling tower is a
- 6 variable that effects the overall ammonia emission
- 7 rate.
- And what we've done is we've sort
- 9 consolidated these variables into a pair of
- 10 conditions of certification and recommended that
- 11 the Applicant monitor the flow rate of the
- 12 recycled water in the cooling tower, monitor the
- ammonia concentrations, and monitor the ph.
- 14 Because we feel that the ammonia
- 15 emission rates are widely variable depending on
- $\,$ 16 $\,$ $\,$ how the ph and how the ammonia concentrations pan $\,$
- 17 out.
- 18 Q Okay. And what does Staff plan to do
- 19 with this information?
- 20 A The intent of these two conditions of
- 21 certification, and these are for post conditions
- of certification, SC8 -- rather AQSC8 and SC9.
- 23 The intent here is to gain a body of knowledge of
- 24 how the recycled water behaves in the cooling
- 25 tower. The idea here is to educate the Energy

Commission Staff on how likely ammonia emissions
are from these types of sources.

There have been some recent projects
that proposed recycled water in the cooling
towers. There is also concern that ammonia is a
precursor to PM10. And because of this, the Staff
is interested in learning more about how the
ammonia behaves in a cooling tower.

And with information on ammonia inlet concentrations from the waste water facility, and information on the ammonia concentrations in the cooling tower water, it would be possible to do a mass balance on the ammonia that is present in the water. With information on the ph, it would be possible to get at least an idea of the infinity for the ammonia to stay in the water itself.

Meaning, if we find that the cooling tower is operated with lower or ph's that are below for example seven or 7.5, then we would expect most or all of the ammonia in the water that is recycled to be maintained in the water itself and not be available for release to the atmosphere.

Q But in any event, you said, based on what you know now, you don't expect a significant

1 amount ammonia to release to the atmosphere, is
2 that correct?

- A That's correct.
- Q Could you explain for the benefit of
 everyone what the various control measures are
 that Staff is requiring be applied to the cooling
 tower and what the purpose of those measures is?

A The two conditions of certification that we've recommended for the cooling tower are AQSE8 and AQSE9. These are in conjunction to the requirements that the local air district has already put into place and recommended in their final determination of compliance.

So the two recommended staff conditions of AQSE8 and SE9 are mitigation in response to the CEQA responsibility of Staff. I'll summarize the District requirements and then go back to mention the Staff requirements. The District requirements are that the total solid content be monitored, and the PM10 emissions from the source be reduced with drift eliminators, which is a technology that was proposed by the Applicant to minimize particulate matter emissions, and that is the PM10 from drift.

Staff also recommended some independent

1 conditions to provide a flow meter that would

- 2 allow the daily flow rate of recycled water to be
- 3 monitored, or recirculating water to be monitored.
- 4 And we also recommended conditions that the PM10
- 5 emissions be limited to approximately six tons per
- 6 year through a calculation method that is based on
- 7 the total dissolved solids information that the
- 8 District condition requires in conjunction with
- 9 the flow rate monitoring that we require.
- 10 We also recommend in our condition that
- 11 water quality testing data show that the total
- 12 dissolve solids, the ph, and the ammonia
- 13 concentration of the cooling water.
- 14 Q Are you also requiring drift
- 15 eliminators, and do they have any effect on this
- 16 issue?
- 17 A The drift eliminators are necessary for
- the project to meet its anticipated PM10 emission
- 19 rates to comply with the District requirements for
- 20 PM10. And what we have is the requirement to
- 21 maintain the drift eliminators so that the overall
- 22 PM10 emission rates for the facility don't exceed
- 23 the quantity that mitigation program for PM10 was
- 24 designed for.
- 25 Q Okay. And that mitigation program

- that's AQSC10, correct?
- 2 A Correct. The PM10 mitigation program is
- 3 in AQSC10, and the PM10 mitigation program
- 4 includes this quantity of PM10 that is submitted
- 5 by the cooling towers with the drift eliminators.
- 6 Q Okay. And they're a number of 1.86
- 7 million dollars are specified, was that number
- 8 calculated by the Staff?
- 9 A Yes, it was.
- 10 Q And is that based on your informed
- 11 opinion as to the amount that would be required to
- 12 achieve the PM10 reductions that you were
- 13 targeting to achieve here?
- 14 A That's right. It was calculated by
- 15 Staff. We solicited input from the Air Quality
- 16 Management District on the cost effectiveness of
- 17 pollution control programs. And we solicited
- 18 information or input from the Air Quality
- 19 Management District on the administrative cost of
- 20 managing the money once it goes to the District in
- 21 order to ensure that all of the reductions would
- 22 be met and that the cost of administering program
- could be handled by the District within this same
- 24 single dollar amount that is AQSC10.
- 25 Q So are you confident that that amount of

1 $\hspace{1cm}$ money will achieve the emissions offsets that you

- were looking to achieve?
- 3 A Yes, I am.
- 4 Q Thank you. I realized I forgot to ask
- 5 one question of the District, and that is have you
- 6 seen AQSC10 condition regarding this 1.86 million
- 7 dollar contribution in the program?
- 8 A Yes, we have.
- 9 Q Because it does require the cooperation
- 10 of the District. So I wanted to ask you if the
- 11 District is ready and willing to cooperate in
- working with the Applicant and the Staff to try to
- 13 achieve those objectives?
- 14 A Yes, we are.
- 15 Q Thank you.
- 16 HEARING OFFICER GEFTER: Mr. Kramer, the
- 17 PM10 mitigation plan, the AQSC10 that you just
- 18 referred to, is part of Exhibit 56, and you failed
- 19 to identify that for the record.
- MR. KRAMER: If I did I'm sorry. I did
- 21 mean to include that in all this.
- 22 HEARING OFFICER GEFTER: Yeah. And also
- 23 57 is Mr. Layton's rebuttal testimony. So if you
- 24 want to include those in your offers of Exhibits.
- MR. KRAMER: Yes, please.

| 1 | HEARING OFFICER GEFTER: While we |
|----|--|
| 2 | pending I have a question for Mr. Birdsall. You |
| 3 | were here when I asked the Applicant whether they |
| 4 | were going to be they indicated there would be |
| 5 | testing done to find out the amount of ammonia |
| 6 | slip to make sure that they met the five ppm |
| 7 | limit. |
| 8 | And I guess it was Mr. Rowley, he |
| 9 | indicated there is a condition that requires |
| 10 | testing. Can you identify that condition for us? |
| 11 | MR. BIRDSALL: One moment and then I |
| 12 | will. |
| 13 | HEARING OFFICER GEFTER: Okay. And is |
| 14 | that r elated at all to the AQSC8 and 9 that you |
| 15 | referred to? |
| 16 | MR. BIRDSALL: Well, I can answer that |
| 17 | that right away, and that condition to monitor the |
| 18 | ammonia slip from the combustion sources is not |
| 19 | related |
| 20 | HEARING OFFICER GEFTER: That's |
| 21 | separate. |
| 22 | MR. BIRDSALL: to AQSC8 and SC9. |
| 23 | HEARING OFFICER GEFTER: Okay. |
| 24 | MR. BIRDSALL: Which address the cooling |

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tower operation.

| 1 HEARI | ING OFFICER | GEFTER: Al | ll right. |
|---------|-------------|------------|-----------|
|---------|-------------|------------|-----------|

- 2 MR. KRAMER: Just to note, I'm completed
- 3 with my direct. I will have one cross question
- 4 for the applicant --
- 5 HEARING OFFICER GEFTER: Okay.
- 6 MR. KRAMER: -- when the time comes.
- 7 HEARING OFFICER GEFTER: And is
- 8 Mr. Layton going to present direct testimony or
- 9 are you going to wait for rebuttal?
- 10 MR. KRAMER: He's here to respond to
- 11 questions about the rebuttal testimony.
- 12 HEARING OFFICER GEFTER: All right.
- MR. KRAMER: We may not need to go over
- it orally.
- 15 HEARING OFFICER GEFTER: Okay. When you
- find it just let me know which condition it is.
- MR. BIRDSALL: I'm sorry, the Staff did
- 18 write their own condition and I was looking in the
- 19 District's conditions for monitoring ammonia slip.
- 20 But is also a component of the Staff's condition
- 21 AOSC11.
- 22 HEARING OFFICER GEFTER: Okay.
- MR. BIRDSALL: I wrote that. I should
- 24 know that.
- 25 HEARING OFFICER GEFTER: Okay. All

| 1 | right. | And | AOSC11 | limits | the | amount | \circ f | ammonia |
|---|---------------|-----------|---------|---------|------|----------|-----------|----------|
| _ | T T G I I C • | 7 11 I CL | 1100011 | エエエにエしつ | CIIC | aniounic | \circ | anunonta |

- from the turbine, from the turbine exhaust stack,
- 3 right?
- 4 MR. BIRDSALL: Correct. That is the
- 5 condition that addresses --
- 6 HEARING OFFICER GEFTER: Okay.
- 7 MR. BIRDSALL: -- the combustion of
- 8 sources of ammonia.
- 9 HEARING OFFICER GEFTER: All right.
- 10 Great. And then there's also indicated the Air
- 11 District has proposed a condition -- or has a
- 12 condition which would reduce PM10 emissions from
- 13 cooling tower drip. Now, is that an Air District
- 14 condition or is that a Staff condition?
- 15 MR. BIRDSALL: Staff condition AQSC9 --
- 16 HEARING OFFICER GEFTER: Okay.
- MR. BIRDSALL: -- is the condition that
- 18 requires PM10 be reduced to under six tons per
- 19 years.
- 20 HEARING OFFICER GEFTER: Okay.
- 21 MR. BIRDSALL: And the drift eliminator
- is key to achieving that.
- 23 HEARING OFFICER GEFTER: Okay. And the
- 24 drift eliminator is which condition? Is that in
- 25 the condition? Typically it is I thought.

| 1 | MR. | BIRDSALL: | ⊥'m | looking. | ⊥'m | not |
|---|-----|-----------|-----|----------|-----|-----|
| | | | | | | |

- 2 certain that it is a condition.
- 3 HEARING OFFICER GEFTER: Okay.
- 4 MR. BIRDSALL: As it is part of the
- 5 project description.
- 6 HEARING OFFICER GEFTER: All right. I'd
- 7 like to see that as a condition too. We can do
- 8 that, you know, before the record closes. It
- 9 seemed I heard one of the witnesses testifying
- 10 that there's an Air District requirement to reduce
- 11 PM10 emissions from cooling power drift, but that
- 12 would be a Staff condition?
- MR. BIRDSALL: That's correct.
- 14 HEARING OFFICER GEFTER: All right.
- MR. BIRDSALL: That would be a staff
- 16 condition and that's an important clarification.
- 17 Thank you for bringing that up.
- 18 HEARING OFFICER GEFTER: All right. And
- 19 that is because the (inaudible) does not consider
- 20 the cooling tower as part of the analysis for your
- 21 purposes. I'm going to ask I guess Mr. Lake to
- 22 address the role of the Air District. These were
- 23 be the cooling tower emissions.
- MR. LAKE: Well, as has been mentioned
- 25 in previous documents that Air District does not

| 1 | require | permits | for | cooling | towers. |
|---|---------|---------|-----|---------|---------|
| | | | | | |

- 2 HEARING OFFICER GEFTER: Okay.
- MR. LAKE: And, therefore, we do not
- 4 have the authority to require best available
- 5 control technology for the cooling towers.
- 6 However, as part of the project we looked at the
- 7 potential air quality impacts, both in terms of
- 8 PM10 and also from cooling tower emissions.
- 9 HEARING OFFICER GEFTER: Okay.
- 10 Mr. Kramer, you had a question for the Air
- 11 District.
- MR. KRAMER: No, actually, I took care
- of that one. So we're waiting for cross
- 14 examination.
- 15 HEARING OFFICER GEFTER: Okay. So
- 16 you're available for cross examination. Okay.
- Okay. Mr. Briggs, are you ready to cross examine
- 18 the witnesses? And we have kind of a limited time
- this evening, so I hope that your questions will
- 20 be relevant and to the point.
- MR. BRIGGS: Yes, I do too.
- 22 CROSS EXAMINATION
- 23 BY MR. BRIGGS:
- Q MR. Birdsall, when you looked at
- 25 the level of significance for secondary PM10

emissions, what emissions rate did you assume were ammonia?

- 3 A The ammonia from the cooling tower?
- 4 Q Yes, sorry, from the cooling tower.
- 5 A The emission rate that we -- well, we
- 6 haven't settled on an emission rate for the
- 7 cooling tower. From Staff's perspective we have
- 8 arrange of variables that we are not confident in
- 9 using to create an estimate of ammonia from the
- 10 cooling tower.
- I have reviewed the Applicant's
- 12 estimates for emission of ammonia from the cooling
- tower and I've reviewed Mr. Powers' and the
- 14 Intervenor's estimates. And I can't endorse
- 15 either emission rate or either range of emission
- 16 rates. And the rates range from somewhere around
- seven tons per year up to about 70.
- 18 So there's an order of magnitude in the
- 19 ranges. I can't endorse either of these because I
- 20 don't have information on the likely operating
- 21 conditions of the cooling tower, namely some of
- these things that we've recommended monitoring
- 23 like ph and the ammonia content of the water
- 24 itself.
- 25 Q Was there a range that you assumed then?

I mean perhaps a low number and a high number?

- 2 Can you just give me some sense what emissions
- 3 rate you were looking at when you did this
- 4 determination?
- 5 A Well, I'm saying, or I'm summarizing,
- 6 the emission rates that have been presented thus
- 7 far. And I've said that there's an order of
- 8 magnitude between the lower and the upper ends.
- 9 And I also believe that if ph is managed to a
- 10 level of less than, for example, 7.5 that the
- 11 ammonia emission rates could be zero.
- 12 So essentially, I have the selection of
- 13 the emission rates from zero to about 70 times per
- 14 year, which has made it difficult for staff to
- 15 endorse one emission rate.
- MR. BRIGGS: Ms. Head, I just want to
- 17 clarify something that you said earlier, did I
- hear you correctly when you said that you used the
- 19 same model, and I'm not sure which model you were
- 20 talking about, when you looked at Palomar --
- 21 sorry. Let me correct this.
- You said you used a model from Otay
- 23 Mesa, a similar model from Otay Mesa, also in your
- 24 Palomar analysis. Can you clarify what model you
- 25 were talking about?

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1 MS. HEAD: Sure, it goes actually to the
2 models that Howard Balentine described that we use
3 the ISE as well as the air mod model for the
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- dispersion aspects, and those are EPA models. So
- 5 we just use the same EPA models as were used for
- 6 the other project.
- 7 MR. BRIGGS: And did those models take
- 8 into account (indiscernible) factors?
- 9 MS. HEAD: Yes, they do. They are run
- 10 on the meteorological data set in this case three
- 11 years.
- MR. BIRDSALL: Three years.
- MS. HEAD: Three years, as Mr. DeSiena
- 14 described of local wind speed action as well as
- the Miramar air data.
- MR. BRIGGS: And the data set was the
- same for Palomar as it was for Otay Mesa?
- MS. HEAD: No, no, no. It was --
- MR. BRIGGS: Just the model was?
- MS. HEAD: The model was the same. Otay
- 21 Mesa used local meteorology, we use Escondido.
- MR. BRIGGS: Is Dr. Heisler still
- 23 available?
- 24 BY MR. BRIGGS:
- 25 Q Dr. Heisler, I'd like to ask you about

1 your rebuttal testimony if I could please. You
2 assume that San Diego County is ammonia limited,

- 3 correct?
- 4 A I assume that emissions will be --
- 5 excuse me, the concentration will be proportional
- 6 to the emission rate. If the area were ammonia
- 7 rich there could be a large increase in emissions
- 8 with no change in concentration of ammonia and
- 9 nitrate.
- 10 Q I'm no chemist, so help me out here. Is
- 11 one unit of ammonia weigh the same or have the
- same mass as a unit of ammonium nitrate?
- 13 A No, it doesn't, because of the
- 14 difference in molecular weights you're going to
- form I think it's about 4.7 times as much ammonia
- 16 nitrate when it reacts with the nitrate acid
- 17 that's already in the air. So you do have that
- increase.
- 19 Again, we also address sulphur dioxide,
- 20 which has a factor I believe of over two in
- 21 increase. And we looked at both of them together.
- 22 So they both they have an increase. And so we are
- over -- I shouldn't say over, mitigating, we're
- 24 mitigating a full 33 tons per year sulphur dioxide
- 25 effectively.

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But since that doesn't all convert, even
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- 2 with the weight difference between the two, it's
- 3 still well within the amount of mitigation. It's
- 4 covered in the funding.
- 5 Q Can I ask you to take a look at your
- 6 table AQB2 for a minute please.
- 7 HEARING OFFICER GEFTER: Where is that
- 8 table?
- 9 MR. BRIGGS: I'm sorry, in the rebuttal
- 10 testimony for Dr. Heisler, page eight, table AQB2,
- 11 page eight.
- DR. HEISLER: AQB2, yes.
- 13 BY MR. BRIGGS:
- 14 Q So if I heard you correctly one unit of
- ammonia has a lower mast than a unit of ammonium
- 16 nitrate?
- 17 A That's correct.
- 18 Q In the footnote A it says ammonia
- 19 emissions conservatively estimated to be 113 tons
- 20 per year from combustion turbine, and 37.5 tons
- 21 per year from the cooling tower. That is up to
- 22 150.5 tons per year for ammonia, correct?
- 23 A That's correct.
- 24 Q The table says that the project annual
- emissions for ammonium nitrate is also 150.5 tons

- 1 per year.
- 2 A The heading is not quite labeled
- 3 correctly. That's project annual emissions of the
- 4 precursor, either ammonia in the case of the first
- 5 row, or sulphur dioxide in the case of the second
- 6 row.
- 7 Q So what would the annual emissions rate
- 8 be for the ammonium nitrate?
- 9 A There wouldn't be any emitted directly.
- 10 It would have to react with nitrate acid in the
- 11 atmosphere to form ammonium nitrate.
- 12 Q And so when that reaction takes place
- 13 how much ammonium nitrate are you going to have in
- 14 the atmosphere?
- 15 A Well, based on this estimate we're
- 16 getting -- are you asking in terms of ambient
- 17 concentration or an amount that actually we think
- 18 might react?
- 19 Q Why don't you tell both.
- 20 A As it shows in the first row of the
- 21 table for ammonium nitrate in the far right hand
- 22 column, the estimated annual average concentration
- 23 would be one quarter of a microgram per cubic
- 24 meter, again using conservative assumptions. And
- 25 if you look on table AQB3 in the second column,

1 the one labeled ammonia at the bottom, that would

- 2 effectively account for about six percent or less
- 3 than six percent of the ammonia being converted.
- 4 Q Okay. I'm actually curious why they
- 5 were using a model in table AQB3. And there's an
- 6 assumption that was made earlier. Let me see if I
- 7 can find it. They say the assumption that changes
- 8 in particular to ammonium nitrate concentrations
- 9 on proportional to changes in ammonia emissions
- 10 assumes that the San Diego area is ammonia
- 11 limited. That's on page four.
- 12 A Right.
- 13 Q So if you make that assumption why the
- 14 model? I mean wouldn't the math just be straight
- once you've made that assumption?
- 16 A No, not necessarily. Ammonia limited
- doesn't necessarily mean that it all converts to
- 18 ammonium nitrate. The procedure that was used was
- 19 basically a two step procedure making the
- 20 assumption of proportionality, meaning that if you
- 21 get a ten percent increase in ammonia emissions
- you get a ten percent increase in ammonium
- 23 nitrate.
- 24 We started with that basic assumption.
- 25 We looked at within San Diego County measured

| 1 | ammonium nitrate concentrations from I believe it |
|---|---|
| 2 | was four different locations with different time |
| 3 | periods of covered. The highest annual average, |
| 4 | it was actually measure nitrate. |

We scaled it up to account for the ammonia that makes the ammonium nitrate. It was about 7.3 micrograms per cubic meter. This is in table AQ-B1 on page six of the rebuttal testimony. We also got an estimate of the county wide annual ammonia emissions in tons per year.

And this was from an inventory develop for the western regional air partnership, which is the western regional planning organization for air quality issues, primarily regional As. We then divided the concentration by the emissions to find out how many micrograms per cubic meter we'd get per ton per year of ammonia emitted.

So that gives us our proportionality. We then applied that micrograms per cubic meter per ton per year, multiplied that by the project annual ammonia emissions to calculate this annual average ambient concentration of a quarter of a microgram per cubic meter.

Now, to find out how much of that ammonia conversion, what percentage that

1 represented, we went back and actually did air

- 2 quality modeling using the ammonia emissions to
- 3 calculate maximum ground level ammonia
- 4 concentration.
- 5 So we then said, okay, if all that got
- 6 converted how much of ammonium nitrate would that
- 7 give us? That's that maximum ammonia
- 8 concentration of micrograms per cubic meter times
- 9 4.7 to account for the weight difference. We then
- 10 looked at what that value would be, and that one,
- if you look at table AQ-B3 in the column labeled
- ammonia in the second row, it would be 4.2
- micrograms per cubic meter.
- 14 That's if it all converted. But we're
- only expecting to get at most a quarter of a
- 16 microgram per cubic meter, which is only six
- 17 percent of that value.
- 18 Q I'm curious about the basis for the
- model that you used in light of the second
- 20 sentence of your rebuttal testimony, which
- 21 Commission Staff at the Palomar Energy -- sorry,
- 22 Commission Staff have noted that there are no
- 23 agency recommended models or procedures for
- 24 estimating nitrate or sulphite formation as a
- 25 result of sulphur dioxide or NH3 emissions.

| 1 | | | So | where | does | this | model | come | from | that |
|---|-----|------|------|---------|------|------|-------|------|------|------|
| 2 | vou | were | usir | ng thei | n? | | | | | |

- 3 A Are you referring to the air quality
- 4 modeling that was done to estimate ammonia
- 5 concentrations?
- 6 Q It's possible that I'm confused. So if
- 7 I --
- 8 A Okay. There are no agency approved
- 9 procedures to estimate the conversion part of it.
- 10 So to get the best estimate that we could, a
- 11 conservative estimate and response to the request,
- 12 we use the approach that I discussed about looking
- 13 at the area white ammonia concentrations, and the
- 14 county wide emissions. I get that ratio.
- The other part of the modeling that was
- done was not to model conversion. It was to model
- dispersion of ammonia emissions.
- 18 MR. BRIGGS: Okay. I have nothing
- 19 further.
- 20 HEARING OFFICER GEFTER: Okay. Okay.
- 21 You don't have any questions for the Air District
- 22 representatives?
- MR. BRIGGS: No.
- 24 HEARING OFFICER GEFTER: Okay. Okay.
- 25 Before we hear your -- Mr. Kramer, do you have a

| 4 | |
|---|-----------|
| | guestion? |
| | queberon. |

| 2 | MR. KRAMER: Yes. It has to do with the |
|-----|--|
| 3 | new offset that the Applicant has identified for |
| 4 | the District if there's a problem with the one |
| 5 | that you said approximately one ton offset that |
| 6 | was actual, now that has come into question. I've |
| 7 | looked at Exhibit 34, which is the letter telling |
| 8 | the District that they've identified, the |
| 9 | Applicants identified, another 15.3 tons of NOx. |
| 10 | It does identify that it's all I guess |
| 11 | from a company called Naverus Inc. But I wanted |
| 12 | to find out if the Applicant could provide |
| 13 | additional information about that because it would |
| 14 | appear that this will need to be built into the |
| 15 | condition of approval that has a table of all the |
| 16 | ERC's that are to be surrendered. |
| 17 | I'm willing to take care of this in the |
| 18 | briefs if necessary. |
| 19 | HEARING OFFICER GEFTER: Okay. |
| 20 | MR. KRAMER: But I wanted to just |
| 21 | highlight the issue. |
| 22 | HEARING OFFICER GEFTER: AQSC5, in fact, |
| 23 | that was one of my questions as well. So I'm glad |
| 24 | you brought that up, Mr. Kramer. You know, the |
| 25 | proposed AOSC5. one of Staff's proposed conditions |
| 7.0 | proposed AUSCA, one of Statt's proposed conditions |

- 1 lists the ERC's that the Applicant intends to
- 2 provide to be in compliance with the one stack and
- 3 the FDOC.
- And Exhibit 34 indicates I think it's 15
- 5 times per year from Naverus for NOx. And whether
- 6 particularly that one should be included in this
- 7 proposed condition. I'll ask, Mr. Speer, do you
- 8 know?
- 9 MR. SPEER: I think this is in response
- 10 to a letter that Mike Lake included an indication
- 11 that there was a shortage of emission reduction
- 12 credits exhibited. The shortage was rather small.
- 13 It was .76 tons. So here the Applicant is
- indicating they have contracted for another 15.3
- tons from Naverus.
- The District has not had an opportunity
- 17 to confirm yet. The application for banking for
- most of these apparently have been submitted to
- 19 the District. And we will need to confirm how
- 20 much that in reality will result after we've
- 21 processed those banking applications.
- 22 HEARING OFFICER GEFTER: All right. So
- 23 what we're looking at now is we need to possibly
- 24 revise AQSC5 before we close the record. We also
- 25 need a new condition, a new proposed condition, on

1 cooling tower drift, which would limit cooling

- tower drift to .005 percent, which is, as we've
- 3 discussed earlier, part of the project
- 4 description.
- 5 And the Applicant has put that into
- 6 testimony, but we need a condition to ensure that
- 7 that in fact occurs. So Staff could draft that
- 8 too. So the record will remain open for that as
- 9 well. Another question real quickly about the
- 10 PM10 mitigation plan, which is included in Exhibit
- 11 56, which actually is the condition that
- 12 identifies the plan.
- 13 Members of the public were in here
- 14 earlier today and they were requesting that the
- 15 PM10 mitigation plan identify local measures in
- 16 Escondido to deal with PM10. And I'm wondering if
- 17 the District has any plans to work locally with
- 18 the community to implement some of the programs
- that will be funded in the PM10 mitigation plan?
- MR. LAKE: Well, I believe we have
- 21 discussions ongoing with the City of Escondido,
- 22 also the transient district, north county
- 23 transient district, and also the Escondido School
- 24 District with regard to school buses. And one of
- 25 the requirements of the mitigation plan is that,

| 1 at least for the first two years followi | ina tunaina |
|--|-------------|
|--|-------------|

- of the mitigation plan, priority has to be given
- 3 to project that operate directly in Escondido.
- 4 HEARING OFFICER GEFTER: Okay.
- 5 MR. LAKE: And thereafter, if not
- 6 sufficient projects are found in the immediate
- 7 vicinity of Escondido, then in north county.
- 8 HEARING OFFICER GEFTER: Okay. And
- 9 that's language that's included in the proposed
- 10 condition?
- 11 MR. BIRDSALL: Correct. That's in
- 12 AQSC10.
- 13 HEARING OFFICER GEFTER: Thank you.
- 14 Okay. Do you have any more questions for the
- representatives from the Air District?
- MR. BRIGGS: No.
- 17 HEARING OFFICER GEFTER: Okay. Then are
- 18 there going to be any questions for the Air
- 19 District with respect to public health, because
- 20 that's our next topic? And if they don't need to
- 21 stay here we'd like to release them.
- 22 MR. BRIGGS: We won't have any questions
- for them on that topic.
- 24 HEARING OFFICER GEFTER: Okay.
- MR. KRAMER: None from us.

| 1 | HEARING OFFICER GEFTER: Okay. |
|----|--|
| 2 | PRESIDING MEMBER GEESMAN: I want to |
| 3 | thank you guys for staying with us. |
| 4 | HEARING OFFICER GEFTER: Thank you very |
| 5 | much. Off the record. |
| 6 | (Off the record.) |
| 7 | HEARING OFFICER GEFTER: Okay. Back on |
| 8 | the record. Mr. Miller indicates he has one |
| 9 | question on public health for the representatives |
| 10 | from the Air District. And we're going to allow |
| 11 | that question right now so that they can leave. |
| 12 | MR. MILLER: Thank you. I believe |
| 13 | you're aware that Mr. Balentine submitted, as part |
| 14 | of his public health testimony, a revised health |
| 15 | risk assessment to take account of additional |
| 16 | ammonia emissions from the cooling tower that |
| 17 | Mr. Powers had requested. |
| 18 | And I would just like to ask you if that |
| 19 | had been reviewed and you found that was an |
| 20 | acceptable analysis? |
| 21 | MR. SPEER: Can you state that again |

MR. MILLER: I'm sorry.

MR. SPEER: Sorry.

22 please?

MR. MILLER: The question was that were

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1 you aware that, I think you were, that Mr.
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- 2 Balentine submitted, as part of his public health
- 3 testimony, a revised health risk assessment, which
- 4 included -- which was based upon the previous
- 5 health risk assessment, but did include additional
- 6 ammonia emissions from the cooling tower, and took
- 7 count of the reduced ammonia emissions from the
- 8 stack?
- 9 And if that's the case, if you could
- 10 comment on the acceptability of that analysis.
- 11 MR. SPEER: The District did accept that
- 12 report, yes.
- 13 HEARING OFFICER GEFTER: Okay. And,
- 14 Mr. Miller, would you please identify where in the
- 15 record that testimony exists?
- MR. MILLER: That will be part of
- 17 Exhibit 35. It would be Mr. Balentine's testimony
- on public health. That's what I was referencing.
- 19 HEARING OFFICER GEFTER: Okay. Thank
- 20 you. Do you have any cross examination?
- MR. BRIGGS: We don't.
- 22 HEARING OFFICER GEFTER: All right.
- MR. KRAMER: No.
- 24 HEARING OFFICER GEFTER: Mr. Kramer?
- No. Okay. Thank you. Off the record.

| | 2, |
|----|---|
| 1 | (Off the record.) |
| 2 | HEARING OFFICER GEFTER: The reporter |
| 3 | has sworn Dr. Khandan in, and he will testifying |
| 4 | for Mr. Powers. |
| 5 | Thereupon, |
| 6 | DR. NIRMALA KHANDAN |
| 7 | was called as a witness herein and, after having |
| 8 | first been duly sworn, was examined and testified |
| 9 | as follows: |
| 10 | DIRECT EXAMINATION |
| 11 | BY MR. BRIGGS: |
| 12 | Q Dr. Khandan, can you please state your |
| 13 | full name for the record. |
| 14 | A Yes. My name is Nirmala Khandan, |
| 15 | K-H-A-N-D-A-N. |
| 16 | Q And can you just spell your first name |
| 17 | for us? |
| 18 | A N-I-R-M-A-L-A. |
| 19 | Q Are you currently employed? |
| 20 | A Yes, I'm a professor at New Mexico |
| 21 | University. |
| 22 | Q And can you briefly describe your |

professional training in education? A Bachelor's degree was in mechanical 24

23

25 engineering, and I have Masters and Ph.D. involved

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in research on stripping mass transfer,
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- 2 (indiscernible), etcetera.
- 3 Q And you were asked in this case to
- 4 review calculations to determine the ammonia
- 5 stripping rate from the cooling tower, is that
- 6 correct?
- 7 A That's correct.
- 8 Q Can you share your impressions from that
- 9 review please?
- 10 A Yes, I reviewed the calculations done by
- 11 carbon air on stripping of ammonia from back
- 12 towers. And looking over the calculations I
- 13 checked the mass (indiscernible), and they were
- 14 okay. So I believe that was the only way I could
- 15 check those calculations.
- 16 Q So you verified that the calculation
- 17 procedure that they were using was correct?
- 18 A That's correct.
- 19 Q Were you able to verify the stripping
- 20 rate percentage?
- 21 A No, I was not. The stripping rate was
- one of the parameters, and I specifically
- 23 investigated or did some sensitivity analysis
- 24 studying the effect of ph and stripping rate to
- 25 calculate or to (indiscernible) the emission rate.

| 1 | I/I/I | BRIGGS: | TAT (1 1 | +11200 | 0.770.70 | f ~ ~ |
|---|-------|---------|---------------|---------|--------------|-------|
| 1 | MK. | DKTGG9: | MG.TT | 1.11111 | Over | TOT |

- 2 cross examine. We're finished at this point.
- 3 HEARING OFFICER GEFTER: Okay. Okay.
- 4 Do you have cross examination, Mr. Miller?
- 5 MR. MILLER: Briefly. Maybe I could ask
- 6 counsel a question that would then lay a
- 7 foundation for my question. Are you still relying
- 8 upon Dr. Khandan's mimeograph that was identified
- 9 as an exhibit?
- MR. BRIGGS: Yes, that's correct.
- MR. MILLER: Okay.
- 12 HEARING OFFICER GEFTER: Let's identify
- 13 that for the record.
- 14 MR. BRIGGS: I actually don't have that
- in front of me.
- 16 HEARING OFFICER GEFTER: It's Exhibit
- 17 110.
- 18 MR. BRIGGS: In the interest of time
- 19 I'll take your word for it, Exhibit 110.
- 20 HEARING OFFICER GEFTER: It is.
- 21 MR. MILLER: Do you have it handy to
- 22 refer to?
- MR. BRIGGS: Yes, we have it. Thank
- 24 you.
- 25 CROSS EXAMINATION

| 1 | DV | MR. | MILLER | |
|---|----|---------|--------|--|
| | | 141 🗠 - | | |

- 2 Q The statement, if I could read it. It
- 3 says, "Please note that this milograph, this is in
- 4 capital letters at the bottom of the first page,
- 5 to be used only under the above designed
- 6 conditions, i.e. different myelographies have to
- 7 be generated for different design conditions."
- I take it from that that in the event
- 9 that different design and parameters were used for
- 10 the Palomar project that the milograph would
- 11 change?
- 12 A That's true, such as water rate and so
- 13 on.
- 14 Q Right. That's really all I need to ask.
- 15 I have no further questions.
- 16 HEARING OFFICER GEFTER: Okay.
- MR. BRIGGS: No questions.
- 18 HEARING OFFICER GEFTER: Okay.
- 19 Dr. Khandan.
- DR. KHANDAN: Thank you.
- 21 HEARING OFFICER GEFTER: Thank you very
- 22 much. And we actually have time for Mr. Powers'
- 23 direct testimony.
- MR. BRIGGS: Without discouraging my
- 25 client in public it's going to take longer than

| 1 | four | minutes. | $D \cap$ | T+7. | 147 a n t | + 0 | $\alpha \Delta t$ | started? |
|---|------|------------|----------|------|-----------|-----|-------------------|----------|
| _ | LOUL | milliaces. | טע | w C | walit | | 466 | Starteu: |

- 2 HEARING OFFICER GEFTER: Okay. We'll go
- 3 off the record and talk about it.
- 4 (Off the record.)
- 5 REDIRECT EXAMINATION
- 6 BY MR. BRIGGS:
- 7 Q Dr. Powers, you reviewed applicants in
- 8 CEC staff -- I'm sorry I said Dr. I meant Mr.
- 9 Mr. Powers have you reviewed applicants in CEC
- 10 staff figures on ammonia emissions?
- 11 A Yes, I have.
- 12 Q What did you conclude from your review?
- 13 A The first comment that I have is that I
- think the comment that the CEC staff makes that
- because we are in a dry and mild climate they
- 16 would not anticipate secondary ammonia nitrate,
- 17 secondary ammonia nitrate or ammonium sulphate
- 18 formation.
- 19 And I just want to point out that the
- 20 primary driver is the relative ratio of ammonia to
- 21 nitrate to sulphur oxide in the atmosphere. And
- 22 the temperature and humidity are lesser factors in
- 23 that equation. And I just want to point out that
- 24 that is a some facile statement to make about the
- 25 fait of the -- or the concentration and formation.

| 1 | The other comment that I have is it |
|----|---|
| 2 | appropriate now to talk? Okay. I do want to |
| 3 | address Dr. Heisler's analysis of secondary |
| 4 | particulate formation. And I think that the |
| 5 | original assumption that is made that we're |
| 6 | assuming it's an ammonia limited environment. I |
| 7 | accept that. |
| 8 | Once you make the assumption that it's |
| 9 | an ammonia limited environment, meaning we have |
| 10 | less concentration of ammonia in the atmosphere |
| 11 | than nitrate or SO2, the molecular calculation is |
| 12 | simple, you're simply assuming that that binds |
| 13 | with the nitrate and the sulphate in the |
| 14 | atmosphere, and becomes ammonia nitrate and |
| 15 | ammonium sulphate. |
| 16 | That it all goes in that reaction. When |
| 17 | you do that you get over 700 tons of secondary |
| 18 | PM10. And I want to just read a couple of |
| 19 | statements from your testimony because I am |
| 20 | interested. I do read all of this again and |
| 21 | again. And I don't quite follow it. |
| 22 | And the first statement is made, "This |
| 23 | approach is based on the assumption that the |
| 24 | formation of secondary constituents is directly |
| | |

25 proportional to precursor emissions." The next

sentence, "However, secondary ammonium nitrate formation may not be directly proportional to ammonia emissions."

That is a correct statement. And then you go into to cite Dr. Wattson and his work. At the end of that paragraph you note, "If existing total ammonia levels are low, which is the case in the extreme left hand side of the figure, termed ammonia limited conditions, particulate ammonia nitrate concentrations will be approximately proportional to changes in total ammonia."

Accepted.

Next paragraph, "Nevertheless, the current analysis follows a worst case assumption that the area is in fact ammonia limited in order to proceed with analysis of worst case, secondary PM impacts." So we're looking at a worst case situation, which I accept.

Then on page seven under fraction of ammonia sulphur dioxide emissions converted -- excuse me, the paragraph above, "Again, we repeat, initially the analysis for ammonia nitrate formation assumes that the project area is ammonia limited."

Next paragraph, "The fractions of SO2

- 1 and ammonia emissions that are converted to
- 2 secondary PM10 were estimated by first calculating
- 3 the concentrations that would result if the
- 4 emissions were completely converted." I did not
- 5 see that in the text. I didn't see my 700 tons of
- 6 final product.
- 7 And then the statement is made, "This
- 8 was accomplished by using air quality dispersion
- 9 modeling to estimate the maximum ground level SO2
- 10 concentrations, etcetera, etcetera." That is
- 11 where you lost me. We go from a simple "we are
- 12 ammonia limited. We are converting all of this",
- to secondary PM, to now looking at a model.
- 14 And assuming through that model for some
- reason it isn't ammonia limited and that we're
- only going to convert a very small part of it.
- 17 Again, my calculations indicate that we're at 700
- 18 tons or more.
- 19 Q Mr. Powers, did you do anything to
- 20 corroborate your calculations?
- 21 A I did. I took this analysis and I sent
- it to Dr. Bill Stockwell, who's the author of
- 23 Exhibit 101, which is the basis for the analysis
- 24 really of this conversion of ammonia to secondary,
- 25 ammonia nitrate.

| 1 | Q And what did Dr. Stockwell conclude? |
|----|--|
| 2 | MR. MILLER: I'm going to have to object |
| 3 | at this point. We have another instance where we |
| 4 | have after the fact conversations with people that |
| 5 | are not here that we have no idea what they were |
| 6 | actually asked and reported in testimony. So I |
| 7 | have to object to that. |
| 8 | MR. BRIGGS: If the objection is to the |
| 9 | timing of this information, I would point out that |
| 10 | it's in response to Dr. Heisler's I'm sorry. |
| 11 | It's Dr. Heisler's rebuttal testimony. Secondly, |
| 12 | if the objection is to hearsay, we're not offering |
| 13 | it by itself. |
| 14 | We're simply offering it to help explain |
| 15 | and supplement what Dr. Powers has testified that |
| 16 | he did. That is a permissive use of hearsay under |
| 17 | the CEC's rules. |
| 18 | HEARING OFFICER GEFTER: It's kind of an |
| 19 | attenuated use of hearsay because I would |
| 20 | definitely sustain the objection on the hearsay |
| 21 | ground. |
| 22 | MR. BRIGGS: We don't dispute that it's |

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25 that to the extent that Mr. Powers will testify

HEARING OFFICER GEFTER: And I think

23 hearsay. We simply --

1 that that's the basis on which he made his own

- 2 calculations, it's not worth much weigh in any
- 3 event because Mr. Powers is presenting the
- 4 calculations that he actually made.
- 5 MR. BRIGGS: That's correct.
- 6 HEARING OFFICER GEFTER: So you may do
- 7 that, but you don't need to go into what
- 8 Mr. Stockwell told you, you know.
- 9 MR. BRIGGS: That's fine.
- 10 HEARING OFFICER GEFTER: Or information
- 11 that you discussed with him.
- 12 BY MR. BRIGGS:
- 13 Q So the number that you came up with was
- what for total secondary PM10 emissions?
- 15 A I did a simplified analysis and just
- 16 assumed it all went to secondary ammonium nitrate.
- 17 And Dr. Stockwell actually refined it, came up
- 18 with 736 tons of mix of secondary ammonium nitrate
- 19 and ammonium sulphate.
- 20 HEARING OFFICER GEFTER: Okay.
- 21 Mr. Powers, where are your calculations? Where
- 22 are your calculations in the record? Are you just
- 23 testifying to them right now?
- MR. BRIGGS: He's testifying to them
- 25 right now. They weren't submitted.

| 1 | HEARING OFFICER GEFTER: All right. |
|----|--|
| 2 | MR. POWERS: Right. I'm testifying to |
| 3 | that now. |
| 4 | HEARING OFFICER GEFTER: Okay. |
| 5 | MR. MILLER: Excuse me, but Mr. Powers' |
| 6 | direct testimony does include a table with |
| 7 | estimates. These are new numbers. The previous |
| 8 | estimates are on the table in his direct testimony |
| 9 | that ranged from 40 to 74 tons or there abouts I |
| 10 | believe. And that was based upon the mimeograph |
| 11 | that was just introduced by Professor Khandan. |
| 12 | HEARING OFFICER GEFTER: Are you |
| 13 | revising your calculations, Mr. Powers? |
| 14 | MR. POWERS: No, I'm not. I'm simply |
| 15 | commenting on the analysis that was prepared by |
| 16 | Dr. Heisler where he assumes an ammonia limited |
| 17 | situation using 150 tons of available ammonia is |
| 18 | very just to put it in context, when we do |
| 19 | calculations of mass emissions of nitrogen oxides |

percent. This is exactly an analogous to that 23 where ammonia binds in the atmosphere to form ${\tt a}$ 24 25 heavier compound. It's very straightforward

we always assume that NO converts to NO2 in the

atmosphere, which increases its weight by 50

20

21

22

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1 stuff. For this analysis, looking at an
```

- 2 admittedly hypothetical situation where you are
- 3 assuming that all of this ammonia is converted in
- 4 the atmosphere.
- 5 BY MR. BRIGGS:
- 6 O You went back and looked at these
- 7 numbers in response to Dr. Heisler's rebuttal
- 8 testimony, is that right?
- 9 A Correct. This is a response to the
- 10 rebuttal testimony.
- 11 HEARING OFFICER GEFTER: Okay.
- 12 Essentially you're disagreeing with Dr. Heisler
- 13 analysis?
- MR. POWERS: Well, what I'm pointing out
- 15 -- that is correct. What I'm pointing out is that
- Dr. Heisler makes a very easy to follow assumption
- that we're in an ammonia limited environment.
- 18 This much ammonia is available. But instead of
- 19 taking the obvious step, which is running the
- 20 numbers, he then goes off on a modeling tangent,
- 21 which I had a great deal of difficulty following.
- 22 And the second sentence of his testimony
- is there's no certified modeling. We're basically
- 24 running with this trying to come up with
- 25 something. My impression is it's much better to

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1 simply stick with your simple set of assumptions.
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- 2 It's ammonia limited. You're converting. You
- 3 have a lot of potential PM10, period.
- 4 And if you want to refine it and say
- 5 that it's not ammonia limited that's fine.
- 6 HEARING OFFICER GEFTER: Well, what is
- 7 your testimony? What are you suggesting should be
- 8 the way it should be calculated?
- 9 MR. POWERS: What I'm suggesting is to
- 10 stop before the modeling. Simply, if you're
- 11 assuming ammonia limited you've got 150 tons plus
- of ammonia, you have the potential to emit over
- 700 tons. And what we have is --
- 14 HEARING OFFICER GEFTER: Is that not
- 15 speculative?
- MR. POWERS: Well, it's a projection,
- 17 but at the same time what I'm saying is I cannot
- 18 follow the modeling that has been provided. I
- mean I'm reading it again and again. I simply
- 20 can't follow how we went from an ammonia limited
- 21 situation with potential for 700 tons to only six
- 22 percent of that now being available.
- 23 HEARING OFFICER GEFTER: And why don't
- 24 you understand that? What is it that you don't
- 25 understand?

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1 BY MR. BRIGGS:
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- 2 Q Let me see if I can ask a question to
- 3 clarify this. Mr. Powers, when you look at the
- 4 starting assumptions that Dr. Heisler uses, and
- 5 you follow those to their logical conclusion, you
- 6 then get to the model that gives some different
- 7 numbers.
- 8 A Correct.
- 9 Q All right. When you follow the initial
- 10 assumptions, what number do you come up with for
- 11 the total secondary PM10 emissions?
- 12 A Over 700 tons a year.
- MR. BRIGGS: That answers the question.
- 14 HEARING OFFICER GEFTER: So you'll move
- on to another topic now.
- MR. BRIGGS: Yes. We are done.
- 17 HEARING OFFICER GEFTER: That's it?
- 18 That's your total testimony on air quality?
- MR. BRIGGS: Yes, that's our total
- 20 direct.
- 21 HEARING OFFICER GEFTER: Okay.
- Mr. Miller, do you have any questions of the
- 23 witness?
- MR. MILLER: No, I don't think I do. I
- 25 would like to offer Dr. Heisler's rebuttal.

| 1 | HEARING | OFFICER | GEFTER: | Rebuttal, | let's |
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- 2 go through and do some cross examination.
- 3 Mr. Blaising, you have questions related to the
- 4 City of Escondido?
- 5 MR. BLAISING: Yes.
- 6 HEARING OFFICER GEFTER: Okay. Give it
- 7 a try.
- 8 CROSS EXAMINATION
- 9 BY MR. BLAISING:
- 10 Q Mr. Powers, on page seven of your direct
- 11 testimony you state that the HARF will producing
- 12 reclaimed water that violates the maximum ammonia
- discharge. Also, on page ten you refer to these
- 14 as the ammonia limit lures violations.
- MR. BRIGGS: Can you say those page
- 16 numbers again please?
- 17 MR. BLAISING: Certainly, page seven of
- 18 the direct testimony, and as well page ten of
- 19 Mr. Powers' direct testimony.
- 20 MR. BRIGGS: Where on page seven are you
- 21 looking, Mr. Blaising?
- 22 MR. BLAISING: I believe that's the
- 23 first full paragraph.
- 24 MR. BRIGGS: Okay. Thank you. What was
- 25 your question again?

| 1 | ΒY | MR. | BLAISING: |
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| 2 | Q | Mr. | Powers, | you | signed | as | authority | for |
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- 3 these statements, the MPDES permit. I believe
- 4 it's been introduced as Exhibit 76. What agency
- 5 issued this permit, Mr. Powers?
- 6 A Could you speak into the microphone a
- 7 little better?
- 8 Q Sure.
- 9 A It's difficult for me to hear your
- 10 statements.
- 11 Q We introduced into the record Exhibit
- 12 76, which is that MPDES permit that I believe you
- 13 referenced as the authority for these statements.
- 14 I'm asking what agency issued this permit.
- 15 MR. BRIGGS: I'm going to object. The
- 16 permit speaks for itself. Right on the face it
- tells you who issued it.
- 18 BY MR. BLAISING:
- 19 Q Very good. Mr. Powers, to your
- 20 knowledge has the issuing agency for this permit
- 21 ever found that Escondido is in violation of this
- 22 permit on the basis that ammonia content that
- 23 recycled water is above 25 milligrams per liter?
- 24 MR. BRIGGS: Objection again. This is a
- 25 question for the agency, not for Mr. Powers. He

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doesn't regulate Escondido.
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2 MR. BLAISING: Very good. I would move
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- 3 to strike the reference, the statement, to it
- 4 being a violation. Is that acceptable?
- 5 HEARING OFFICER GEFTER: There's been
- 6 evidence presented that in fact it is a violation.
- 7 MR. BRIGGS: We can't hear you.
- 8 HEARING OFFICER GEFTER: There's been no
- 9 evidence presented to show that it's a violation.
- 10 And it's also not relevant to this proceeding.
- 11 And so, therefore, that testimony will be stricken
- 12 with respect to the HARF violating its permit
- 13 regarding ammonia content.
- MR. BRIGGS: That's fine.
- MR. BLAISING: That's all the questions
- 16 I have. Thank you.
- 17 HEARING OFFICER GEFTER: Mr. Kramer, do
- you have any questions of the witness?
- MR. KRAMER: No.
- 20 HEARING OFFICER GEFTER: All right.
- 21 PRESIDING MEMBER GEESMAN: Mr. Powers, I
- just want to be clear that I understand this 700
- 23 tons number. And this is within your professional
- 24 expertise. Were you doing the calculation for a
- 25 client of your own, 700 tons is the number that

| 1 | you | would | come | up | with? |
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| 2 | MR. POWERS: I think the analysis really |
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| 3 | has to be much more specific if you want to come |
| 4 | up with an accurate number. I don't pretend to |
| 5 | say that the actual secondary ammonium nitrate and |
| 6 | ammonium sulphate emissions will be 700 tons per |
| 7 | year. I think that what we often do in the air |
| 8 | quality field is we calculate potential to a myth. |
| 9 | What is the absolute potential? And I |
| 10 | think that we would all agree that it is rare that |
| 11 | a ton per year of limit is anywhere near it from |
| 12 | the emission sources that we regulate. But you |
| 13 | run your calculations based on potential to emit. |
| 14 | It is an overly simplistic analysis I |
| 15 | think to go with the 700 tons. But I would |
| 16 | caution then veering into an area where you're |
| 17 | doing a complex modeling exercise and presenting |
| 18 | as a finality that we have very little emissions. |
| | |

19 It's just I don't see that in the record. So I
20 don't debate that there's a middle ground
21 somewhere.

22 PRESIDING MEMBER GEESMAN: Thank you.

23 HEARING OFFICER GEFTER: Do you have

anything else on air quality?

24

MR. MILLER: I had just one rebuttal

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| 1 | question | LO | asĸ | Dr. | neisier. |

- 2 DIRECT EXAMINATION
- 3 BY MR. MILLER:
- 4 Q Dr. Heisler, the substance -- I'll start
- 5 over. I don't want to characterize your
- 6 testimony. When you did your work, could you just
- 7 answer, without going into the mechanics of it
- 8 again, did you account for the difference in the
- 9 weights between ammonia and ammonium nitrate of
- 10 4.7 to one?
- 11 A That was part of what was done in the
- 12 calculation, yes.
- MR. MILLER: I have nothing further.
- 14 HEARING OFFICER GEFTER: Do you have any
- 15 questions of Dr. Heisler?
- MR. BRIGGS: No.
- 17 HEARING OFFICER GEFTER: All right. So
- 18 we're going to now move the exhibits into the
- 19 record with respect to air quality. And if there
- 20 are no objections parties will stipulate to the
- 21 exhibits that were identified earlier this evening
- 22 with respect to air quality. Okay.
- MR. BRIGGS: Yes.
- 24 HEARING OFFICER GEFTER: Good.
- MR. KRAMER: No objection.

| 1 | HEARING OFFICER GEFTER: All the |
|----|--|
| 2 | exhibits referred to earlier today are now |
| 3 | received into the record. The topic of air |
| 4 | quality is closed except for the revision of |
| 5 | condition AQSC5 to include new ERC's. And also |
| 6 | Staff is going to draft a new condition on cooling |
| 7 | tower ammonia drift. |
| 8 | Anything else on air quality? |
| 9 | MR. MILLER: No, nothing further on air |
| 10 | quality. I guess I would excuse me, I guess |
| 11 | I'm being hailed here. Just a suggestion, the |
| 12 | condition on drift might be appropriately added to |
| 13 | AQSC9. |
| 14 | HEARING OFFICER GEFTER: All right. |
| 15 | Well, this is something that the Applicant can |
| 16 | talk to staff about. |
| 17 | MR. MILLER: Okay. |
| 18 | HEARING OFFICER GEFTER: And you'll |
| 19 | present us with the post condition. Anything else |
| 20 | on air quality? |
| 21 | MR. MILLER: No, not on air quality. |
| | |

22 HEARING OFFICER GEFTER: Okay. We'll go

off the record.

24 (Thereupon, at 8:50 p.m. the hearing was

25 adjourned.)

CERTIFICATE OF REPORTER

I, JAMES A. RAMOS, an Electronic

Reporter, do hereby certify that I am a

disinterested person herein; that I recorded the

foregoing California Energy Commission Hearing;

that it was thereafter transcribed into

typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of the said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 7th day of April, 2003.